

The World's Largest Open Access Agricultural & Applied Economics Digital Library

This document is discoverable and free to researchers across the globe due to the work of AgEcon Search.

Help ensure our sustainability.

Give to AgEcon Search

AgEcon Search http://ageconsearch.umn.edu aesearch@umn.edu

Papers downloaded from **AgEcon Search** may be used for non-commercial purposes and personal study only. No other use, including posting to another Internet site, is permitted without permission from the copyright owner (not AgEcon Search), or as allowed under the provisions of Fair Use, U.S. Copyright Act, Title 17 U.S.C.



Vol. 4, No. 2, January 2001

The Journal of the Caribbean

Agro-Economic

Society

EDITOR-IN-CHIEF

CARLISLE A. PEMBERTON, Senior Lecturer, Department of Agricultural Economics and Extension The University of the West Indies, St. Augustine The Republic of Trinidad and Tobago

EDITORIAL ADVISORY BOARD

Compton Bourne, UWI, St. Augustine, The Republic of Trinidad and Tobago Carlton G. Davis, University of Florida, Gainesville, Florida, USA L. Harlan Davis, University of Georgia, Athens, Georgia, USA Vernon Eidman, University of Minnesota, St. Paul, USA Calixte George, St. Lucia Bishnodath Persaud, UWICED, UWI, Mona, Jamaica William Phillips, University of Alberta, D.C., USA Reginald Pierre, IICA, Washington, D.C., USA Dunstan Spencer, Dunstan Spencer & Associates Ltd., Sierra Leone Karl Wellington, ALCAN, Mandeville, Jamaica George Wilson, Kingston, Jamaica Lawrence Wilson, UWI, St. Augustine, The Republic of Trinidad and Tobago

EDITORIAL STAFF

Editor-in-Chief:	Carlisle A. Pemberton
Associate Editors:	Sarojini Ragbir Indira Ousman
Technical Editor:	Martha Jiminez-Spence
Technical Assistant:	Albert Mahabir

Cover Design: Karen Yorke

CARIBBEAN COMMUNITY AGRO-ECONOMY AND THE GATT/WTO RULES ON AGRICULTURE: IMPERATIVES FOR SUBREGIONAL GROWTH AND DEVELOPMENT

Ball ay ram

Graduate Research Assistant, Food and Resource Economics Department, University of Florida. Gainesville, Florida, USA

Carlton G. Davis

Distinguished Professor, Food and Resource Economics Department. University of Florida. Gainesville, Florida, USA

INTRODUCTION

A liberal trade regime is the rapidly evolving global economic order. The Uruguay Round of the GATT/WTO accord symbolizes this trend Under a liberal trade regime, the dominant facilitating economic mechanisms are: (1) reciprocal multilateral trading arrangements: (2) market-driven economic imperatives and performance-based results; and (3) private sector-led economic initiatives. From an economic perspective trade liberalization can be defined in terms of any change which makes a country's trade system more "neutral". By convention, an export promotion trade system is defined as more open (liberal) and trade neutral than an import substitution system. Further, trade neutrality does not rule out domestic or trade interventions (Rajapatirana, 1996; Bhagwati, 1988) This type of economic regime defines the context in which the Caribbean Community and Common Market (CARICOM), must actively seek and implement pragmatic trade relationships that are optimal with

respect to their growth and development objectives.

The general objective of this paper is to identify opportunities and challenges facing CARICOM countries¹ as they embrace market and private sector led policies, and seek to increase economic participation in liberalized multilateral trade relationships. Through an appropriate conceptual framework, the attempts to paper apply а "development/welfare gains" perspective to CARICOM trade relationships. This perspective is applied via a descriptive, analytical and diagnostic approach with

'CARICOM countries include: Antigua and Barbuda. Bahamas (a member of the Community, but not the Common market). Barbados. Belize. Dominica. Grenada, ("juyana. Vfontserrat. Jamaica. St. Kins and Nevis. St. Lucia. St. Vincent and the Grenadines. Trinidad and Tobago and Suriname. Associate Members are: British Virgin Islands and Turks and Caicos Islands. Observer States are: Anguilla. Dominican Republic. Netherlands Antilles. Puerto Rico and Venezuela. the objective of extracting seeming consistencies or inconsistencies between the GATT/WTO rules on agriculture and those of CARICOM. Finally, the paper suggests pragmatic economic adjustment imperatives that might be necessary to strategically reposition CARICOM countries in a liberalized global economy

Following this Introduction, Section one seeks to develop the conceptual framework. Section two examines the salient characteristics of CARICOM agro-economy, in an attempt to synthesize trading rules/behavior that have undergirded the historical agriculture and related trade patterns in the subregion. Section three discusses the 1994 GATT/WTO Agreement on agriculture. The fourth Section attempts to synthesize the salient issues raised in the preceding sections and identify consistencies or inconsistencies between CARICOM subregional rules on agriculture and those of the 1994 GATT/WTO Agreement. Section five provides an assessment on how the perspectives gleaned in Section four might impact the economic growth and development objectives of the subregion. Section six, the final section, summarizes the arguments and offers some concluding observations.

TOWARD AN APPROPRIATE CONCEPTUAL FRAMEWORK

Gains From Trade vis-a-vis Welfare Gains

Conventional (free) trade theories (viz., the classical (Ricardian) and the neoclassical (Heckscher-Olin-Samuelson) versions), explain trade in terms of efficiency gains accruing to countries which specialize according to their comparative advantages Trade specialization then leads to a higher level of aggregate output, and enhanced consumption levels (Chacholiades, 1978). These conclusions are predicated on the assumption of a purely competitive system, central to which is the notion of the absence of trade interventions and/or restrictions.

The normative dimension of conventional trade theories that links efficiency gains from trade to welfare gains is tenuously established but more often than not uncritically asserted in the conventional trade literature. Consequently, the strongest statement that could be gleaned from the conventional trade literature regarding welfare gains is the notion that free trade is, (1) *potentially* better than no trade and (2) free trade could potentially make everybody better off. However, as pointed out by Chacholiades (1978) potential is not synonymous with actual welfare gains.

In the last decade New International Trade Theories (NITTs) have emerged and have cast doubt on the notion that observable trade patterns can be explained solely by comparative advantage (Helpman and Krugman, 1985). These NITTs cogently establish the idea that in a world of imperfect

Technically, <u>free trade</u> and <u>liberalized</u> are not equivalent concepts, although they are usually used as such in the literature. Liberalized trade is technically defined in terms of an open export-oriented system, driven by an incentive system that brings about equivalence between the Effective Exchange Rate on Exports (EERj. and the Effective Exchange Rate on Imports (EER_m). This equivalence can be attained by public policy intervention. On the other hand, free trade denotes the absence of policy intervention. competition, countries specialize and trade, not only on the basis of differences in factor intensities (comparative advantage), but also because increasing returns are an independent force leading to geographical concentration of production of each good. In such a second-best world, government intervention can, in principle, improve on purely market-determined outcomes (Brander and Spencer, 1985). Two specific areas for intervention suggested by the NITTs are:

> Strategic trade policy, and Domestic industry externalities interventions (Brander and Spencer, 1985).

For developing countries, trade according to comparative advantage was interpreted to mean specialization in primary commodities. However, prices of primary products have been following a downward trend, moving from an index of 100 in 1960 to 55 in 1991 (OECD.1992). This has led to balance of payment deficits and increasing international debt for developing countries. It has also reinforced two difficulties with the specialization argument, viz., fixity of resources in agriculture (Johnson and Quance, 1972), and the inability to change specialization in tandem with the preference and technologically derived shifts in the importing countries. These difficulties have led to a tendency to "freeze specialization" patterns (Ropke, 1994, p. 15), which can have detrimental effects on countries that specialize in the "wrong" products. Consequently, if this pattern is not broken, "free trade" can become "forced trade".

The discussion presented so far serves to inform the identification of three key structuring elements of a conceptual/analytical framework for examining the GATT/WTO rules on agriculture and those of CARICOM, relative to the subregion's development objectives. These are:

- (i) The structural characteristics of CARICOM countries;
- (ii) Incentive-neutral liberalizing trade interventions: the case of strategic trade and industry externalities; and (iii)

Productivity and international competitiveness nexus.

Structural characteristics of CARICOM countries

CARICOM countries are characterized by diverse structural parameters (size, structure of the economy, history, insularity, geography, stage of development, etc.,), the combination and intensity of which determine the uniqueness of these small island states (SIDS). Developing countries have been recognized in the GATT/WTO regime as a homogenous group (WTA/GATT, 1994). The expectation is that countries which follow the GATT/WTO principles would be rewarded with efficiency and welfare gains. However, to the extent that in the zealous enforcement of GATT/WTO rules there might be a tendency to loose sight of the uniqueness of CARICOM countries, this might exacerbate the developmental problems of these countries.

Incentive neutral liberalizing trade interventions: the case of strategic trade and industry externalities

The real world is one of trade interventionism or managed trade, not free trade. Under the new GATT/WTO

regime, the issue is not about the cessation of managed trade, but rather the degree to which it is managed consistent with increased liberalization.

Within the CARICOM subregion, intervention policy options would include elements of strategic trade and/or economic externality initiatives as suggested by the NITTs. However, neoclassical theory of commercial (trade) policy asserts that the first-best policy intervention in the case of a domestic distortion (or market failure) should be a domestic intervention. On the other hand, export taxes and export subsidies are justified when there is clearly a foreign distortion or market failure (Bhagwati, 1989; Lai and Rajapatirana, 1987). This "specificity rule", (Kindleberger and Lindert, 1978, p. 136), is instructive, but must be juxtaposed against the inherent difficulty of clearly isolating the domestic and external sectors in the small, highly open and undiversified CARICOM economies (USAID RDO/C, 1988), where the distinction between domestic and external sector distortions becomes increasingly blurred. In such situations, policy interventions may have to be eclectic, in the sense of a mix of trade and domestic policy interventions.

Productivity and international competitiveness nexus

The global liberalization of the world trading system and its attendant potential for erosion of preferential arrangements, suggest sensitivity to the notion of international trade competitiveness. In this paper, the assessment of international competitiveness is centered on the relative rates of productivity growth in industries (McCulloch, 1986). A useful measure of productivity is Total Factor Productivity (TFP)¹ (Ezeala-Harrison, 1995). In effect, TFP denotes the efficiency with which all inputs are used in the production process.

Welfare is intrinsic to the concept of international competitiveness, and embodies notions of developmental or welfare/social goals (Hickman, 1992; U.S. Congress, 1985). The economic dimension of international competitiveness embodies notions of efficient resource use and productivity increases for successful participation in the international economy. Higher levels of productivity in the export industries will be externalized to non-exporting sectors as found in empirical studies by Feder (1983), thereby enhancing productivity levels in non-exporting sectors.

CARICOM AGRO-ECONOMY: A HISTORICAL PERSPECTIVE

Agricultural Performance

Agriculture is an important economic activity in CARICOM countries. Table 1 shows the contribution of agriculture to output, trade and employment in CARICOM countries for selected years. Table 1 also shows that food imports account for 20 percent or more of total imports in seven of the CARICOM countries.

TFP is also referred to in the literature as Multi-factor Productivity (MFPl.

Agricultural Support and Trade Policies in CARICOM Countries

Market Access, Export Competition, and Domestic Support

Empirical evidence indicates that considerable progress has been made in CARICOM at reducing/removing Non-Tariff Barriers (NTBs) against both intraand extra-regional imports (Caricom Community Secretariat, 1994), However, as of 1992, import barriers in the form of Licensing, and State Owned Monopoly do exist in some countries. The main CARICOM NTB system still in place is the Oils and Fats Agreement (OFA), which is essentially a system of managed trade in vegetable oils, copra, and derivative products (World Bank, 1994). In addition to NTBs, CARICOM countries have instituted various tariffs. The nominal and effective rates of protection for four CARICOM countries are shown in Table 2.

The most significant coordinated economic policy undertaken bv CARICOM countries aimed at accelerating sub-regional trade competitiveness, has been the implementation of the Common External Tariff (CET). The various categories of commodities and tariff rates covered by the CET are shown in Table 3. By 1998 most categories of commodities would be subjected to a tariff range of 5-20 percent. The exceptions to these tariff rates are agricultural products (with a 40 percent rate), agricultural inputs and other sensitive goods (zero percent).

In contrast to the export incentives given to the non-agricultural sectors, traditional agricultural exports have been directly and/or indirectly taxed in CARICOM countries. Despite recent reforms in some policy areas, a 1994 World Bank study suggests that significant export taxes remain in most CARICOM countries (World Bank, 1994). However, the fragmentary nature of the data presented in that study suggests the need for further research in this area.

Empirical data suggest that CARICOM countries have consistently provided various forms of support or incentives for their domestic agriculture (Bourne, Rankine, etal, 1987). These can be broadly categorized as follows:

> Commodity price policies Input price policies Credit, research, education and extension

Some General Observations Relating to Trade and Economic Reforms in CARICOM Countries

In recent years CARICOM countries have implemented economic reforms which have led to market-determined exchange rates, reduction of fiscal deficits, privatization of government owned enterprises, removal of various price controls and the acceleration of the trade liberalization process (Bernal. 1994. Caricom Community Secretariat, 1994).

The CARICOM subregion currently conducts trading activities primarily with the US under the Caribbean Basin Initiative (CBI), and the Generalized System of Preferences (GSP), and with the EU under the LOME/African-(ACP) preferential Caribbean-Pacific arrangements. Recent developments in multilateral trade relations raise concerns about the longevity and even the relevance of non-reciprocal trade relationships of which CARICOM have become accustomed (Nurse and Sandiford, 1996; Tincani, 1996) Preferential trade agreements will not be

a part of CARICOM's future trade. The regional group has to look for and optimize on available options consistent with their own development objectives. Such options must focus on the creation of a dynamic export sector that is sustainable without trade preferences.

THE GATT/WTO AGREEMENT ON AGRICULTURE

Main Elements in the Agreement on Agriculture

The GATTA/VTO Uruguay Round Agreement on Agriculture (hereafter referred to as the Agreement) relates to three main areas:

- (i) Market access;
- (ii) Export competition; and,
- (Hi) Domestic support.

Market Access

The binding concessions in the GATTA/VTO rules on market access are made with regards to reduction of tariffs, tariffication of non-tariff import measures, and allowable exceptions under the Special Safeguard Provisions. With 1986-88 as the historical base period, these new tariffs, along with existing ones, are to be reduced by an arithmetic average of 36 percent for industrialized countries (over six years) and 24 percent for developing countries (over ten years). A minimum tariff cut of 15 percent for each product was allowed. In addition, there are Special Safeguard and Special Treatment Provisions in the Agreement which allow contracting parties to temporarily suspend, withdraw or modify their commitments.

Export Competition

Some of the significant reduction disciplines of existing subsidies are: (1) over the six year (1995-2001) implementation period (ten years for developing countries) from the 1986-90 base, budgetary expenditures on export subsidies are to be reduced by 36 percent (24 percent for developing countries); (2) subsidized exports are to be reduced by 21 percent (14 percent for developing countries); (3) reductions are to be made in equal annual installments. with limited flexibility allowed in the second through the fifth year, with full compliance in the final year; and (4) developing countries' subsidies on marketing costs, internal transport and freight charges for agricultural exports are exempted, and food aid transactions are to be governed by FAO principles of surplus disposal (OECD, 1995).

Domestic Support

Domestic agriculture support reduction commitments are expressed and implemented in terms of "Total Aggregate Measurement of Support" (AMS) and "Annual and Final Bound Commitment Levels" (FBCL). The main rule change in the case of domestic support is to define specific policies meeting certain "Green Box" criteria, which are deemed to be minimally trade-distorting and are not subject to payments reduction. They include: research, extension, marketing and promotion, inspection; food security stocks, domestic food aid. crop insurance, income-safety-net schemes, disaster payments, retirement programs, structural adjustment programs, environmental programs; and "decoupled" income

support. The base period AMS, (1986-88), is to be reduced by 20 percent, (13.3 percent for developing countries), over a period of six years (ten years for developing countries). For developing countries, support deemed to be minimally trade distorting and product support not exceeding 5 percent of the value of production, as well as support aimed at encouraging agricultural and rural development, investment subsidies, and input subsidies are exempt from the AMS(OECD, 1995).

Some General Observations on the GATT/WTO Rules on the Agreement

The various provisions and clauses of the WTO/GATT Rules, and the way the Rules were specified in the Agreement, allow some flexibility in the short run for countries to continue, if they so wish, their pre-Uruguay Round policies in agriculture. In the area of market access and minimum access commitments, for example, empirical studies by Hathaway and Ingco (1996) indicate relatively little liberalization, and project only modest trade expansion for most products in most countries. Further, with respect to exports subsidies, the authors state:

With trade at current levels, subsidized exports can account for a third or more of trade for beef and veal, wheat, pig meat, and vegetable oil. Over a fifth of the trade in poultry and course grains can still be subsidized. This is a long way from a non distorting trading regime (Hathaway and Incgo, 1996, p.54).

CARICOM AND GATT/WTO AGRICULTURE TRADE RULES: SYMMETRIES, ASYMMETRIES AND DEVELOPMENTAL IMPERATIVES

Juxtaposition of CARICOM and GATT/WTO Rules

At a general level there appears to be a number of areas in which the GATT/WTO and CARICOM Agreement rules are consistent with each other. In particular, liberalization of trade, and the emphasis on competitiveness through the reduction and/or rationalization of subsidies and other forms of protection for local agricultural producers are espoused by both. On closer analysis, however, there are areas in the GATT/WTO Agreement that are major causes of concern for CARICOM. These are also dealt with following our framework under:(1) market preferential trade access and arrangements for agriculture, and (2) domestic support.

Market Access and Preferential Arrangements

Yamazaki (1996) provides some estimates regarding the extent to which the GATT/WTO, by reducing the MFN¹ rates, is likely to reduce the benefits accruing to developing countries from the preferential schemes offered by the EU. USA and Japan. Yamazaki (1996) estimates indicate a total reduction of

The Most Favored Nation (MFN) clause of a commercial trade treaty is a binding contract by the signatories to confer upon each other all the most favored trade concessions that either may grant to any other nation subsequent to the signing of the agreement. potential benefits due to the GATT/WTO Round commitments of US\$ 632 million, from US\$ 1853 million to US\$ 1221 million. This represents *a* 34 percent reduction of the pre-Round benefits.

A number of inferences relevant to the CARICOM sub-region can be made from Yamazaki's estimates. First, the potential erosion in trade preference margins for Central America and the Caribbean margins is relatively small (19.1 percent) compared to the other regions. However, in absolute size, these losses are significant, given the low income levels and the importance of preferential trade in total trade for many of these countries. Another observation is that Yamazaki's approach does not quantify the benefits of preferential trade arrangements that accrue from higher and stable prices compared to world prices, and the fact that preferential schemes are non-reciprocal, and are usually established as a package of economic benefits to the preferencereceiving country.

An additional area of concern for CARICOM relates to the GATT/WTO tariff reduction commitments for agriculture. The GATTAA/TO requires that developing countries reduce tariffs on agricultural products by 24 percent over a ten year period beginning in 1995, with a minimum tariff cut of 15 percent for each product allowed. However, the CARICOM GET stipulates a constant 40 percent tariff on agriculture (Table 4). It would appear, therefore, that this GET rate would be in violation of the GATT/WTO rules and if challenged, would exacerbate the fear that CARICOM agriculture would be exposed to external forces without the requisite domestic protection. Our preliminary assessment of this situation indicates that this fear might be more

apparent than real, a point elaborated in a later section.

One final aspect of the Agreement relates to the GATT/WTO disciplines on Sanitary and Phyto-Sanitary Measures (SPM) and other Technical Barriers to Trade (TBT). The GATTA/VTO rules stipulate that technical measures should not constitute barriers to international trade, or be applied in an arbitrary and discriminatory manner (WTO/GATT, 1994). However, as Thornsbury, et al. (1997, p. 1) point out:

> while it is potentially constructive to have disciplines on technical barriers in place, their formal existence does not guarantee that greater discipline will be imposed on international use of technical trade barriers.

Many developing countries make the claim that the disingenuous use of technical measures can be a non-transparent means of creating numerous obstacles to the international exchange of agricultural goods (Thornsbury, *et al.* 1997).

Domestic Support for Agriculture

Historically, CARICOM has been a net importer of food and feed grains. Trade liberalization poses important implications for CARICOM's food security objectives. The Food and Agricultural Organization of the UN (United Nations, 1995) has recently completed its initial quantitative assessment of the impact of the GATTAA/TO Round on major agricultural markets. The total price increase expected in the world market for main food commodities by the year 2000 ranges between 0 and 41 percent (Table 4).

The price changes in Table 4 were used by the FAO to project the food imports for developing countries. For the Latin America and Caribbean group, the overall food import bill is projected to increase by 58.8 percent, from US\$8 billion in the base year (1987-89) to US\$12.7 billion in 2000, of which US\$300m is attributable to the GATT/WTO Uruguay Round.

GROWTH AND DEVELOPMENTAL IMPERATIVES: A CARICOM ECONOMIC AGENDA

Some of the structural characteristics of CARICOM countries, such as size, insularity and geography, have to be taken as given. Others, such as the structure of the production system, marketing and trading systems, institutional and financial arrangements, etc, can be influenced and changed with appropriate policies. From the perspective of this paper. "appropriate policies" would constitute those interventions that are cognizant of the importance of incentiveneutral liberalizing interventions, and the productivity and international competitiveness nexus.

A key argument of this paper is that there are distinct possibilities for intervention in agriculture and agricultural trade which are GATT/WTO legal. As part of its economic agenda, it is imperative that CARICOM take a proactive position in becoming informed about these GATTA/VTO legal political economy intervention components. Further it should seek in the short run to utilize such components in a manner consistent with regional growth and developmental imperatives However, CARICOM must also examine its growth and development imperatives within a dynamic and longer term perspective.

One area in which CARICOM can exercise GATTA/VTO legal policy initiative is in the strategic implementation of the GATT/WTO rules. First, under market access rules, there are the clauses under Special Safeguard, Food Security or similar dispensations available to developing countries that CARICOM can in fact invoke. This is especially important in the context of the GET. It would appear that the existing GET on agriculture is in violation of the GATTA/VTO tariff reduction rule. However, the GET rate could possibly remain GATTA/VTO legal if CARICOM can effectively invoke the special and differential treatment clauses of the GATTAVTO.

Second, the GATTA/VTO market access rules require that tariffs be reduced by an arithmetic average of 24 percent. Since the tariff reduction commitments are unweighted, it is quite possible for relatively large tariff reductions on little-protected products be combined with the minimal tariff cuts on the sensitive products which have been protected with higher tariffs.

Third, under market access and domestic support rules, the GATTA/VTO calls for a 24 percent tariff reduction and a 13.3 percent reduction in AMS over ten years. This means that potentially 86 percent average tariffs and 86.7 percent of AMS currently given to agriculture will still remain after the current tariff reduction commitments have been made.

Finally, specifically under the "Green Box" component of domestic support, CARICOM countries can exercise policy initiatives in a number of areas which are crucial to agricultural development. However, direct price support will be allowed only if CARICOM countries have indicated in their respective country schedules that such support was given to their agricultural sectors.

An important area of concern is liberalization process currently the undertaken by many countries and the pressures for reciprocal trade. The potential reduction of the MFN rates combined with the expectation that these preferences are short lived, underscores the need for CARICOM producers to pursue international competitiveness as the basis for sustaining their presence in these markets. In the case of the EU preferential market, long before the GATT/WTO Round, the development philosophy underlying the EU was aimed at aligning their domestic economic policies with those of multilateral lending agencies (Gonzales, 1995). This affects the basis on which prices are determined and in particular, the accent on efficiency within the EU itself would suggest a reduction of internal subsidies which are linked to import prices.

In the short run¹, CARICOM may be able to strategically manoeuver in the liberalized global GATT/WTO regime. However, these short-term adjustment policy initiatives should not be the basis for longer term dynamic and more sustainable growth and developmental initiatives In the first place, although the first phase of the GATT/WTO reforms ends in 2005, the agricultural agreement calls for discussions on the need for further reforms in 2000. Also, of critical

'For purposes of this study, the short run refers to the first ten-year commitment phase of developing countries to the GATT WTO rules. endin« in 2005.

importance in the long run for CARICOM is the force of the MFN clause which is being invoked as the GATTA/VTO rules are consolidated.

Within the growth and developmental imperatives in the CARICOM subregion, two additional points must be noted. First, a key consideration is not intervention per se (strategic or otherwise), but rather the salient characteristics or quality of intervention (i.e. selectivity of instruments/mechanisms and the quality of government intervention) (Rajapatirana, 1996). In other words, the levels of interventions will have to be timely, focussed, and less arbitrary than before. Within the context of CARICOM, Harker (1995) addresses liberalization issues within the context of the most desirable macroeconomic framework for facilitating such an initiative. He points out the misconception that in a liberalized environment, markets will obviate the need for intervention. thereby underestimating the need for timely intervention mechanism. Second, the objective of interventions must be to increase international competitiveness through direct productivity enhancement initiatives, rather than to directly increase market shares. Productivity and international competitiveness also impact on the direction and rate of liberalization. In addition, productivity brings to the forefront the issue of diversification. In this regard, evidence from Florida and the US shows that increases in agricultural diversification lead to reduction in multifactor productivity unless appropriate research is undertaken to offset the decline (Habasch, 1989; Habasch, Langham and Emerson, 1993). This observation underscores the need for CARICOM to actively pursue high quality strategic/selective research and

Rivalry." *Journal of International Economics.* Vol 18. pp. 83-100.

- Caribbean Community Secretariat. 1992. The Common External Tariff of the Caribbean Common Market. Georgetown, Guyana.
- Caricom Community Secretariat. 1994. Review and Analysis of the Performance of the Agricultural Sector in Caricom Member States (1988-1992). Georgetown, Guyana.
- CARICOM Secretariat. n.d. Draft Regional Agricultural Sector Programme. Indicative Programme of Activities 1987-1991. CARICOM Secretariat. Georgetown, Guyana.
- Chacholiades, C. 1978. International Trade Theory and Policy. McGrawHill. New York.
- Corden, W.M. 1974. *Trade Policy and Economic Welfare*. Clarendon Press. Oxford.
- Dookeran, W.C. 1996. *Choices and Change: Reflections on the Caribbean.* Johns Hopkins Press. Baltimore, Maryland.
- Economic Commission for Latin America and the Caribbean (ECLAC). 1994. Selected Statistical Indicators of Caribbean Countries. Vol. VII. Trinidad and Tobago.
- Ezeala-Harrison, Fidel. (1995). "Canada Global Competitiveness Challenges: Trade Preference vs Total Factor Productivity Measures. *American Journal of Economics and Sociology.* Vol 54:1. pp.57-78.
- Feder, G. 1983. "On Exports and Economic Growth." *Journal of Development Economics.* February.'April, pp.59-73.

- Gonzales, Anthony P. 1993. *Trade Liberalization, Growth, and Employment in Caricom. Paper presented at Conference on Trade Liberalization, Growth and Employment in the Caribbean Basin.* September 8-9. Washington D.C.
- Habash. Mona, Max R. Langham and Robert E. Emerson. 1993. *Diversification in Agricultural Production, Productivity and Research Policy.* Food and Resource Economics Department. University of Florida. Gainesville.
- Hathaway D. and M. Ingco. 1996. "Agricultural Liberalization and the Uruguay Round." In W. Martin and L. Winters (ed). *The Uruguay Round and the Developing Countries.* World Bank Discussion Papers. The World Bank. Washington D.C.
- Harker, Trevor. 1994. "Caribbean Economic Performance in the 1990s: Implications for Future Policy." In Hilbourne A. Watson (ed). *The Caribbean in the Global Political Economy*. Lynne Rienner Publishers. Boulder and London, and Ian Randle Publishers, Kingston.
- Harker, Trevor. 1995. "A Desirable Macro-Economic Framework to Encourage Savings and Private Investment in a Liberalized Environment." In Ramesh Ramsarran (ed). Savings/Trust Environment in the Caribbean: Emerging Imperatives. Multimedia Production Centre. University of the West Indies. Trinidad.

- Helpman, E. and P.R. Krugman. 1985. Market Structure and Foreign Trade. MIT Press. Cambridge, Massachusetts.
- Hickman, B.G. 1992. International Productivity and Competitiveness. New York: Oxford University Press.
- Ingco, M.D. 1995. Agricultural Trade Liberalization in the Uruguay Round: One Step Forward, One Step Back?". The World Bank. Washington D.C.
- Johnson. Glenn L. and C. Leroy Quance (ed). 1972. The Overproduction Trap in U.S. Agriculture. A Study of Resource Allocation from World War I to late 1960s. Resources for the Future, Inc. Johns Hopkins Press. Baltimore and London.
- Kindleberger, Charles and Peter Lindert. 1978. International Economics Richard Irwin Inc. Illinois.
- Lai, Deepak and Sarath Rajapatirana. 1987. World Bank Research Observer. Vol 2:2. July. pp.189-217.
- Experience with External Shocks. World Bank. Washington D.C.
- McCulloch, R. 1986. "Trade Deficits, Industrial Competitiveness, and the Japanese." In Robert E Baldwin and J. David Richardson (ed). International Trade and Finance. Readings. 3rd edition. Little, Brown and Company. Boston, Massachusetts.
- McIntyre, A. 1993. A Paper on Regional Trade Policy. OECS Secretariat.
- Nurse, K. and W. Sandiford. 1996. Windward Islands Bananas: Challenges and Options under the Single Economic Market Fnedrich Ebert Stiftung. Kingston, Jamaica.

- Organization For Economic Co-Operation And Development. 1992. Integration of Developing Countries into the International Trading System. Paris. OECD.
- Organization For Économic Co-Operation And Development. 1995. The Uruguay Round: A Preliminary Evaluation of the Implications of the Agreements on Agriculture in the OECD Countries. Paris. OECD.
- Rajapatirana, Sarath. 1996. The East Asian Experience and Its Relevance to the Caribbean." In Winston C. Dookeran (ed). *Choices and Change: Reflections on the Caribbean.* Inter-American Development Bank.
- Ramsarran, Ramesh. 1995. "Challenges to Caribbean economic Development in the 1990's." In Anthony T. Bryan (ed). The Caribbean: New Dynamics in Trade and Political economy. North-South Center. University of Miami.
- Ropke, Inge. 1994. Trade, Development and Sustainability a initial assessment of the 'free trade dogma". *Ecological Economics*. Vol 9. pp. 13-22.
- Thornbury, Suzanne, Donna Roberts, Kate DeRemer and David Orden. 1997. A First Step in Understanding Technical Barrier to Agricultural Trade. Draft copy of contributed paper to be presented at the XXIII international Conference of Agricultural Economics. August 10-16, 1997. Sacramento, California.
- Tincani, A. 1996. The European Union and the Caribbean:Challenges Ahead." In W C Dookeran. 1996.

Choices and Change .Reflections on the Caribbean. Johns Hopkins Press. Baltimore, Maryland.

- United Nations (FAO). 1995. Impact of The Uruguay Round on Agriculture. FAO. Rome.
- United Nations. 1993. UNCTAD Commodity Yearbook 1993. New York.
- United States Congress. 1985. U.S. *Export Competitiveness.* House Committee on Agriculture. U.S. Government Printing Office. Washington D.C.
- United States Department of Agriculture/ERS. 1995. Foreign Agricultural Trade of the United States. Supplementary Tables. (USDA/ERS).
- USAID RDO/C. 1988. Agricultural Sector Strategy 1990-1994. Bridgetown, Barbadoes.

- Watson, Hilborne. 1994. *The Caribbean in the Global Political Economy.* Lynne Rienner Publishers, Boulder and London, and Ian Randle Publishers, Kingston.
- World Bank. 1994. Coping with Changes in the External Environment. Report No. 12821. LAC. Caribbean Division. Washington D.C.
- WTA/GATT. 1994. *GATT, Agriculture,* (*MTN/FA II-A1A-3*). Internet edition.<http:itl.irv.uit.no/tradeja w/documents/freetrade/wta-94/art/iia 1 a3.html>
- Yamazaki, F. 1996. "Potential Erosion of Trade Preferences in Agricultural Products." *Food Policy.* Vol 21:4/5. pp.409-417.

Country ³	Agri. in GDP ^b	Agri. exports in total exports ⁵	Agri. food imports in total imports' ¹	Labor force in agri ^b	
	1993	1989	1989	1988	
	O <i>lf</i> *anf CIV*d11**TM*				
Antigua & Barbuda	4	15	25	9	
Barbados	Т	40	¹ 9	7	
Belize	20	79	24	V ⁷	
Dominica	27	7fi	26	36	
Grenada	13	92	27	29	
Guyana	JO	58	i_	23	
Jamaica	7	21	14	2?	
St.Kitts & Nevis	8	42	20	32	
St.Lucia	12	70	24	30	
St.Vincent & Grenadines	14	76	2<	30	
Trinidad & Tobago	3	6	13	18	

Table 1. The Importance of Agriculture to CARICOM Countries, Selected Years

a. Countries for which data are available.

b. Most recent year available.

Source: Economic Commission for Latin Amenca and the Canbbean (ECLAC). 1994. Selected Statistical Indicators of Canbbean Countries. Vol. VII. Trinidad and Tobago.

	1981-83	1984-86	1987-89	1990-92	1993
			KIRP ^a		
Barbados Guyana	58.0 113.3	54.7 154.7	_{iNrsr} 49.0 118.3	68.3 32.0	n.a. 16.0
Jamaica	85.3	56.0	48.0	49.0	47.0
Trinidad & Tobago	770	87.0	837	71.7	58.2
			,FRP ^b	_	
Barbados	222.7	210.3	188.0	263.0	n.a.
Guyana	340.0	464.0	354.7	96.0	48.0
Jamaica	255.7	168.3	144.0	147.0	141.0
Trinidad & Tobago	215.7	243.7	211.3	200.3	162.0

Table 2. Nominal and Effective Rates of Protection, Selected Countries (Percentages)

Calculation of the NRP is based on average tariff and surcharge levels, with a rough adjustment for the effects of non-tariff barriers and the black market premium. Calculation of the ERP is based on an assumption that domestically produced import substitutes have an average value-added of 30 percent.

Source: Gonzales. A.P, 1993. *Trade Liberalization, Growth, and Employment in Caricom. Paper* presented at Conference on Trade liberalization. Growth and Employment in the Caribbean Basin. September. 8-9. Washington D.C.

1

Table 3. CARICOM GET Rates. 1992-98	Table	3. CARIC	OM GET	Rates.	1992-98
-------------------------------------	-------	----------	--------	--------	---------

Categories	For the	For the	For the				
Non-competing	Period	Period 1/1/93-	Period 1/1/95		-		
inputs:	2/1/91-1/1/9	3 12/31/94	12/31/96		/97		
		∩r*£.,,.,.					
			yt.				
Primary	0-1 0 ^a	0-5	0-5	0-5	0-5		
Intermediate	0-1 O ^a	0-5	•	0-5	0-£		
Capital	0	0-5	i-5	0-5	0-5		
Competing	30	2(1!	10	1(
orimary inputs							
Competing	31)	20	:	10	10		
apital inputs							
Selected export	30	20	5	10	10		
Competing	30	25	20	15			
Intermediate							
nputs			h				
Non-Competing	3C		25/30 ^b	20/25°	2(
inal goods							
Agroindustry	J ^r ;	30/35°	25/30°	20/25°	20'		
Garments	4f	30/35°	25/30 ^b	20/25°	20'		
General	45	30/35°	25/30 ^r	20/25°	20°		
Vanufactures							
Sensitive Goods							
list A		 – Suspended Rates - 			-Deleted-		
_istB	:	Suspended Rates			-Deleted-		
l int C lot O	<u> </u>		<u>Minimi im</u> D <i>i</i>	htCC_			
_ist D	:	Suspended Rates	(LDCs)		-Deleted-		
Safety		0	0		-Deleted-		
Cost of Living		0-20	0-20		-Deleted-		
Socio-econ &		0-20	0-20		-Deleted-		
ultural							
Agriculture		40	40	41	40		
griculture		0		•			
nputs							
1.1.1.							

a. Zero rates for LDCs
b. The lower of the two rates refers to countnes implementing the trade reform on a fast-track basis.i.e. Jamaica, St. Lucia, St. Vincent, Antigua, & Guyana
Source: McIntyre, A. 1993. A Paper on Regional Trade Policy. OECS Secretariat.

-

Commodity	Baseline GATT/WT0 effect		O Total effect ³		
	Pory^nt				
Wheat	-3	+1	+4		
Rice	*7	n	+ 15		
Maize	+ '	-~	*7		
Millet/sorghum	-f	+4	+10		
Other grains	3	-7	-0		
Fats & Oils	-4	-4	0		
Oilmeal proteins	0	0	+3		
Bovine Meat	-6	+8	+14		
Sheep meat	+3	+10	+ 13		
Pig meat	+13	+ 10	+24		
Poultry	+5	-8	+ 14		
Milk	+32	+7	+41		

Table 4. Projected Percentage Change in Real World Food Prices for Selected
Commodities by the Year 2000 (1987-89 = 100)

a. The total does not necessarily equal the two effects. Source: United Nations. 1995. *Impact of the Uruguay Round on Agriculture CCP:95/13.* Food And Agricultural Organization (FAO). Rome.1995).