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# **Welfare and Structural Adjustment Implications of Asian Track and Trans-Pacific Track Sequencings of FTAs**

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## **Abstract**

In this paper we compare welfare effects and the extent of sectoral adjustments of the member countries under alternative free trade agreement (FTA) sequencings in the Asia-Pacific region using a dynamic computable general equilibrium (CGE) model. If a Trans-Pacific Partnership (TPP) agreement under one sequencing and an East Asian FTA (EAFTA) under another sequencing will enter into force at the same time, followed by more enlarged FTAs, then a larger number of countries are expected to realize greater welfare gains under the Asian-track sequencing. However, given the uncertainty about the establishment of an Asia-wide FTA in the near future, the TPP-track sequencing appears to be an attractive option for most countries in the Asia-Pacific region. With respect to sectoral adjustments, there seem to be no significant differences among the alternative sequencings considered in this study.

*JEL classification:* F15, F17

*Keywords:* Sequencing, FTA, Asia-Pacific, CGE model

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## 1. Introduction

In the past decade, a growing number of bilateral and plurilateral free-trade agreements (FTAs) involving Asia-Pacific countries have been ratified. For example, the ASEAN countries have implemented FTAs with six major trading partners in the region – China, Japan, Korea, India, and Australia/New Zealand – while they aim to create a single market (ASEAN Economic Community) across the 10 member states by 2015. Korea became the first country to sign an FTA with the EU under the “Global Europe” initiative, and the EU-Korea FTA entered into force in July 2011. In addition, the Korea-US FTA entered into effect in March 2012. Furthermore, the creation of an East Asian FTA and a Free Trade Area of the Asia-Pacific (FTAAP) has been proposed by leaders of several Asia-Pacific countries in recent years. Whether the growth of FTAs has a positive or negative impact on multilateral trade liberalization under the WTO has been debated intensely (e.g., Krueger, 1999; Panagariya, 2000; Lloyd and MacLaren, 2004).

A number of studies have quantified the effects of various FTAs in the Asia-Pacific region using a computable general equilibrium (CGE) model (e.g., Kawai and Wignaraja, 2008; Lee et al., 2004, 2009; Lee and van der Mensbrugghe, 2008; Park, 2006; Petri et al., 2011; Urata and Kiyota, 2005). In addition, there have been studies on the sequencing of real and monetary integration (e.g., Baldwin, 2008; Kreinin and Plummer, 2009). In contrast, studies on industrial adjustments and consequent optimum sequencing of FTAs are extremely scarce. Bond (2008) considers the relationship between adjustment costs and sequencing of trade liberalization, such as the elimination of tariffs, liberalization of financial markets, and adoption of common policies, but not the sequencing of FTAs. However, the magnitudes of sectoral output and employment adjustments resulting from different FTAs will be a great concern to policy makers. In this paper, we will shed light on the relationship between sequencing of FTAs and the extent of industrial adjustments for Asia-Pacific countries.

In this paper, we compare three alternative sequencings of FTAs in the Asia-Pacific region, namely (1) TPP9, followed by TPP13 and FTAAP, (2) ASEAN+3 FTA (East Asia Free Trade Area: EAFTA), followed by ASEAN+6 FTA (Comprehensive Economic Partnership in East Asia: CEPEA) and FTAAP, and (3) same as (2) except that Asia-wide

FTAs are delayed several years.<sup>1</sup> Using a global dynamic CGE model, we examine which scenario might be most advantageous in terms of welfare gains and industrial adjustments. This requires three steps. We first establish the baseline scenario for the period up to 2030. Second, for each scenario of FTA sequencing, we compute changes in economic welfare and the extent of sectoral output adjustments of the member countries relative to the baseline. Third, we calculate the rank correlation between the extent of adjustments under each FTA sequencing and the extent of adjustments that would prevail under global trade liberalization (GTL). If a particular FTA sequencing would change the industrial structure within each country closer to that which would prevail under free trade, while increasing economic welfare of the member countries, then that FTA sequencing may be considered as a facilitating intermediate step towards GTL.

An overview of the model and data is given in the next section, followed by descriptions of the baseline scenario and three FTA sequencing scenarios in section 3. In section 4 assessments of welfare effects and sectoral output adjustments under alternative FTA sequencings are offered. Concluding remarks are provided in the final section.

## 2. Analytical Framework and Data

### 2.1 *Overview of the Dynamic GTAP Model*

The numerical simulations undertaken for this study are derived from the Dynamic GTAP model, described in detail by Ianchovichina and McDougall (2001). This model extends the comparative static framework of the standard GTAP model developed by Hertel (1997) to the dynamic framework by incorporating international capital mobility and capital accumulation. In the standard static GTAP model, capital can move across industries within a region, but not across regions or countries. For a long-run analysis to be more realistic, the model requires a mechanism to capture incentives to invest in different regions, thereby allowing international capital mobility and capital accumulation.

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<sup>1</sup> The members of TPP9 are Australia, Brunei, Chile, Malaysia, New Zealand, Peru, Singapore, United States and Vietnam. The members of TPP13 consist of the members of TPP9, plus Canada, Japan, Korea and Mexico.

The Dynamic GTAP model preserves all the features of the standard GTAP, such as constant returns to production technology, perfectly competitive markets, and product differentiation by countries of origin, in keeping with the so-called Armington assumption.<sup>2</sup> At the same time, it enhances the investment theory by incorporating international capital mobility and ownership. In this way it captures important FTA effects on investment and wealth that are missed by a static model.

In the Dynamic GTAP model, each of the regions is endowed with fixed physical capital stock owned by domestic firms. The physical capital is accumulated over time with new investment. This dynamics are driven by net investment, which is sourced from regional households' savings. Regional households own indirect claims on the physical capital in the form of equity. There are two types of equities: equity in domestic firms and equity in foreign firms. Households directly own the domestic equity but only indirectly hold the foreign equity. To access equity in foreign firms, the households must own shares in a portfolio of foreign equities provided by the "global trust" that is assumed to be the sole financial intermediary for all foreign investments. The values of the households' equity holdings in domestic firms and in the global trust evolve over the time, and the households allocate all their savings for investment. Collecting such investment funds across regions, the global trust reinvests the funds in firms around the world and offers a portfolio of equities to households. The sum of households' equity holdings in the global trust is equal to the global trust's equity holdings in firms around the world. The savings in one region are invested directly in domestic firms and indirectly in foreign firms through the global trust, which are in turn reinvested in all regions. The dynamics arising from positive savings in one region is related to the dynamics from the net investment in other regions. Overall, at the global level, it must hold that all the savings across regions are completely invested in home and overseas markets.

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<sup>2</sup> See Armington (1969). The model uses a nested CES structure, where at the top nested level, each agent chooses to allocate aggregate demand between domestically produced goods and an aggregate import bundle, while minimizing the overall cost of the aggregate demand bundle. At the second level, aggregate import demand is allocated across different trading partners, again using a CES specification, wherein the aggregate costs of imports are minimized.

In theory, incentives for investments or equity holdings are governed by the rates of return, which will be equalized across regions if capital is perfectly mobile. However, an equalization of the rates of return seems unrealistic, at least in the short run. In addition, there exist well-known empirical observations for “home bias” in savings and investment and households’ equity holdings. These observations suggest that capital is not perfectly mobile, causing some divergence in the rates of return across regions. The Dynamic GTAP model allows inter-regional differences in the rates of return in the short run, which will be eventually equalized in the very long run. This may be regarded as a realistic approach, but it calls for a mechanism to allocate equity holdings of the households and the global trust in a way consistent with the observed data. It is assumed that differences in the rates of return are attributed to the errors in investors’ expectations about the future rates of return. During the process, these errors are gradually adjusted to the actual rate of return as time elapses. Eventually the errors are eliminated and a unified rate of return across regions can be attained.

While perfect capital mobility is assumed only in the very long run, investment is induced by a gradual movement in the expected rate of return toward an equality across regions. The expected rate of return may differ from the actual rate of return due to errors in expectations. Explicit modeling of the ownership of regional investment allows one to determine the accumulation of wealth by foreigners. In addition, the ownership of domestic and foreign assets can also be tracked. Income accruing from the ownership of the foreign and domestic assets can then be appropriately incorporated into total regional income.

Participating in an FTA could lead to more investment from abroad. Trade liberalization often makes prices of goods in a participating country lower due to removal of tariffs, creating an increase in demand for the goods. Responding to the increased demand, production of the goods expands in the member country. The expansion of production is attained by using more intermediate inputs, labor, capital, and other primary factor inputs. These increased demands for production inputs raise the corresponding prices, wage rates, and rental rates. Higher rental rates are translated into higher rates of return, attracting more investment from both home and foreign countries.

## 2.2 Data, aggregation, and initial tariffs

In this study we employ the GTAP version 7.1 database, which has a 2004 base year and distinguishes 112 countries/regions and 57 sectors (Narayanan and Walmsley, 2008). For the purposes of the present study, the data has been aggregated to 22 countries/regions and 29 sectors, as shown in Table 1. Foreign income data are obtained from the International Monetary Fund (IMF)'s *Balance of Payments Statistics*, which are used to track international capital mobility and foreign wealth. The values of key parameters, such as demand, supply and CES substitution elasticities, are based upon previous empirical estimates. The model calibration primarily consists of calculating share and shift parameters to fit the model specifications to the observed data, so as to be able to reproduce a solution for the base year.

The sectoral tariff rates for the 22 countries/regions in 2004 are summarized in Table 2. There are striking differences in the tariff structures across the countries/regions. Singapore is duty free with the exception of alcohol and tobacco. In Japan, Korea and Taiwan, the extraordinarily high tariff rates on rice particularly stand out. The tariff rates in a number of other agricultural and food products are also high in these three countries, as well as in India. With the exception of Australia, New Zealand and Chile, the tariff rates on some agricultural and food products are also relatively high in other regions, such as sugar in Indonesia, the Philippines, the United States and the EU, meats in Thailand, Canada and the rest of the world, and dairy products in the United States and Canada. In manufacturing the tariff rates on textiles and apparel are relatively high in all regions except Singapore, Chile and the EU. The rates on motor vehicles are quite high in China, Taiwan, Malaysia, Thailand, Vietnam, and the rest of ASEAN.

Ad valorem tariff equivalents of nontariff barriers (NTBs) in eight services sectors are computed from the gravity-model estimates of Wang et al. (2009). There are even greater variations in tariff equivalents of NTBs in services than in commodities.

### 3. The Baseline and Policy Scenarios

#### 3.1 The Baseline Scenario

In order to evaluate the effects of various sequencing of FTAs, the baseline scenario is first established, showing the path of each of the 22 economies/regions over the period 2004-2030. The baseline contains information on macroeconomic variables as well as expected policy changes. The macroeconomic variables in the baseline include projections for real GDP, gross investment, capital stocks, population, skilled and unskilled labor, and total labor. Real GDP projections were obtained from IMF's *World Economic Outlook Database* (September 2011). The data on gross fixed capital formation were acquired from the IMF's *IFS Online*. Projections for population were taken from the U.S. Census Bureau's *International Data Base*, while those for labor were obtained from International Labor Organisation (ILO)'s *Economically Active Population Estimates and Populations*.

The projections for population, investment, skilled labor and unskilled labor obtained for over 150 countries were aggregated, and the growth rates were calculated to obtain the macroeconomic shocks describing the baseline. Changes in the capital stocks were not imposed exogenously, but were determined endogenously as the accumulation of projected investment. Any changes in real GDP not explained by the changes in endowments are attributed to technological change.

In addition, policy projections are also introduced into the baseline. The policies included in the baseline are those which are already agreed upon and legally binding, including the ASEAN Free Trade Area (AFTA), the ASEAN-China, ASEAN-Korea, ASEAN-Japan, ASEAN-Australia-New Zealand and ASEAN-India FTAs.

#### 3.2 Policy Scenarios

Welfare and sectoral output effects of alternative sequencings of FTAs are to be evaluated in this study. The following three scenarios, as well as the global trade liberalization (GTL) scenario, are designed:

**Scenario 1 (TPP-track):** EU-Korea FTA, Korea-US FTA, and TPP9 over the period 2013-2016, TPP13 over the period 2017-2022, and FTAAP over the period 2023-2030.

**Scenario 2 (Asian-track):** EU-Korea FTA, Korea-US FTA, and ASEAN+3 FTA (EAFTA) over the period 2013-2016, ASEAN+6 FTA (CEPEA) over the period 2017-2022, and FTAAP over the period 2023-2030.

**Scenario 3 (delayed Asian-track):** EU-Korea and Korea-US FTAs over the period 2013-2016, ASEAN+3 FTA (EAFTA) over the period 2017-2020, ASEAN+6 FTA (CEPEA) over the period 2021-2025, and FTAAP over the period 2026-2030.

**GTL:** Global trade liberalization over the period 2013-2030.

It is assumed that tariff rates on commodities decline linearly to zero and tariff equivalents of NTBs in services are reduced by 25 percent during the periods in consideration among the member countries. One can design an infinite number of scenarios, but we have chosen to compare among TPP-track, Asian-track, and delayed Asian-track scenarios to examine which sequencing would be most attractive to Asia-Pacific countries. In all three scenarios, the EU-Korea and Korea-US FTAs are assumed to be implemented by 2016. TPP9 is followed by TPP13 and FTAAP in Scenario 1, while EAFTA is followed by CEPEA and FTAAP in Scenarios 2 and 3.

Petri et al. (2011) also compare an Asian-track and Trans-Pacific track of FTAs. There are, however, three notable differences between their scenarios and ours. First, we have a slightly longer time periods (2013-2030 versus 2012-2025) to allow for more gradual implementation of region-wide FTAs. Second, they assume that in the Asian-track an FTA among China, Japan and Korea is implemented first, followed by EAFTA and FTAAP. We assume that a China-Japan-Korea (CJK) FTA is unlikely to be realized mainly because there are territorial disputes between China and Japan, and also between Japan and Korea. Such disputes represent an additional barrier that must be surmounted in negotiations aiming to fashion an FTA. In addition, China-Korea and China-Japan fisheries disputes in recent years have become another source of political tension involving the three countries. It is assumed in this paper that an ASEAN+3 FTA is more likely to be realized

than a CJK FTA.<sup>3</sup> Finally, we consider a scenario in which Asia-wide FTAs are delayed because no time frame has been proposed for negotiations of an ASEAN+3 FTA or an ASEAN+6 FTA.

Three caveats should be borne in mind when interpreting the results presented in the next section. First, investment liberalization among the member countries is not considered because it requires data on foreign direct investment (FDI) flows by source and host countries and industry, which are unavailable. A challenging extension of the paper would be to endogenize FDI flows to consider attraction of these flows to developing member countries, which may have a significant impact, as were the cases for Mexico joining NAFTA in 1994 and Spain and Portugal joining the EU in 1986. Second, NTBs in manufacturing are not incorporated in this study due to a lack of reliable empirical estimates. NTBs also exist in a number of manufacturing sectors, including automobiles, pharmaceutical products, and some food products. In these products regulatory and other barriers, such as stringent standards and testing and certification procedures, exist. Thus, reductions of NTBs in manufacturing are expected to enlarge the benefits of the FTAs. Third, we do not incorporate compliance costs associated with rules of origin (ROOs), nor the cost-mitigating effects arising from consolidating FTAs. As smaller FTAs are consolidated, the harmful “noodle bowl” effects – caused by different FTAs having different ROOs and varying coverage – can be mitigated. The compliance cost eventually becomes zero when all countries participate in a trade agreement because there will be no ROOs under global trade liberalization (GTL). These issues are left for future research.

## 4. Empirical Findings

### 4.1 Welfare Effects of Alternative Sequencing of FTAs

Economic welfare is largely determined by four factors: (1) allocative efficiency, (2) the terms of trade, (3) the contribution to equivalent variation (EV) of change in the price of capital investment goods, and (4) the contribution to EV of change in equity

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<sup>3</sup> Urata (2008) indicates that China and Korea favor an ASEAN+3 FTA, while Japan prefers an agreement covering the ASEAN+6 countries.

owned by a region. The fourth factor is determined by the change in equity income from ownership of capital endowments, and it can be further decomposed into three parts: a change in the domestic capital stock, a change in household income earned on capital abroad, and a change in the domestic capital owned by foreigners.

With respect to these four factors, the direction of a welfare change may be summarized as follows. The allocative efficiency effect is generally positive for members of consolidated FTAs such as those examined in this paper. This effect is particularly large for a country with high average initial tariffs. However, it may become negative when the extent of trade diversion is considerably large in FTAs with relatively low intraregional trade. The terms-of-trade effect is usually positive for the members with low average initial tariffs and negative for those with high initial tariffs. An increase in the price of capital investment goods generally raises welfare. A welfare change resulting from a change in the equity holdings is positive if the sum of the region's foreign income receipts and an increase in the domestic capital stock is greater than the foreign income payment, and vice versa.

The welfare results for the three policy scenarios, as percentage point deviations in equivalent variation from the baseline for the years 2020, 2025 and 2030, are summarized in Table 3. Under Scenario 1 (TPP-track), the welfare level of all TPP member countries increases in 2020-2030, whereas that of all APEC members (regions 1-20 less the rest of ASEAN and India) increases in 2025 and 2030. The economic welfare of several nonmember regions decreases slightly in 2020 and/or 2025. The welfare gains of TPP13 countries in 2030 range from 0.8% (United States) to 7.5% (Korea).<sup>4</sup> Seven countries, namely Japan, Korea, Singapore, Malaysia, Vietnam, Australia and New Zealand, are both ASEAN+6 and TPP13 members. Other than New Zealand, these countries' welfare gains in 2020 are smaller under the TPP-track than under the Asian-track, which is largely caused by substantially smaller trade with TPP members than trade with ASEAN+6 members (see the Appendix Table). For example, Vietnam's exports to TPP13 and ASEAN+6 regions are projected to constitute respectively 34.5% and 63.7% of its total

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<sup>4</sup> A part of Korea's large welfare gains is attributable to the EU-Korea and Korea-US FTAs.

exports, while its imports from these regions are projected to comprise 36.6% and 73.1% of its total imports in 2013.

Under Scenario 2 (Asian-track), the economic welfare of all ASEAN+6 countries increases in 2020-2030, ranging from 1.4% (Japan) to 13.5% (Vietnam) in 2030. Vietnam's large welfare gain is attributable to its high initial tariffs (Table 2), large trade to GDP ratio, and high shares of imports from ASEAN+3, ASEAN+6 and APEC countries in its total trade, which are projected to be 69%, 73% and 83%, respectively, for the year 2013 in the baseline, among the highest in East Asia. Other countries with greater than 5% projected gains in 2030 include Korea, Indonesia, Thailand, India and Russia. Taiwan is not a member of the ASEAN+3 or ASEAN+6 grouping, and its welfare is predicted to fall by 1.5% in 2020 largely because the shares of its trade with these regions is high (58-62% of its total trade) and the extent of trade diversion would be large. Thus, it has a strong incentive to convince the other APEC members of the benefits of FTAAP, as its welfare is projected to increase by 4.5% in 2030 when FTAAP is assumed to be fully implemented.

The comparison of welfare changes between the two scenarios appears to suggest that East Asian economies other than Taiwan would be better off pursuing EAFTA and CEPEA rather than following TPP. However, our welfare results for Scenarios 1-2 are based on the assumption that EAFTA and TPP9 will start in the same year (2013). While TPP9 countries have held eleven rounds of negotiations as of March 2012, no negotiations for EAFTA have taken place. Thus, we need to consider the third scenario in which the implementations of Asia-wide FTAs are delayed.

In Scenario 3 the implementations of EAFTA and CEPEA are assumed to be delayed by four years compared with Scenario 2. Welfare changes for India, Australia and New Zealand become considerably different, particularly for 2020, because the ASEAN+6 FTA would not be implemented until 2021 under this scenario. For the ASEAN+3 members, however, the welfare results for 2020, 2025 and 2030 are rather similar to those under Scenario 2. Although not reported in Table 3, those for 2017-2019 are quite different between the two scenarios. For example, Japan's welfare gains for those years are 0.1%, 0.3% and 0.5% under Scenario 3, compared with 0.8%, 0.8% and 0.9% under Scenario 2. While welfare gains are substantially smaller during the delayed period for the ASEAN+3

members, the differences in welfare changes would taper off for most members. Overall, delays in Asia-wide FTAs would somewhat reduce welfare gains for East Asian countries, but this scenario would still yield larger welfare gains for the region than under the TPP-track.

The greater overall welfare gains under the Asian-track and delayed Asian-track scenarios relative to the TPP-track scenario is largely caused by larger intra-ASEAN+6 trade than intra-TPP13 trade. If TPP is open to new member countries such as India, Indonesia, the Philippines, Thailand, and eventually China in the future, the extent of welfare gains is expected to become considerably greater. Given the uncertainty about the establishment of an Asia-wide FTA in the near future, an early implementation of TPP appears to be a sensible option for Asia-Pacific countries, provided that sectoral adjustments of member countries are relatively smooth.

#### *4.2 Sectoral Output Adjustments and the Spearman Rank Correlation Coefficients*

Structural adjustments and resource reallocations result from trade policy changes. The sequencings of FTAs and differences in the initial tariff rates across sectors play a critical role in determining the direction of the adjustments in sectoral output. Other factors that affect the magnitude and direction of output adjustments for each product category include the import-demand ratio, the export-output ratio, the share of each imported intermediate input in total costs, and the elasticity of substitution between domestic and imported products.<sup>5</sup>

Table 4 presents the Spearman rank correlation coefficients between sectoral adjustment rankings in 2020 and 2025, between rankings in 2025 and 2030 for each scenario, as well as the Spearman rank correlation coefficients between sectoral adjustment

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<sup>5</sup> A sector with a larger import-demand ratio generally suffers from proportionately larger output contraction through greater import penetration when initial tariff levels are relatively high. In contrast, a sector with a higher export-output ratio typically experiences a larger extent of output expansion, as a result of the removal of tariffs in the member countries. The share of imported intermediate inputs in the total cost of a downstream industry (e.g., the share of imported textiles in the cost of the apparel industry) would evidently affect the magnitude and direction of output adjustments in the latter sector. Finally, the greater the values of substitution elasticities between domestic and imported products, the greater the sensitivity of the import-domestic demand ratio to changes in the relative price of imports, thereby magnifying the effects of FTAs.

in each scenario and GTL for the year 2030. For the economies included in both ASEAN+6 and TPP13 groupings, differences in the Spearman rank correlation coefficients under the TPP-track and under the Asian-track are quite small except for Japan. In Japan output adjustment rankings for other transportation, metal and chemical products are among the top six sectors under GTL, but these sectors' rankings move down considerably (to 15th-24th) under the TPP-track in 2030. A more careful examination is needed to determine the reasons why the rankings differ significantly between the TPP-track and Asian-track for some countries in 2030, when FTAAP is assumed to be fully implemented in both scenarios.

For the countries that are members of ASEAN+6 but not members of TPP13 (i.e. China, Indonesia, the Philippines, Thailand, the rest of ASEAN and India), the Spearman rank correlation coefficients are greater under Scenario 1 (Asian-track). For the countries that are members of TPP13 but not members of ASEAN+6 (i.e. the United States, Canada, Mexico, Chile and Peru), the coefficients are generally greater under Scenario 2 (TPP-track) except for Canada. In 2025, when TPP is fully implemented and FTAAP is partially implemented, Canada expands output in such sectors as other grains, meats, other food products, machinery and electronic equipment, and contracts output in dairy products, textiles, apparel, and many services sectors. When TPP is fully implemented in 2030, however, Canada contracts output in meats, machinery and electronic equipment, and expands output in many services sectors. This is because Canada has comparative advantage in machinery and electronic equipment vis-à-vis other TPP countries but not vis-à-vis East Asian countries. Similarly, Canada has comparative advantage in many services sectors vis-à-vis East Asian countries except Singapore, but not vis-à-vis other TPP countries, particularly the United States.

Under the Asian-track, output of machinery and electronic equipment increases in China, Korea, Indonesia, Malaysia, the Philippines, Thailand, Vietnam and India. For these countries, intra-ASEAN+6 trade in machinery and electronic equipment comprise very large shares of the total trade in these products. Thus, production networks in these products are likely to play an even more important role under region-wide FTAs, further

bolstering investment and fostering the transfer of technology.<sup>6</sup> Output of agricultural sectors falls significantly in Japan and Korea, while that of motor vehicles increases considerably in these countries. Output of textiles and apparel increases substantially in China, Indonesia, Thailand and Vietnam, and that of most services sectors increases in Singapore, Australia and New Zealand. In the delayed Asian-track scenario, both the direction and magnitudes of changes in sectoral output are very similar to those under the Asian-track.

Under the TPP-track, changes in sectoral output in Japan, Korea, Singapore, Malaysia, Vietnam, Australia and New Zealand are relatively similar to those under the Asian-track. For China, Indonesia, the Philippines, Thailand, the rest of ASEAN and India, the magnitudes of changes in sectoral output are significantly smaller under the TPP-track in 2020 and 2025. In the United States, output of rice, livestock, meats, other food products, petroleum products and all services sectors would expand, while most manufacturing sectors are expected to contract.<sup>7</sup>

The correlations between sectoral adjustment rankings in 2020 and 2025, as well as between rankings in 2025 and 2030, under the TPP-track and Asian-track scenarios are generally high, and the two FTA sequencings tend to change the industrial structure within each member country closer to that which would prevail under global trade liberalization. Neither the TPP-track scenario nor the Asian-track scenario would divert the industrial structure of member countries from that which is projected under multilateral free trade. Nevertheless, some sectors in several countries, including rice, other grains and meats in Japan and Korea, and textiles and apparel in the United States, Australia and New Zealand are expected to contract substantially by 2030 if no domestic reforms aimed at increasing the competitiveness of these sectors are carried out. For nonmember countries, low rank correlations are no cause for concern because percentage changes in sectoral output are quite small.

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<sup>6</sup> Since the Dynamic GTAP model does not incorporate the FDI-productivity effect, an inclusion of such an effect is left for future research.

<sup>7</sup> The sectoral output results are available upon request from the corresponding author.

Under the delayed Asian-track scenario, no new FTAs involving India, Australia and New Zealand would be implemented until 2021, and no new FTAs for the six APEC countries (the United States, Canada, Mexico, Chile, Peru and Russia) would be implemented until 2026. Percentage deviations in sectoral output from the baseline would be very small until an FTA involving these countries enters into force. Consequently, rankings of sectoral output adjustment are rather meaningless for India, Australia and New Zealand in 2020 and for the six APEC countries in 2025 and 2030. Thus, the Spearman rank correlation coefficients are not provided for these countries when there is no policy shock in one of the years. Where the coefficients are provided under Scenario 3 in Table 4, they are very similar to those under Scenario 2.

## 5. Conclusion

In this paper, we have used the Dynamic GTAP model to investigate how alternative sequencings of FTAs in the Asia-Pacific region might affect the welfare changes and sectoral output adjustments. Under the assumption that the TPP9 agreement and ASEAN+3 FTA will enter into force in 2013, followed by more enlarged FTAs, more member countries are expected to realize larger welfare gains under the Asian-track. However, since no time frame has been proposed for negotiations of an ASEAN+3 FTA or an ASEAN+6 FTA, the delayed Asian-track scenario is considered. When the creation of Asia-wide FTAs are delayed, welfare changes for India, Australia and New Zealand become significantly smaller than when there are no delays. Welfare changes for the ASEAN+3 countries would be largely affected during the delayed period, but differences in welfare gains between the Asian-track and delayed Asian-track scenarios shrink rapidly after 2020.

With respect to sectoral output adjustments, there appear to be no significant differences among the TPP-track, Asian-track, and delayed Asian-track sequencings. In the first two FTA sequencings, correlations between sectoral adjustment rankings in 2020 and 2025 and those between rankings in 2025 and 2030 are relatively high, and both FTA sequencings would move the industrial structure within each member country closer to that which would prevail under global free trade. The relevant rank correlation coefficients

under the delayed Asian-track sequencing are very similar to those under the Asian-track sequencing.

The Asian-track scenario is preferred to the delayed Asian-track scenario since welfare gains are generally larger for the former, whereas there are no significant differences in the extent of structural adjustments of the member countries. Between the TPP-track and Asian-track scenarios, a larger number of countries is expected to realize greater welfare gains under the Asian-track. However, since there is a great deal of uncertainty about the creation of a region-wide FTA in Asia, the TPP-track might become a desirable option for most countries in the Asia-Pacific region. In particular, since TPP is open for other countries to join, it would be attractive to potential future members.

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Table 1: Regional and sectoral aggregation

A. Regional aggregation

Country/region	Corresponding economies/regions in the GTAP database
1 Japan	Japan
2 China	China, Hong Kong
3 Korea	Korea
4 Taiwan	Taiwan
5 Singapore	Singapore
6 Indonesia	Indonesia
7 Malaysia	Malaysia
8 Philippines	Philippines
9 Thailand	Thailand
10 Vietnam	Vietnam
11 Rest of ASEAN	Cambodia, Laos, rest of Southeast Asia
12 India	India
13 Australia	Australia
14 New Zealand	New Zealand
15 United States	United States
16 Canada	Canada
17 Mexico	Mexico
18 Chile	Chile
19 Peru	Peru
20 Russia	Russia
21 EU-27	Austria, Belgium, Bulgaria, Cyprus, Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Ireland, Italy, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden, United Kingdom
22 Rest of world	All the other economies/regions

Table 1 (continued)

## B. Sectoral aggregation

Sector	Corresponding commodities/sectors in the GTAP database
1 Rice	Paddy rice, processed rice
2 Other grains	Wheat, cereal grains nec
3 Sugar	Sugar, sugar cane and sugar beet
4 Other crops	Vegetables and fruits, oil seeds, plant-based fibers, crops nec
5 Livestock	Cattle, sheep and goats, animal products nec, raw milk, wool
6 Fossil fuels	Coal, oil, gas
7 Natural resources	Forestry, fishing, minerals nec
8 Meats	Cattle, sheep, goat, and horse meat products, meat products nec
9 Dairy products	Dairy products
10 Other food products	Vegetable oils, food products nec, beverages and tobacco products
11 Textiles	Textiles
12 Apparel	Wearing apparel, leather products
13 Wood and paper	Wood products, paper products, publishing
14 Petroleum products	Petroleum, coal products
15 Chemical products	Chemical, rubber, plastic products
16 Metal	Iron and steel, nonferrous metal, fabricated metal products
17 Machinery	Machinery and equipment
18 Electronic equipment	Electronic equipment
19 Motor vehicles	Motor vehicles and parts
20 Other transport equip.	Transport equipment nec
21 Other manufactures	Mineral products nec, manufactures nec
22 Construction and utilities	Construction, electricity, gas manufacture and distribution, water
23 Trade	Trade
24 Sea transport	Sea transport
25 Air transport	Air transport
26 Other transport	Other transport
27 Financial services	Insurance, financial services nec
28 Other private services	Communication, business services, recreation and other services
29 Government services	Public administration and defense, education, health services

Source: GTAP database, version 7.1.

Note: nec = not elsewhere classified.

Table 2: Tariff rates on merchandise imports and tariff equivalents of nontariff barriers on services, 2004 (%)

Sector	Japan	China	Korea	Taiwan	Singapore	Indonesia	Malaysia	Philippines	Thailand	Vietnam	Rest of ASEAN
1 Rice	406.1	1.2	424.2	402.0	0.0	17.3	0.0	49.9	26.5	19.3	2.2
2 Other grains	51.8	0.2	4.2	1.5	0.0	1.5	0.0	5.3	27.1	2.7	3.1
3 Sugar	212.5	0.3	4.2	97.9	0.0	34.5	0.0	26.5	19.9	9.1	6.2
4 Other crops	3.6	3.1	69.3	10.0	0.0	1.8	18.3	8.0	22.7	14.3	9.5
5 Livestock	7.0	11.8	5.6	3.0	0.0	2.2	0.5	7.5	4.0	3.4	3.9
6 Fossil fuels	0.0	0.2	4.2	4.9	0.0	0.0	1.8	3.1	0.0	2.2	0.1
7 Natural resources	0.8	0.7	3.3	4.2	0.0	1.8	0.5	2.9	2.7	3.0	6.7
8 Meats	49.9	5.0	31.7	31.5	0.0	2.7	0.7	16.9	38.1	18.6	9.7
9 Dairy products	29.3	8.0	45.8	9.8	0.0	4.0	0.7	3.4	8.2	17.6	7.9
10 Other food products	11.4	6.1	32.2	17.5	0.9	7.7	28.9	5.2	36.1	28.1	19.0
11 Textiles	7.0	9.5	9.4	7.0	0.0	7.8	13.4	6.2	19.7	30.7	10.9
12 Apparel	10.5	10.0	10.3	8.6	0.0	6.4	13.1	11.9	15.6	24.0	16.1
13 Wood and paper	1.0	3.6	3.2	2.4	0.0	3.4	6.4	5.5	15.8	11.2	5.6
14 Petroleum products	2.0	5.4	5.1	4.9	0.0	2.0	6.7	2.4	1.1	14.5	3.2
15 Chemical products	0.9	8.7	6.3	3.1	0.0	4.4	4.2	4.8	11.1	4.6	5.4
16 Metal	0.6	4.7	3.2	2.3	0.0	5.1	6.4	3.9	8.0	4.5	3.7
17 Machinery	0.1	6.5	6.1	2.6	0.0	3.2	4.3	3.0	7.4	6.3	5.9
18 Electronic equipment	0.0	1.7	1.0	0.4	0.0	1.5	1.0	0.2	3.9	7.0	7.2
19 Motor vehicles	0.0	20.1	8.0	31.4	0.0	13.5	47.4	10.4	28.6	33.8	37.9
20 Other transport equip.	0.0	2.9	1.9	2.1	0.0	3.9	3.8	6.4	4.9	12.8	7.8
21 Other manufactures	1.0	6.0	8.0	5.5	0.0	6.6	8.9	6.9	9.1	18.2	8.8
22 Construction and utilities	34.5	55.7	54.3	44.0	0.0	178.8	63.6	138.0	97.3	152.2	66.3
23 Trade	37.9	205.2	58.1	47.6	0.0	185.0	67.5	143.4	110.0	157.9	57.5
24 Sea transport	7.6	29.0	23.4	15.3	0.0	122.6	30.8	90.0	64.0	101.4	5.3
25 Air transport	31.5	109.0	50.8	40.8	0.0	171.8	59.7	132.1	100.3	146.0	49.2
26 Other transport	32.9	134.6	52.4	42.3	0.0	174.7	61.4	134.6	102.4	148.6	22.4
27 Financial services	28.2	138.1	47.8	37.6	0.0	163.5	56.9	127.6	99.2	140.0	30.6
28 Other private services	27.3	128.1	45.6	36.0	0.0	161.0	56.1	124.4	93.0	138.1	11.9
29 Government services	37.9	138.3	58.1	47.6	0.0	185.0	67.5	143.4	110.0	157.9	37.7

Table 2 (continued)

Sector	India	Australia	New Zealand	United States	Canada	Mexico	Chile	Peru	Russia	EU-27	Rest of world
1 Rice	43.8	0.0	0.0	3.3	0.0	0.1	5.2	6.3	8.2	40.0	14.9
2 Other grains	14.8	0.0	0.0	0.1	0.0	5.5	2.0	11.6	1.1	6.5	14.4
3 Sugar	84.3	0.0	0.0	39.1	0.6	0.0	6.0	9.4	25.8	53.4	13.4
4 Other crops	32.8	0.6	0.0	3.2	0.2	1.5	0.9	9.3	6.2	5.3	11.5
5 Livestock	12.5	0.0	0.0	0.1	14.6	1.2	0.5	9.2	5.6	0.8	5.6
6 Fossil fuels	11.1	0.0	0.0	0.2	0.0	0.0	2.4	10.5	0.0	0.0	1.4
7 Natural resources	12.4	0.1	0.0	0.1	0.0	3.5	0.6	6.8	2.3	0.3	2.2
8 Meats	25.9	0.4	0.7	5.5	34.8	1.0	1.3	12.7	15.2	8.3	28.0
9 Dairy products	34.7	3.4	13.6	25.6	106.1	17.1	1.6	18.4	6.8	2.2	13.1
10 Other food products	85.5	1.7	5.1	3.4	9.0	3.9	1.3	6.2	11.2	2.5	16.6
11 Textiles	16.4	12.5	5.1	7.3	5.4	3.3	3.8	14.2	11.0	2.2	12.5
12 Apparel	12.3	16.8	11.1	10.0	11.1	10.9	4.9	18.5	17.6	3.3	12.7
13 Wood and paper	13.2	3.1	1.4	0.2	0.5	1.8	1.0	7.7	10.9	0.1	6.8
14 Petroleum products	11.7	0.0	2.3	1.4	0.7	1.4	1.3	10.7	2.1	0.6	7.9
15 Chemical products	14.3	2.8	1.7	1.4	0.6	2.0	1.6	6.9	9.3	0.4	5.5
16 Metal	15.7	3.1	1.9	1.0	0.4	2.8	1.6	7.6	7.2	0.4	5.5
17 Machinery	14.1	3.3	2.7	1.0	0.4	3.2	1.4	7.4	7.1	0.4	5.9
18 Electronic equipment	2.6	0.8	0.4	0.3	0.0	1.7	2.0	8.0	7.3	0.7	5.2
19 Motor vehicles	24.6	8.4	7.3	1.2	0.9	3.5	2.3	8.9	14.7	1.0	10.1
20 Other transport equip.	10.0	0.8	0.6	0.5	1.1	5.4	0.8	8.5	10.6	0.7	5.2
21 Other manufactures	14.8	3.4	5.1	1.7	0.9	8.1	2.7	9.5	13.5	0.7	7.3
22 Construction and utilities	273.5	33.4	7.6	0.0	25.9	104.6	45.4	82.1	115.5	13.9	69.3
23 Trade	299.2	36.4	9.9	0.0	35.0	110.0	55.6	86.1	130.9	16.0	80.3
24 Sea transport	211.7	6.5	0.0	0.0	5.4	64.0	21.5	45.3	80.3	2.8	27.9
25 Air transport	280.7	30.1	4.9	0.0	28.7	100.3	48.4	77.5	120.2	14.2	82.9
26 Other transport	284.7	31.5	6.0	0.0	30.1	102.4	50.0	79.4	122.6	12.6	63.9
27 Financial services	269.6	27.1	2.7	0.0	26.2	99.1	45.0	75.8	114.8	7.8	69.7
28 Other private services	265.1	26.9	1.5	0.0	24.9	99.6	43.2	70.9	113.3	10.0	63.5
29 Government services	299.2	36.4	9.9	0.0	35.0	110.0	55.6	86.1	130.9	16.8	83.0

Source: Sectors 1-21: GTAP database, version 7.1. Sectors 22-29: Calculated based on the estimates of tariff equivalents of nontariff barriers on services by Wang et al. (2009).

Table 3: The welfare effects of alternative scenarios  
(Percentage deviations in utility from the baseline)

	Scenario 1 (TPP-track)			Scenario 2 (Asia-track)			Scenario 3 (delayed Asia-track)		
	2020	2025	2030	2020	2025	2030	2020	2025	2030
Japan	0.4	0.9	1.8	0.9	1.1	1.4	0.8	1.0	1.4
China	-0.2	0.5	2.5	3.9	4.2	4.8	3.8	4.0	4.6
Korea	2.8	4.3	7.5	6.0	6.0	6.0	5.7	6.3	6.2
Taiwan	-0.1	1.9	6.8	-1.5	-0.2	4.5	-1.1	-2.1	4.3
Singapore	0.1	0.0	0.1	4.0	3.8	3.5	3.8	4.1	3.8
Indonesia	-0.1	0.5	3.8	5.0	5.3	6.6	4.8	5.0	6.1
Malaysia	2.1	2.1	2.1	2.9	3.7	4.9	2.6	3.1	4.7
Philippines	0.0	0.3	2.0	2.4	2.0	2.8	2.7	2.1	2.7
Thailand	-0.4	0.1	2.3	3.8	4.4	6.1	3.7	4.1	5.9
Vietnam	5.5	5.5	5.6	7.7	9.8	13.5	7.1	8.9	12.7
Rest of ASEAN	-0.1	0.1	0.6	1.7	2.5	2.9	1.3	2.0	2.7
India	-0.1	-0.4	-0.9	2.5	6.2	8.4	-0.5	4.6	7.6
Australia	0.6	1.1	2.6	1.7	3.9	4.1	0.0	3.4	4.0
New Zealand	0.8	2.1	4.9	0.6	2.8	3.5	-0.5	1.9	3.3
United States	0.2	0.4	0.8	-0.1	0.0	0.6	-0.1	-0.2	0.5
Canada	0.6	1.2	1.8	0.1	0.8	2.2	0.0	0.3	2.0
Mexico	1.1	2.1	2.6	0.1	1.3	3.6	0.1	0.3	3.3
Chile	1.3	2.4	5.3	-0.3	0.5	4.3	-0.3	-0.4	3.8
Peru	0.6	0.9	1.7	0.3	0.7	1.9	0.1	0.3	1.7
Russia	-0.1	1.4	6.4	0.4	2.4	7.8	0.2	0.7	6.9
EU-27	0.0	-0.1	-0.3	-0.3	-0.5	-0.7	-0.2	-0.4	-0.7
Rest of world	-0.1	-0.2	-0.3	0.3	0.6	0.7	0.2	0.5	0.6

*Definitions of scenarios:*

Scenario 1 (TPP-track): EU-Korea FTA, Korea-US FTA, and TPP9 over the period 2013-2016, TPP13 over the period 2017-2022, and FTAAP over the period 2023-2030. Scenario 2 (Asian-track): EU-Korea FTA, Korea-US FTA, and ASEAN+3 FTA (EAFTA) over the period 2013-2016, ASEAN+6 FTA (CEPEA) over the period 2017-2022, and FTAAP over the period 2023-2030. Scenario 3 (delayed Asian-track): EU-Korea and Korea-US FTAs over the period 2013-2016, EAFTA over the period 2017-2020, CEPEA over the period 2021-2025, and FTAAP over the period 2026-2030.

*Source:* Model simulations.

Table 4: Spearman rank correlation coefficients between sectoral adjustment rankings in 2020-2025 and 2025-2030 for each scenario, and those between rankings in each scenario and GTL for the year 2030

	Between rankings in 2020 and 2025	Between rankings in 2025 and 2030	Between rankings in each scenario and GTL, 2030
<i>Scenario 1 (TPP-track)</i>			
Japan	0.77	0.84	0.64
China	0.79	0.76	0.87
Korea	0.90	0.91	0.89
Singapore	0.86	0.73	0.66
Indonesia	0.65	0.85	0.95
Malaysia	0.96	0.95	0.84
Philippines	0.44	0.94	0.80
Thailand	0.90	0.83	0.86
Vietnam	0.92	0.95	0.94
Rest of ASEAN	0.23	0.65	0.37
India	0.23	0.66	0.34
Australia	0.83	0.84	0.73
New Zealand	0.80	0.92	0.86
United States	0.99	0.93	0.72
Canada	0.84	0.51	0.55
Mexico	0.85	0.93	0.71
Chile	0.96	0.98	0.91
Peru	0.96	0.74	0.74
Russia	0.56	0.97	0.85
<i>Scenario 2 (Asia-track)</i>			
Japan	0.90	0.97	0.80
China	0.80	0.83	0.93
Korea	0.91	0.97	0.96
Singapore	0.92	0.94	0.56
Indonesia	0.96	0.98	0.98
Malaysia	0.92	0.90	0.85
Philippines	0.88	0.83	0.80
Thailand	0.98	0.91	0.91
Vietnam	0.94	0.93	0.95
Rest of ASEAN	0.82	0.85	0.69
India	0.80	0.88	0.92
Australia	0.94	0.76	0.88
New Zealand	0.84	0.85	0.90
United States	0.52	0.64	0.80
Canada	0.62	0.80	0.73
Mexico	0.52	0.60	0.73
Chile	0.02	0.77	0.93
Peru	0.82	0.81	0.83
Russia	0.63	0.71	0.85

Table 4 (continued)

	Between rankings in 2020 and 2025	Between rankings in 2025 and 2030	Between rankings in each scenario and GTL, 2030
<i>Scenario 3 (delayed Asia-track)</i>			
Japan	0.89	0.94	0.81
China	0.62	0.74	0.91
Korea	0.80	0.94	0.97
Singapore	0.96	0.89	0.55
Indonesia	0.96	0.96	0.98
Malaysia	0.72	0.76	0.83
Philippines	0.91	0.64	0.78
Thailand	0.93	0.87	0.91
Vietnam	0.87	0.88	0.95
Rest of ASEAN	0.50	0.79	0.70
India	-	0.83	0.93
Australia	-	0.78	0.86
New Zealand	-	0.82	0.92
United States	-	-	0.81
Canada	-	-	0.74
Mexico	-	-	0.75
Chile	-	-	0.92
Peru	-	-	0.81
Russia	-	-	0.82

Source: The authors' calculation based on the results of model simulations.

Appendix Table: Projected trade shares in the baseline, 2013 (%)

Exporters	Export shares by destination						
	China	U.S.	ASEAN+3	ASEAN+6	TPP9	TPP 13	FTAAP
Japan	25.0	12.8	46.6	49.8	21.6	30.9	72.2
China	8.7	18.4	31.8	35.3	26.5	41.7	58.4
Korea	36.6	9.9	52.9	55.8	17.5	24.6	70.5
Taiwan	50.5	9.7	68.6	70.5	17.5	26.3	81.1
Singapore	23.4	5.9	56.5	62.4	19.7	27.7	67.4
Indonesia	21.1	6.0	53.6	67.5	20.1	37.6	67.4
Malaysia	29.6	8.7	58.5	66.3	23.1	34.0	73.9
Philippines	26.1	10.0	58.9	60.6	24.9	42.7	78.6
Thailand	26.8	6.8	59.5	63.4	19.6	35.1	70.0
Vietnam	33.2	9.6	58.9	63.7	19.6	34.5	75.2
Rest of ASEAN	13.5	11.8	58.8	71.6	23.2	45.0	78.8
India	15.8	10.2	28.0	29.0	15.7	20.9	42.7
Australia	24.6	5.4	54.5	65.1	13.8	35.7	68.2
New Zealand	12.6	10.0	35.0	53.5	31.9	48.3	67.2
United States	9.3	0.0	25.0	28.4	7.2	37.3	52.1
Canada	7.1	65.0	12.9	14.1	67.0	71.8	80.7
Mexico	2.1	70.2	4.1	5.6	71.6	75.3	78.0
Chile	13.8	11.0	32.0	34.9	16.3	34.7	52.7
Peru	29.1	13.7	39.0	40.5	22.2	34.0	65.6
Russia	12.2	4.6	18.2	19.7	6.0	10.2	24.8
EU-27	4.0	6.6	8.8	11.0	9.4	12.7	20.2
Rest of world	13.8	10.7	29.0	34.7	15.1	26.6	47.2

Appendix Table (continued)

Importers	Import shares by origin						
	China	U.S.	ASEAN+3	ASEAN+6	TPP9	TPP13	FTAAP
Japan	23.9	16.4	39.0	44.4	25.9	31.6	65.4
China	8.7	9.3	43.4	48.4	20.9	43.5	68.6
Korea	16.7	15.5	42.8	47.1	24.9	41.8	66.9
Taiwan	14.6	16.5	50.4	53.2	23.1	51.1	72.1
Singapore	15.4	16.5	43.0	46.3	26.7	38.7	65.7
Indonesia	20.2	7.1	59.7	66.5	28.0	45.8	72.6
Malaysia	19.3	12.4	59.8	64.2	27.3	46.6	79.5
Philippines	21.3	9.5	59.9	63.5	21.4	44.6	79.6
Thailand	16.7	7.7	55.6	59.1	19.2	44.0	67.0
Vietnam	31.9	5.0	69.6	73.1	18.0	36.6	83.0
Rest of ASEAN	25.6	3.4	79.6	83.7	28.0	36.9	86.9
India	8.5	8.0	26.6	30.6	18.5	25.2	42.3
Australia	19.0	18.2	44.6	49.6	30.3	43.9	69.6
New Zealand	12.6	14.0	33.9	55.7	40.2	53.8	71.5
United States	20.1	0.0	33.8	36.2	3.7	39.2	63.7
Canada	8.1	68.1	13.1	14.4	69.7	74.8	84.5
Mexico	9.1	66.3	15.5	16.3	68.3	74.1	85.1
Chile	9.6	19.3	18.4	20.0	24.0	34.0	46.0
Peru	8.1	27.4	15.7	17.4	34.2	43.5	54.2
Russia	9.1	7.6	17.1	18.8	9.4	15.9	26.3
EU-27	9.2	8.9	15.5	17.3	11.3	16.2	29.7
Rest of world	9.7	14.6	19.5	23.7	18.0	26.7	42.5

Source: Baseline simulation.