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## **Political Instability and Undernourishment: Nepal's Decade-Long Insurgency**

**Dikshit Poudel and Gopinath Munisamy**

*Selected presentation for the International Agricultural Trade Research Consortium's (IATRC's) 2023 Annual Meeting: The Future of (Ag-) Trade and Trade Governance in Times of Economic Sanctions and Declining Multilateralism, December 10-12, 2023, Clearwater Beach, FL.*

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# Political Instability and Undernourishment

## Nepal's Decade-Long Insurgency

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**IATRC Annual Meeting**

**Clearwater Beach, FL, Dec. 10-12, 2023**

# Motivation

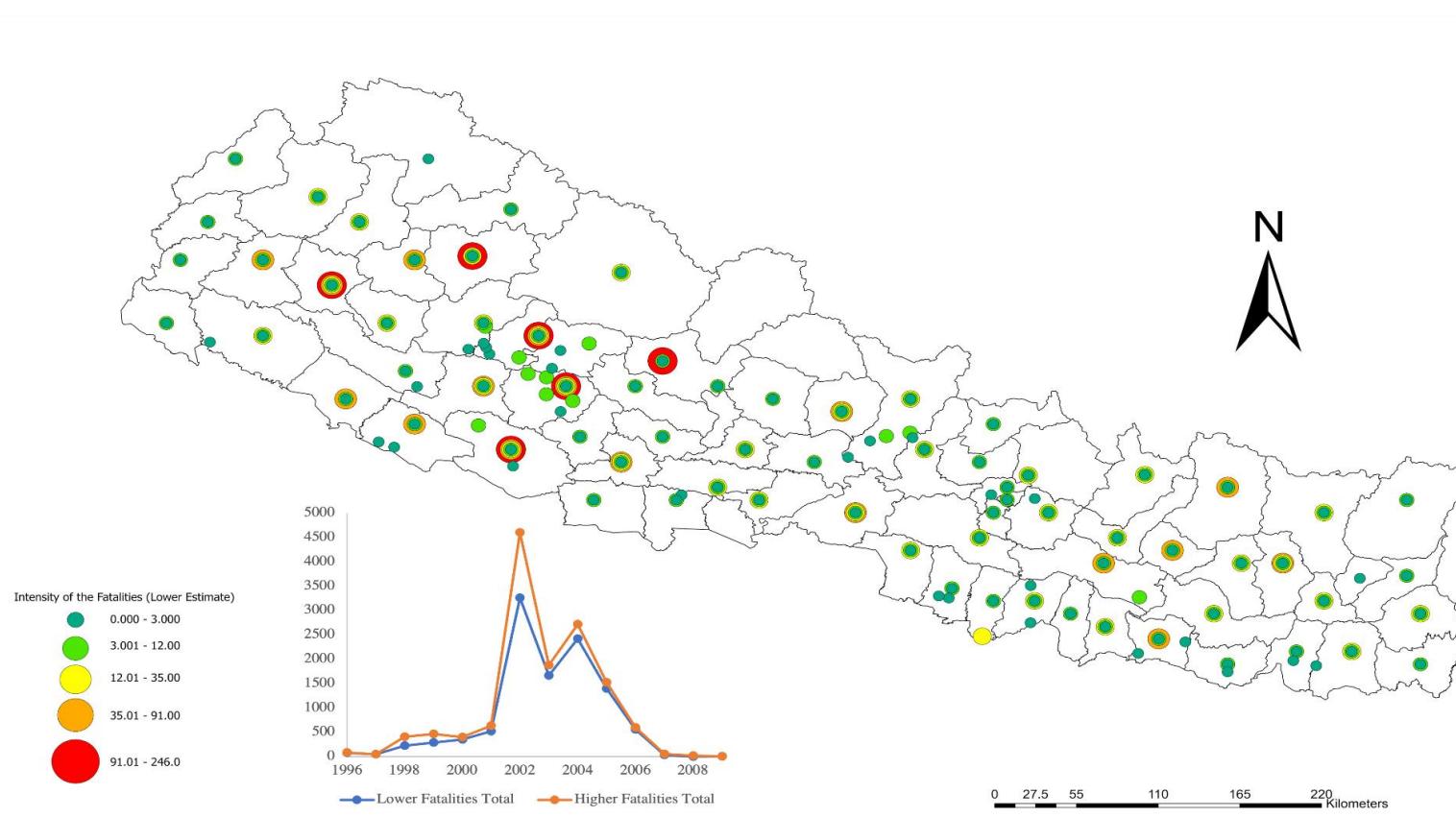
- In the last two decades, the prevalence of undernourishment declined from 12.4 to 8.4% of the global population, but increased to 10.5% in 2021 mostly due to COVID ([The Status of Food Security and Nutrition in the World, SOFI, 2022](#))
- Major setbacks have occurred spatially and temporally in the presence of political instability, e.g. internal strifes or conflicts with immediate neighbors
  - Violent conflicts brought protracted food crises in south and west Asia, Central America and Africa ([Messer and Cohen, 2004](#); [D'Souza and Jolliffe, 2013](#); [Segovia, 2017](#); [Brück et al., 2019](#); [Lacoella and Tirivayi, 2020](#))
- Political conflict – often noted as a primary cause of undernourishment - detrimental to food production, trade, marketing, and consumption directly or via changes in the purchasing power
- Most studies focus on household factors affecting undernourishment as well as other pillars of food security; some pay attention to community and regional characteristics, but only a few have explored the impact of quality and stability of institutions

# Motivation

- Sen (1981) argued that food security can be best achieved through a functioning democracy facing elections and criticisms, which requires stable politics with an inclusive growth strategy
- The key question we pose: how does political instability affect undernourishment?
- Case: Nepal's insurgency (1996-2006): Communist Party of Nepal (CPN)-Maoist rebellion
- Why Nepal? An interesting case with data availability
  - High prevalence of undernourishment and large variability in measuring it: 6, 17, 28, and 41% according to FAO, USAID-DHS, UNDP, and the Government of Nepal (GON) for 2016, respectively ([Poudel and Gopinath, 2021](#))
  - HH-level data, before (1995), during (2003), and after (2011) insurgency collected by the Government, and with permission from Maoists in some districts
- Implications for institutional quality and stability in regions facing or likely to face conflicts

# Context: Insurgency (1996-2006)

- Violent Maoist insurgency (*aka* people's war) aimed to bring democratic opportunities to citizens, reduce existing inequalities and abolish the constitutional monarchy (Bohra et al., 2006; Sharma, 2006)
- Maoist rebellion began in February 1996 near the mid-and far-western region, and later extended throughout the country within a few years, causing widespread revolt, fatalities and destruction



Map of Nepal showing regions affected by Maoist insurgency; Authors

# Context: Insurgency (1996-2006)

- Period of high political instability
  - Changes in government leadership (prime minister and council of ministers) every year
  - Royal family massacre 2001
  - Drastic administrative transition from the Kingdom of Nepal to the Federal Democratic Republic of Nepal after 2006, popularly termed as “People’s Movement”
  - Constituent Assembly Election in 2008 and formal declaration abolishing the 240-year old monarchy ([Nepal-Ministry of Foreign Affairs, 2021](#))
- Estimated people killed: 1,507 to 2,039 (before 2002) but increased to nearly 9,340 to 11,405 by the time insurgency ended in 2006; displaced 200,000 lives; series of executions, purges, kidnappings, rallies, protests, and bombings
- Severe pain inflicted by insurgents on ordinary citizens ([France-Presse, NYT, 2005](#); [Murshed and Gates, 2005](#); [Vaughn, 2006](#); [USAID, 2007](#); [UN Human Rights - Office of the High Commissioner, OHCHR, 2012](#)).

# Methods

- **Two-level random intercept logit model with instrument:**

$$\log\left(\frac{p_{hc}}{1 - p_{hc}}\right) = \beta_0 + \gamma_I \widehat{\text{Insurgency}}_c + \sum_{l=1}^L \alpha_{lc} X_{lhc} + \sum_{m=1}^M \gamma_m X_{mc} + \mu_c + \varepsilon_{hc}$$

$$\widehat{\text{Insurgency}}_c = \omega_0 + \theta_c \overline{\text{Rainfall}}_{t-2 \text{ to } t-5} + \sum_{l=1}^L \alpha_{lc} X_{lhc} + \sum_{m=1}^M \gamma_m X_{mc} + \zeta_{hc}$$

- **Least Absolute Shrinkage and Selection Operator:** To avoid collinearities or dependencies among and within  $X_l$  and  $X_m$ , and reduce the dimensionality

(Smith and Shively, 2019; Kumar et al., 2020; Miguel, Satyanath and Sergenti, 2004; Sarsons, 2015)

Household (HH) is undernourished (=1) or otherwise (=0); where,  $p_{hc} = \Pr(\text{Undernourished}_{hc} = 1)$

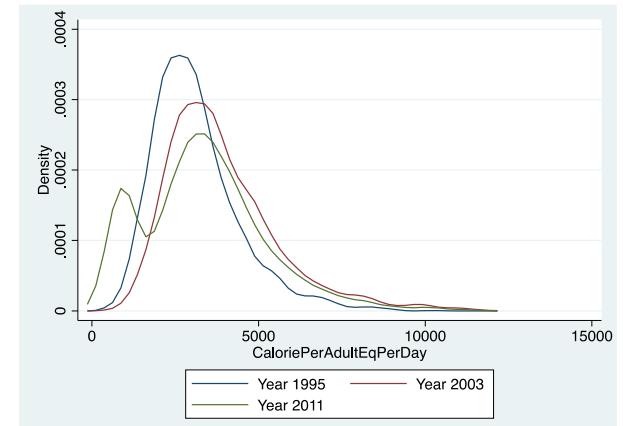
‘h’: HH and ‘c’: community

$X_h$ : HH Size, HH Children, HH Head Education, Ethnicity (Brahmin/Chhetri/Newar), HH Female Head, Production Diversity, Occupation: Ag, HH Landholding, Durable Asset Quantile, Remittance, Radio Use

$X_c$ : Share of Piped Water HHs, Distance to Market, Urbanization

# Data: Living Standards, Fatalities, Other Controls

- Household Data: Nepal Living Standard Survey – 1995 (no insurgency), 2003 (near-peak), and 2011 (post-insurgency)
- Fatalities: Uppsala Conflict Data Program (1996-2009), Uppsala University
- HH Calorie Difference or Consumption Level = Calorie Consumed – Calorie Required (FAO, 2008)
- $Prevalence\ of\ Undernourishment\ (POU) = \begin{cases} 1\ (undernourished),\ Calorie\ Difference < 0 \\ 0\ (otherwise),\ Calorie\ Difference \geq 0 \end{cases}$
- Monthly historical rainfall: NASA, Earth Data (2023) via *Open Data Nepal*



# Results

Variables	Overall (1995-2011)		2003		2011	
	Without Instrument		With Instrument		With Instrument	
	Odds Ratio	Marginal Effects	Odds Ratio	Marginal Effects	Odds Ratio	Marginal Effects
Insurgency	1.002 (0.002)	0.0005				
Insurgency			1.059*** (0.012)	0.012	1.173*** (0.049)	0.028
N (Total HHs)	13008		13008		3886	5785
Groups (Total Community)	1083		1083		325	484
Interclass Correlation	0.134		0.132		0.166	0.046
LR test for HH Variables	591.43***		582.15***		370.93***	170.78***
LR test for Community Variables	37.87***		26.13***		25.13***	17.30***
LR test for Interactions of HH and Community	29.98***		27.95***		3.3	29.99***
Time Fixed Effects	90.47***		110.33***		9.45***	1.04

(Not a complete table)

## Urban and Market Distance (instrumented)

Variables	Overall	1995	2003	2011
	Marginal Effects	Marginal Effects	Marginal Effects	Marginal Effects
Urban	0.067***	0.713***	0.231**	-0.364**
Ln (distance to market)	-0.041***	0.027*	-0.206***	-0.037***
N	13008			



# Results

## Robustness Check:

Two level random intercept

Linear model

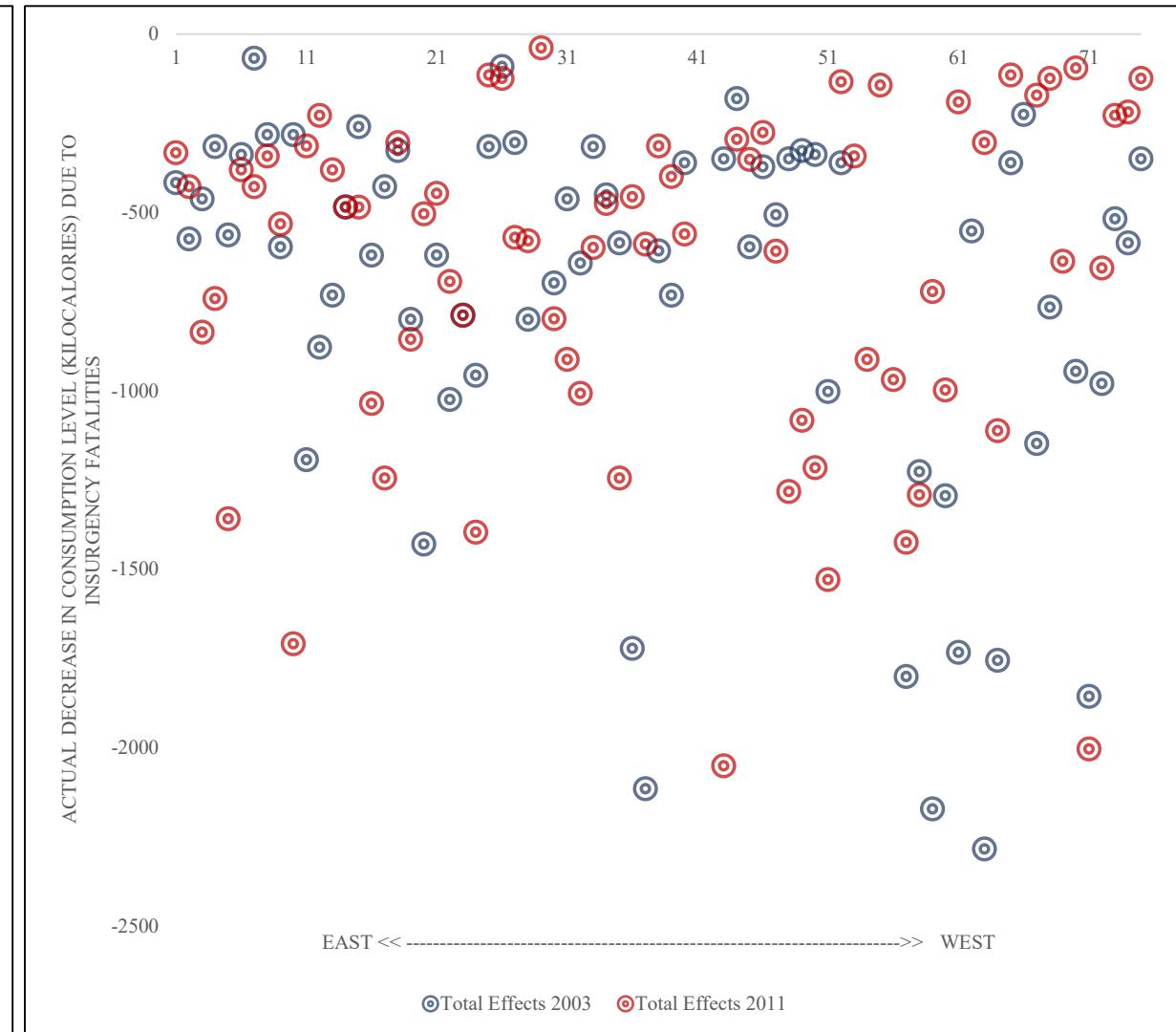
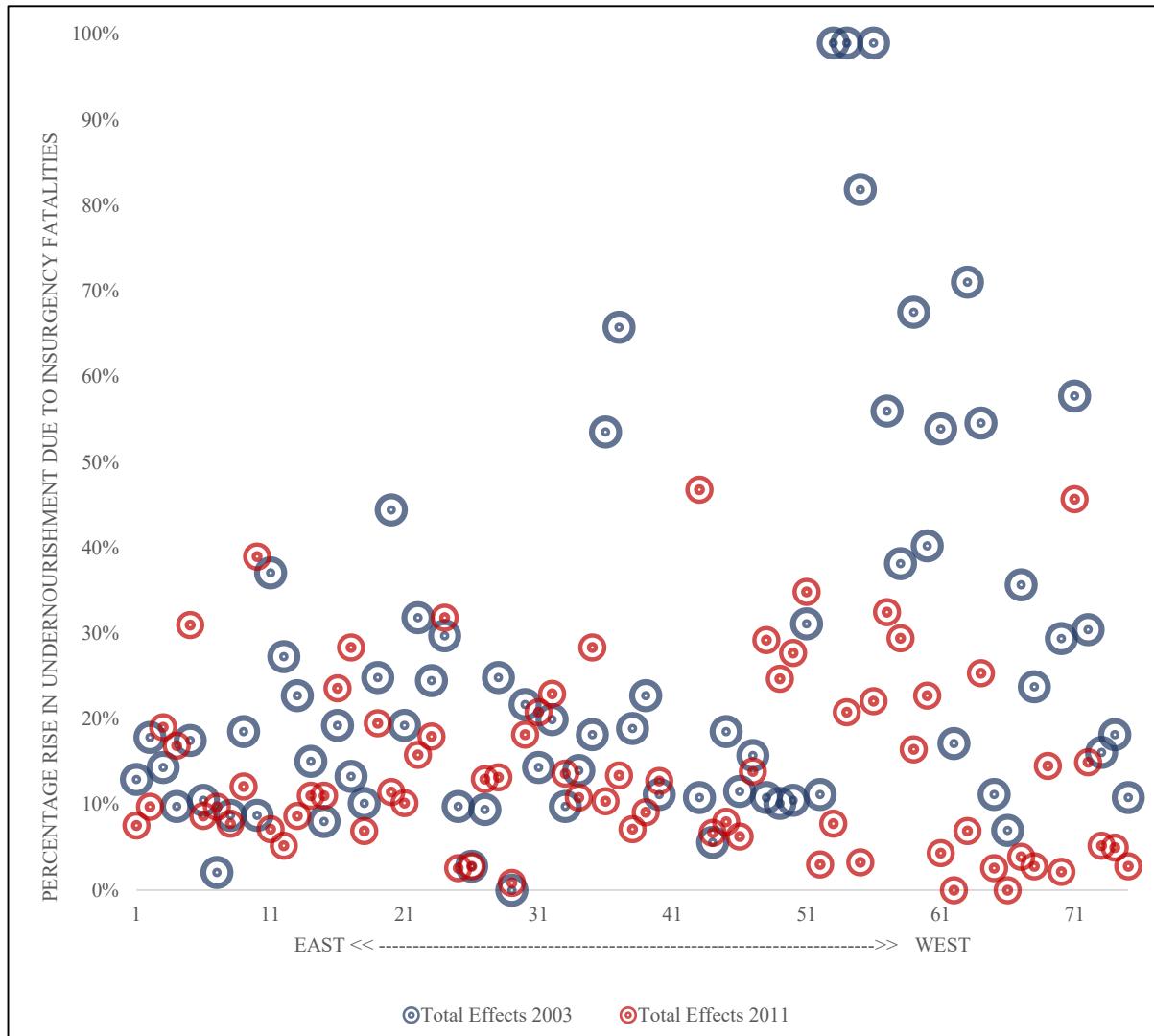
**Outcome:** HH Consumption Level

Variables	Overall (1995-2011)				1995		2003		2011	
	Coefficient	Marginal Effects	Coefficient	Marginal Effects	Coefficient	Marginal Effects	Coefficient	Marginal Effects	Coefficient	Marginal Effects
Insurgency	-3.027** (1.502)	-3.027								
Insurgency			-33.051*** (7.395)	-33.051			-90.007*** (16.234)	-90.00691	-56.969*** (12.605)	-56.9688
Urban	-1389.032*** (397.618)	358.303	-1468.456*** (328.277)	267.715	-4766.08*** (812.128)	-1774.920	-1746.13*** (558.880)	-1082.52	581.995 (489.926)	1751.789
Ln (distance to market)	547.712*** (88.884)	170.478	571.662*** (68.238)	193.432	445.279*** (144.719)	-171.375	784.589*** (127.370)	666.9075	761.855*** (140.523)	246.0431
N	13008		13008		3337		3886		5785	

(Not a complete table)



# Results



# Discussion

- Maoist insurgency, a period of unstable politics in Nepal, increased the average probability of undernourishment by 27 and 15 percent in 2003 and 2011, respectively
- Alternatively, insurgency decreased average HH consumption levels by 977 and 656 kilocalories during 2003 and 2011, respectively
- Traditional HH factors like size, wealth, production diversity, and education remained critical to achieving food security
- Community infrastructure including market and urban facilities also lowered undernourishment, but distance to a market center may have been a blessing in times of violent conflicts.

# Thank you!

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