

The World's Largest Open Access Agricultural & Applied Economics Digital Library

This document is discoverable and free to researchers across the globe due to the work of AgEcon Search.

Help ensure our sustainability.

Give to AgEcon Search

AgEcon Search
http://ageconsearch.umn.edu
aesearch@umn.edu

Papers downloaded from **AgEcon Search** may be used for non-commercial purposes and personal study only. No other use, including posting to another Internet site, is permitted without permission from the copyright owner (not AgEcon Search), or as allowed under the provisions of Fair Use, U.S. Copyright Act, Title 17 U.S.C.

Geo-Strategic Aspects of Food Trade and Food Security						
Bettina Rudloff						
Selected presentation for the International Agricultural Trade Research Consortium's (IATRC's) 2023 Virtual Summer Symposium: Fields of Discord: Understanding the Intersection of Geopolitics and Agriculture, June 26, 2023.						
Copyright 2023 by Bettina Rudloff. All rights reserved. Readers may make verbatim copies of this document for non-commercial purposes by any means, provided that this copyright notice appears on all such copies.						



Fields of Discord: Understanding the Intersection of Geopolitics and Agriculture, IATRC summer symposium 2023

Geo-strategic aspects of food trade and food security

in the light of recent tensions on international markets – policy choices in country cases



Bettina Rudloff, SWP, Berlin



Stiftung Wissenschaft und Politik German Institute for International and Security Affairs

1. Outline of a commissioned IATRC paper as basis

Title

Geo-strategic aspects of food trade and food security in the light of recent tensions on international markets – policy choices in country cases (by Nov 2023)

Bettina Rudloff/SWP/Berlin; Christine Wieck, Kristina Mensah, Olayinka Kareem/University of Hohenheim; David Orden/Virginia Tech, Jose Montesclaros/ Nanyang Technological University Singapore, Houssem Chebbi/ University of Tunis, Niels Sondergaard/ University Brasilia, Wusheng Yu/ University of Copenhagen

Research Questions

Have the recent events (Covid and the Russian invasion) led or pushed to a general geo-strategic shift in food trade policy of selected countries?

- Different drivers and respective time frames for policy decisions
 - Overall underlying climate change and general economic challenges long-term
 - Sudden events of Covid and the Russian invasion 2020-today

Cases

8 countries (Brazil, China, EU, UK, Nigeria, Philippines, Tunisia, US)

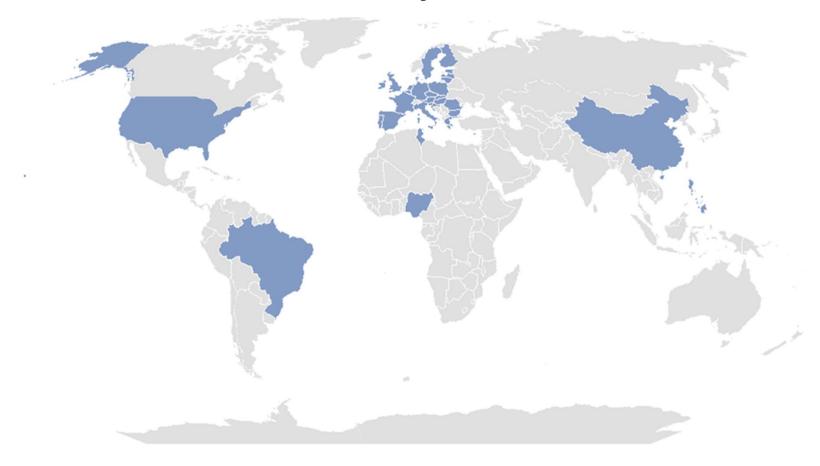
- different status in trade, food security, economic development

Method

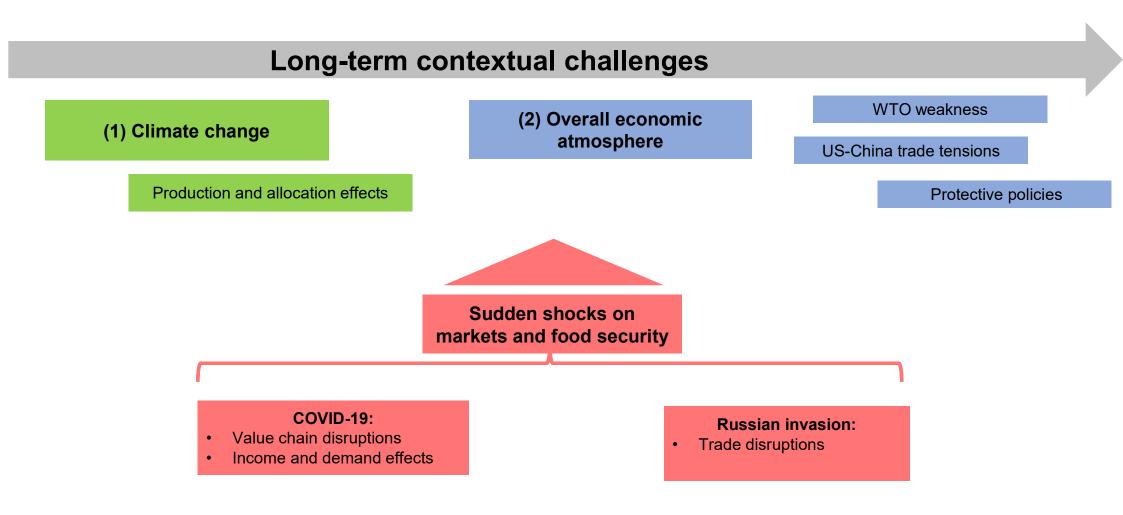
- Qualitative policy comparison
- Regulatory/legal analysis of legal documents, media information, grey literature, academic papers, quantifiable country data
- Desk research and different feedback loops through expert interviews from academia and policy sphere

1. Outline of a commissioned IATRC paper as basis

8 country cases



1. Outline: different layers and time frames of challenges



2. Concepts used

Strategic shift		Acute policy response to sudden events		
 deliberate and planned cha Addressing long-term contessecurity: (1) Climate change and (2) experience 	xtual challenges beyond acute food	 quick and reactive policy adjustment more short-term 		
 explicit and prioritizing approach Example EU "Economic security strategy", June 2023 	 implicit, observed set of political tools Example continuous trade- tool changes towards economic security like unilateral trade measures 	 Example tariff reductions, diversification of import deliveries consumer aid through VAT reductions humanitarian food aid increase 		

Food security

FAO pillars

like availability, affordability

+ domestic and external dimensions

2. Concepts used: "Geo"

Recent comeback of literature applying "geo"-frames

No <u>unique</u> definition: fluid discourse, origin in theories on international relations

"Geo"-strategy

- Explicit relational perspective, positioning vis a vis others
- Systematic approach to achieve "geo"-political or "geo"-economic goals

Geo-politics

- Original literature focussing on military power as political goal
- Recently as well as other threats, often related to violence like terrorism

Geo-economics

- Part of geo-politics with less offensive behaviour and means than geopolitics
- Aiming at goals beyond economic goals by economic instruments

2. Concepts used: "Geo-" in food policy theories and events

Food security in geo-political contexts: theories

War covered as relevant as exchange in goods to satisfy populations needs including food (Hobbes 1676)

Hunger as relevant parameter in military actions (Clausewitz 1832)

Food sufficiency as strategic national policy aim for independency (Morgenthau 1948)

Food aid as foreign policy tool (Essex 2014)

Food as critical infrastructures (Brinkmann, Bauer 2016)

Food security in geo-political contexts: policy and events

Mercantilism in Anglo-Dutch war 1650-1647

Forced production and export from Ukraine region and resulting hunger crisis ("Holodomor")

"Food riots": "guerres de la farine", Arab spring

Corona

Russian invasion

3. Preliminary results: strategic aspects of food and trade policy - the EU's case

Strategic aspects addressing global challenges				
(2) Economic atmosphere				Food security as overall priority
Autonomy in production	Trade openness	Trade sovereignty	Crisis Concepts	
 Postponing ecological reforms of CAP to keep up production FDI screening (and exclusion) for critical infrastructures incl. food 	New partners for FTAs	Unilateralism and "standard-setting" ambition like sustainability via due diligence anti-slavery ban anti-coercion protection	 New preparedness' approaches (European Food Security Crisis preparedness and Response Mechanism, EFSCM) Food as critical infrastructures follows specific requirements for entities 	renewed narrative of domestic food security as aim
	 Autonomy in production Postponing ecological reforms of CAP to keep up production FDI screening (and exclusion) for critical infrastructures 	Autonomy in production Postponing ecological reforms of CAP to keep up production CAP to keep up production FDI screening (and exclusion) for critical infrastructures	 (2) Economic atmosphere Autonomy in production Postponing ecological reforms of CAP to keep up production FDI screening (and exclusion) for critical infrastructures New partners for FTAs Unilateralism and "standard-setting" ambition like sustainability via due diligence anti-slavery ban anti-coercion protection 	 (2) Economic atmosphere Autonomy in production Postponing ecological reforms of CAP to keep up production FDI screening (and exclusion) for critical infrastructures Interest opening (and exclusion) for critical infrastructures (2) Economic atmosphere Unilateralism and "standard-setting" ambition like sustainability via due diligence anti-slavery ban anti-coercion protection New preparedness' - approaches (European Food Security Crisis preparedness and Response Mechanism, EFSCM) Food as critical infrastructures follows specific requirements

3. Preliminary results – conclusions and policy recommendations

- Policy recommendations to be developed by feedback loop with policy actors in autumn 2023
- Expected possible results influencing policy recommendations
 - 1) Generally similar policy trend towards more economic and food protectionist focus
 - 2) Possibly different drivers for general shifts (Russian invasion versus US-China rivalry)
 - 3) Differences in measures and tools

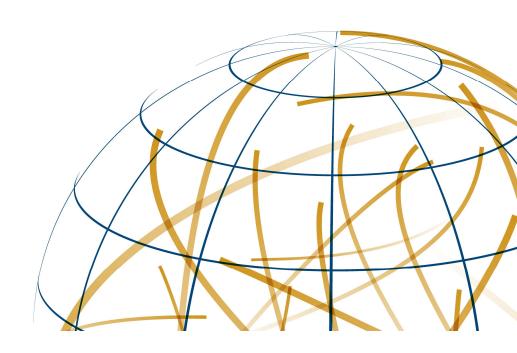
Thank you!

Dr Bettina Rudloff

Senior Associate, Unit EU/Europa

Bettina.rudloff@swp-berlin.org twitter.com/Bettina Rudloff

Stiftung Wissenschaft und Politik German Institute for International and Security Affairs Ludwigkirchplatz 3—4, 10719 Berlin www.swp-berlin.org



Literature

- Brinkmann, Anna, and Karolin Bauer. "Food Security as Critical Infrastructure: The Importance of Safeguarding the Food Supply for Civil Security." In Exploring the Security Landscape: Non-Traditional Security Challenges, edited by Anthony J. Masys, 267–84. Advanced Sciences and Technologies for Security Applications. Cham: Springer International Publishing, 2016. https://doi.org/10.1007/978-3-319-27914-5_13.
- Clausewitz, Carl 1832–34, Edition Corff 2010, Vom Kriege, Buch 6, VomKriege-a4.pdf (clausewitz-gesellschaft.de), p. 297 and p. 374.
- Essex, James. From the Global Food Crisis to the Age of Austerity: The Anxious Geopolitics of Global Food Security, Geopolitics, 19:2 (2014), 266-290, DOI: <u>10.1080/14650045.2014.896795</u>
- Hobbes, Thomas. Leviathan or the matter, forme, & power of a common-wealth ecclesiastical and civil, Chapter 24, "Of the nutrition, and procreation of a common-wealth, <u>The Project Gutenberg eBook of Leviathan, by Thomas Hobbes</u> (1651), editor: Project Gutenberg e-book, 2021,.
- Morgenthau Hans J. 1978. Politics among Nations: The Struggle for Power and Peace 5. Ed. rev ed. New York: Knopf.