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# ECONOMIC IMPACT AND LAND-USE CHANGE: A POLICY TO CONTROL

## DEFORESTATION IN THE BRAZILIAN AMAZON

**Terciane Sabadini Carvalho and Edson Domingues**

**Abstract:** Brazil confirmed targets for reducing greenhouse gas emissions in 2008, including an 80% reduction in deforestation in the Amazon by 2020. Limiting deforestation implies a constraint on land, which limits agricultural growth – an important economic activity in the region. Thus, we investigated the trade-off between environmental conservation and economic growth in the Amazon. The aim of this study is to project the economic losses and land-use changes resulting from a policy to control deforestation and the rise in land productivity that is necessary to offset those losses. A Dynamic Interregional Computable General Equilibrium Model was used for 30 Amazon regions with an ILUC model allowing conversion between types of land. The results have shown that the most affected regions would be those that produce soybeans and cattle as well as regions dominated by family farms. To offset these impacts, it was estimated that an annual gain of land productivity of approximately 1.4% would be required.

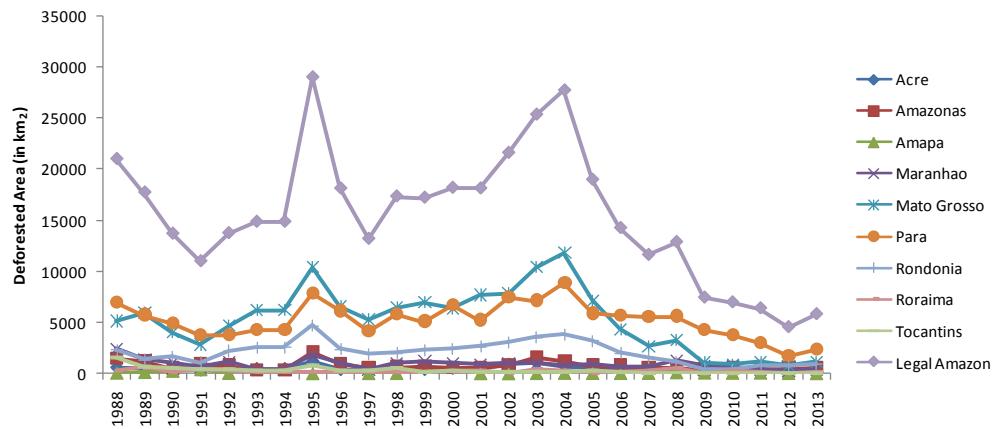
**Key words:** computable general equilibrium, Brazil, Amazon, indirect land-use change, productivity, deforestation

### 1. INTRODUCTION

Deforestation in the Brazilian Amazon has attracted the attention of researchers and public authorities towards methods and policies that involve both its measurement and control. One reason for concern is that in addition to maintaining a high level of biodiversity, the Amazon forest has also been discussed by the international community. This is because of the growing debate about the causes and consequences of global climate change. In addition to the importance of conserving one of the largest biomes of ecological diversity (Peres et al.,

2010.) and harboring the largest area of primary forest in the world - 35% of the world's total primary forest (FAO, 2010) - the region has become the target of policies to reduce deforestation because it constitutes an important measure in the mitigation of emissions of greenhouse gases (GHG). Indeed, most emissions in Brazil come from land-use changes and forestry (MCT, 2010)<sup>1</sup>.

Figure 1 shows the evolution of annual deforestation in the Brazilian Amazon as a whole and in each state of the region. One can see the decline in deforestation since 2004.



**Figure 1 – Evolution of annual deforestation (1988-2013)**

We can further observe that the largest deforested areas are in the states of Mato Grosso and Pará, followed by Rondonia. Between 2009 and 2011, approximately 70% of all of the observed deforestation occurred in the states of Pará and Mato Grosso. As noted by Ferreira et al. (2005), deforestation in the Amazon occurs mainly on the so-called "arc of

<sup>1</sup> The land-use change can be understood to be the conversion of forest areas into other purposes, such as pasture, agriculture or other types of land use. The deforestation process involves the release of large amounts of carbon dioxide (CO<sub>2</sub>) into the atmosphere, mainly through the burning and decomposition of waste and soil release. Over the last decade, in the Brazilian Amazon, deforestation was responsible for an average release of approximately 200 million tons of carbon per year (3% of total global emissions) not including emissions from forest fires (Houghton, 2005). Moreover, studies have suggested that the reduction in deforestation rates would be a cost-effective way to decrease CO<sub>2</sub> emissions compared to the cost of reducing the consumption of fossil fuels in the developed countries (Nordhaus, 1991).

deforestation,"<sup>2</sup> which comprises, in addition to the regions of Mato Grosso and Para, the regions of Maranaho, Tocantins, Rondonia, Acre and Amazonas.

According to some studies, the decline in deforestation from 2004 to 2012 is related to economic factors, such as the reduction in international soybean and beef prices and the appreciation of the Brazilian currency, which discouraged exports. Another contributing factor is the increased surveillance of the Amazon, which has been made possible by the implementation of government programs, such as the Action Plan for the Prevention and Control of Deforestation in the Amazon (Soares-Filho et al., 2009; Assuncao et al., 2012).

According to Arima and Verissimo (2002), the three major forms of direct deforestation in the Amazon are: i) the conversion of forest into pasture for livestock; ii) cutting and burning to convert forest into crops for family farming; and iii) deployment of grain crops by agro-industry. Of these, the conversion of forests into pasture is predominant (Margulis, 2003). Arima and Verissimo (2002) have argued that the drastic reduction in tax incentives for agricultural enterprises in the late 1980s was expected to lead to a reduction in the pace of deforestation, which, however, did not occur. In the 1990s, other factors became more decisive in the maintenance of deforestation, primarily predatory logging, extensive livestock farming and agrarian reform settlements.

One of the main causes of deforestation identified in the research literature is the extensive, but minimally productive, livestock farming (Margulis, 2003; Mertens et al., 2002.). The rise in deforestation for low-productivity pasture farms is also motivated by land ownership and speculation. According to the Brazilian Institute of Geography and Statistics (IBGE), from 1990 to 2008, herds in the region increased from 21.1 million heads (18% of the national total) to 73.9 million heads (43% of the national total) (IBGE, 2006). However, this expansion was accompanied by very low productivity, representing less than one head per

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<sup>2</sup> The areas of the arc of deforestation are: southeastern Maranhao, northern Mato Grosso, northern Tocantins, southern Para, Rondonia, south of Amazonas and southeast of Acre (Ferreira et al., 2005).

hectare (MMA, 2012; Alencar et al., 2004), suggesting that its use has also been for speculative purposes.

The growth of grain production in the Amazon, especially soybeans, has also been noted to be one of the reasons for the increase in deforestation rates since the late 1990s. In the case of soybeans, the influence on deforestation is predominantly indirect. The expansion of grain has mainly occurred in pastures that were already formed and where the cost of implementation of the activity is lower. However, soybeans occupation in existing pastures presses the expansion of cattle ranching into other forest areas (Alencar et al., 2004).

Some projections suggest that deforestation, despite a reduction in its rates between 2004 and 2011, may expand in the coming decades. Gouvello (2010), and Soares Filho et al. (2005) both argued as such. They estimated that the projected deforestation will eliminate 40% of the current 5.4 million km<sup>2</sup> of forests by 2040 because the occupancy patterns follow the trajectory of the last two decades (Soares Filho et al., 2005). Moreover, an increase in deforestation implies a growth of GHG emissions that are associated with changes in land use. According to Gouvello (2010)'s estimates, the total emissions from land-use changes and forests in Brazil may grow by 25% by 2030, reaching an annual rate of 916 thousand tons of CO<sub>2</sub> equivalent, which may compromise the target reductions of reducing GHG proposed by the Brazilian government.

The latest deforestation estimates in the Amazon published by INPE (INPE, 2013) showed that from 2012 to 2013, there was an approximate 30% increase in the deforestation rate (see Figure 1), which seems to confirm these previous projections. Although it is the second lowest rate recorded by INPE since the monitoring system began in 1988, it is an indication that deforestation could increase in the future. The prospect of increased deforestation in the Amazon has even more force when considering the adoption of some

measures in the New Forest Code<sup>3</sup>, which was approved in May 2012, that, among other things, addresses the permanent preservation areas (APPs) and legal reserves (RL). Included among the points of the New Code is a reduction of the limit of the RL in the region<sup>4</sup> and a regularization of the smallholder farmers, excluding them from the obligation of recovering areas that were deforested in APPs. A recent study by the Institute for Applied Economic Research (IPEA) examined the proposal of the new code (IPEA, 2011) and concluded that if the main points of the proposal are kept, in a more optimistic outlook, approximately 29 million hectares of native forest will no longer be recovered in Brazil, with the further significant intensification of deforestation being a more pessimistic prediction. In contrast, according to this same study, the recovery of deforested legal reserves would offset the emissions of 3.15 billion tons of carbon, which would be enough to meet the Brazilian government's four-year target to reduce emissions from deforestation.

This target assumed by the Brazilian government was presented in 2009 in the context of discussions on climate change at COP15<sup>5</sup>. The proposal was a voluntary reduction in GHG emissions mainly through an 80% reduction in deforestation by 2020. Thus, combating deforestation in Brazil has become a priority for the government as well as for the international organizations that are concerned with global warming's effects. Monitoring and surveillance are currently the main strategies. According to Fearnside (2005), an effective surveillance and the collection of taxes from those who do not have authorization from the Brazilian Institute of Environment and Renewable Natural Resources (IBAMA) will be accompanied by the necessary understanding of the social, economic and political aspects of

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<sup>3</sup> The Brazilian Forest Code was created by Law No. 4771 on September 15, 1965. The Code sets limits on property use, which must coincide with existing vegetation on the ground for the common good of all inhabitants of Brazil. The first Brazilian Forest Code was established by Decree No. 23,793, on January 23, 1934.

<sup>4</sup> The portion to be preserved in the current Forest Code is 80%, but is decreased to 50% in states that have 65% of their territory designated as protected areas or indigenous lands.

<sup>5</sup> COP15 (United Nations Conference on Climate Change), held from December 7-18, 2009, in Copenhagen brought together 193 member countries of the United Nations Framework Convention on Climate Change. Its proposal was to define a global action agenda to control global warming and ensure the survival of the human species.

the region. Bringing this concern to the economy of the regions in the Amazon, the question arises as to how the control of deforestation can restrict agricultural expansion, which represents an important economic activity in the region. Without alternatives for growth in agriculture and other sectors, which are indirectly affected, there may be a tradeoff between the goals of regional economic growth and the preservation of the forest.

Some options are indicated to reconcile the economic growth of the region with sustainable development and the reduction of deforestation. One refers to intensifying agriculture by increasing land productivity. This increase in productivity would allow the same area, which has been deforested, to produce a greater output amount without expanding the deforested area as crop or pasture land through additional deforestation.

In this context, it is relevant to investigate the aspects of a possible tradeoff between environmental conservation (deforestation reduction) and economic growth in the region. Furthermore, it is important to understand the relationship among agricultural activities with the land occupation and use. The goals of this paper, therefore, are: i) to evaluate the impacts of regional economic and land-use policies on the control of deforestation in Amazon<sup>6</sup>; ii) to investigate the issue of agricultural technical improvement in the region. We built an interregional dynamic computable general equilibrium model (CGE) for 30 regions in the Amazon, called REGIA (Interregional General Equilibrium Model for the Brazilian Amazon)<sup>7</sup>. REGIA has a module of indirect land-use change (ILUC model) that enables it to model the conversion between four different categories of land use (natural forest, planted forest, cropland and pasture) following the approach of Ferreira Filho and Horridge (2014). The incorporation of the ILUC module into REGIA is fundamental in the analysis of the

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<sup>6</sup> This article is a contribution from the Brazilian Research Network on Global Climate Change, agreement FINEP/RedeCLIMA 01.08.0405.01.

<sup>7</sup> REGIA refers to the aquatic lily pad that is typical of the Amazon region. It has a large leaf-shaped circle, which lies on the surface of the water, and can grow to be up to 2.5 meters in diameter and support up to 40 pounds if well-distributed on its surface.

effects of a policy that restricts land use and directly affects the agricultural activity in the region. Explicitly incorporating land use in a CGE model allows for the simulation of how policies and external scenarios affect the availability of suitable land for agricultural use and how economic factors contribute to the extent of farmers' responses to these policies.

Therefore, REGIA was used to simulate a scenario that considered the targeted deforestation reduction of 80% by 2020 in accordance with the National Plan on Climate Change - PNMC (2008), followed by a zero deforestation policy from 2021 to 2030. Moreover, a simulation was performed to estimate the land productivity gains needed to offset the adverse effects of the deforestation policy on the Amazon economy. To do so, in addition to this introduction, this paper presents four additional sections. The next section discusses the database and the theoretical structure of REGIA. The third section analyzes the closures and model simulations. Subsequently, we present and discuss the results, followed by the conclusions.

## 2. METHODOLOGY

### 2.1 REGIA model

REGIA is a Computable General Equilibrium model (CGE) with a recursive dynamic and land-use module for 30 regions of the Brazilian Legal Amazon<sup>8</sup> and the rest of Brazil. It is a bottom-up model, that is, a multiregional model where the national results are aggregations of the regional results. Moreover, it is the first CGE model built for the Amazon economy with this regional disaggregation.

REGIA has some improvements over other CGE models that also examined issues related to the Amazon and deforestation, such as Pattanayak et al. (2009) and Cattaneo (2001). The first improvement is the treatment of land use in a recursive dynamic model so it

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<sup>8</sup> Throughout the paper we use the word "Amazon" to refer to the "Brazilian Legal Amazon."

can analyze the impacts of different scenarios over time as well as the endogenous adjustment of land supply. The second improvement is the largest regional disaggregation - 30 regions of the Amazon and the rest of Brazil. The disaggregation was chosen to obtain the specific and distinctive regional characteristics that make up the Amazon without compromising the operation of the model.

REGIA has a theoretical structure similar to the IMAGEM-B<sup>9</sup> model, which was built at Cedeplar-UFMG. As the IMAGEM-B, REGIA follows the theoretical structure of the Australian TERM, an acronym for The Enormous Regional Model (Horridge et al., 2005). TERM is a Johansen type bottom-up multi-regional CGE model that is derived from the continued development of the ORANI (Dixon et al., 1982) model and its generic version, the ORANI-G (Horridge, 2000). TERM was developed to address disaggregated regional data and also to allow for the generation of faster solutions for simulations relative to available models (Horridge et al., 2005).

Many models have been developed using the theoretical framework of the Australian TERM, such as TERM-BR for Brazil, developed in the work of Ferreira Filho and Horridge (2006; 2008; 2010; 2011; 2012; 2014) and Ferreira Filho et al. (2007). The TERM-BR was also used in the works of Santos (2006), Fachinello (2008), Pavao (2008), and Diniz (2012), among others. The SinoTERM model was constructed for use in China (Wittwer and Horridge, 2008; Wittwer and Horridge, 2009), and there is also a TERM model for Indonesia (Pambudi and Smyth, 2008). The development of the Australian TERM derived the TERM-H2O, which is used to analyze problems related to water management policies in Australia (WITTWER, 2011).

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<sup>9</sup> The IMAGEM-B model was based on the theoretical structure of TERM model (Horridge et al., 2005) for analyzing the regional impacts of the 2008-2011 Multi-Year Plan (PPA) of the federal government investments (MINISTRY OF PLANNING, MANAGEMENT AND BUDGET, 2008).

REGIA is composed of blocks of equations that determine relationships between supply and demand, according to optimization assumptions and market-clearing conditions. In addition, several national aggregates are defined in these blocks as the aggregate employment, GDP, balance of trade and price indexes. The most productive sectors minimize production costs subject to a technology of constant returns to scale in which the combinations of intermediate inputs and primary factors (aggregated) are determined by fixed coefficients (Leontief). There is substitution via the prices of domestic and imported goods in the composition of inputs according to the function of the constant elasticity of substitution (CES). A CES specification also controls the allocation of a domestic compound among the various regions. In REGIA, substitution also takes place between capital, labor and land in the composition of the primary factors through CES functions; however, the land factor is allocated only in the agriculture and livestock sectors.

The goods of a given region that are directed to another are compounded by the basic values and the trade and transport margins. The share of each margin in the delivery price is a combination of source, destination and goods source (domestic or imported). Margins on goods from one region to another can be produced in different regions. It is expected that margins are distributed more or less equally between the origin and destination or between intermediate regions in the case of transport from more distant regions. In addition, there is substitution between suppliers of margins, according to a CES function.

In the model, there is a representative household for each region that consumes domestic goods (of the region) and imported goods. The choice between domestic and imported goods (from other countries) is held by a CES (Armington assumption<sup>10</sup>) specification. The treatment of household demand is based on a combined system of preferences, CES/Klein-Rubin. Thus, the utility derived from consumption is maximized

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<sup>10</sup> Armington hypothesis - goods of different origins are treated as imperfect substitutes.

according to this utility function. The specification gives the linear expenditure system (LES)<sup>11</sup>, in which the share of expenditure above the subsistence level for each good represents a constant proportion of the total subsistence expenditure of each family.

The REGIA model has a recursive dynamic specification in which the investment and capital stock follow mechanisms of accumulation and intersectoral shift from pre-established rules related to the depreciation and rates of return. Thus, one of the modifications to make REGIA a dynamic model was to connect the annual investment flows to the capital stocks. The model does not include a process of temporal labor market adjustment. For the simulations in this paper, which has a time horizon of 25 years, a configuration was adopted where the national aggregated employment in the baseline is exogenous (from 2006 to 2011, adjusted with observed data, and from 2012, determined by population growth). In the policy scenario, the aggregate national employment is fixed relative to the baseline scenario. This implies an endogenous response of the average wage with the fixed sectoral wage and regional wage differentials. Thus, there is intersectoral and regional labor mobility.

Government consumption is exogenous. The model operates with market equilibrium for all goods, both domestic and imported, as well as the market factors (capital, land and labor) in each region. The purchase prices for each user in each region (producers, investors, households, exporters, and government) are the sum of the basic values, sales taxes (direct and indirect) and margins (trade and transport). Sales taxes are treated as ad valorem taxes on basic flows. Demands for margins (trade and transport) are proportional to the flow of goods to which the margins are connected.

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<sup>11</sup> The LES function is suitable for broad aggregates of goods where specific substitutions are not considered. That is, cross-price elasticities are equal to the income effect given in the Slutsky equation without any contribution from the cross-price effects. This implies that all goods have a weak complementarity. The linear expenditure system does not allow the inclusion of inferior goods (that is, negative income elasticities).

## 2.2 The ILUC model

One of the advantages of REGIA is the incorporation of a land-use model, known in the literature as ILUC (indirect land-use change). Land is one of the primary factors in the model, in addition to capital and labor, and it is used in the production of agricultural sectors. Land use is modeled separately for each region, keeping the total area fixed. The land use is divided into four types: i) cropland, ii) pasture, iii) planted forest and iv) natural forest and other areas. The cropland area is used in the production of eleven sectors, the pasture area in five sectors and the planted forest is used in the forestry and silviculture sectors (see Table I). In the model, the agricultural sectors/goods, as well as land use, are specific to each region.

It is assumed that each sector of the model is connected to one of these types of land uses. The area of natural forest and other uses is defined as the total area of each region minus the cropland, pasture and planted forest. That is, it includes all of the areas that are not used in agro-forestry systems, such as natural forests, urban areas, mountains, roads and rivers. These latter areas are thought to change more slowly than natural forests, and therefore, the change (decline) in this type of land use is a proxy for measuring deforestation by the expansion of agriculture or forestry.

The land factor may be allocated between different agricultural sectors according to the remuneration gap. Thus, the demand for land in the model responds to changes in the land remuneration to each sector. Thus, each land use (cropland, pasture and planted forest) is distributed in year  $t$  according to a CET (constant elasticity of transformation) function between different goods for each region. In the percentage form, we have:

$$x_{ir} = x_r + \alpha_{lna} (p_{ir} - p_r) \quad (1)$$

where  $x_{ir}$  is the percentage change in the demand for land allocated to sector  $i^{12}$  in region  $r$ ;  $p_{ir}$  is the percentage change in the land remuneration to sector  $i$  in region  $r$ ;  $x_r$  is the percentage change of the total land (cropland, pasture and planted forest) in region  $r$ ; and  $p_r$  is the average remuneration to all sectors in region  $r$ . Thus, if in one region the remuneration to sector  $i$  is above the average remuneration to the region ( $p_{ir} - p_r > 0$ ), then a positive change in the allocation of land will occur toward sector  $i$ .

The total change in the demand for each land use for each region is given by

$x_r = \sum_k S_k x_k$ , using the distribution of the remuneration  $S_k$ , with  $k$  representing the various land uses (cropland, pasture and planted forest). However, we should adopt a physical limit to the total area in region  $r$ , which will be  $\sum_k H_k x_k = 0$ , using the distribution of hectares  $H_k$ . Therefore, to maintain a constant total area, a physical variable in hectares,  $n_{kr}$ , was used for each land use by region  $r$  and computed by:

$$n_{kr} = x_{kr} + \mu \quad (2)$$

in which  $\mu$  is calculated so that  $0 = \sum_k H_k n_k$  to guarantee that the total physical supply of land will be fixed. Thus, the demand for land, according to the different uses, is connected to the land supply in the model. The idea is that the demand for land,  $x_{kr}$ , influences the process of the conversion of land between the uses, that is, the supply side,  $n_{kr}$ . In the REGIA model, this is operationalized upon determining that the variation of demand for land is equal to the variation of supply for land. This mechanism guarantees the equilibrium in the land market, fixing the total regional land available.

The supply side of land will allow the factor to move between different categories of land between year  $t$  and year  $t + 1$ . A CET function could not capture the conversion process

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<sup>12</sup>  $i = 1$  (rice), 2 (maize), 3 (wheat and cereals), 4 (sugar cane), 5 (soybeans), 6 (other crops), 7 (cassava), 8 (tobacco), 9 (upland cotton), 10 (citrus fruits), 11 (coffee beans), 12 (forestry and silviculture), 13 (cattle), 14 (milk and beef), 15 (pigs) 16 (birds) and 17 (eggs). Products 1 to 11 are linked in the model code to the cropland; good 12 is related to the use of planted forests and, finally, products 13 to 17 for pasture use.

between the types of land uses. For this, the conversion process is controlled by a transition matrix representing the conversion possibilities of land between year  $t$  and year  $t + 1$ . The matrix represents the mobility of land between uses, indicating the possibilities of the transformation of different types of land.

The transition matrix captures the fact that the most productive land is initially used in the production process, and at the same time, the use of marginal land that could be converted into productive use is limited. The economic process of land conversion is as follows: initially, forests would be converted into areas for pasture, which ultimately could be converted into areas for cropland (Ferreira Filho and Horridge, 2012; Cattaneo, 2002; Macedo et al., 2012; Barona et al., 2010). Therefore, the matrix shows that the conversion between uses, such as cropland and pasture, for example, is more easily performed than that for cropland directly from natural forests. If the difference between the amount of land used in agricultural production and the total area of the region is large, the rise in the demand for land will lead to the greater conversion of land for agricultural uses. This, in turn, will lead to an increase in the remuneration of land to offset the costs associated with this conversion.

In the REGIA, the transition matrix was built based on the methodology developed by Ferreira, Filho and Horridge (2014), and calibrated with satellite data from TerraClass<sup>13</sup> 2008 and 2010 (obtained from Prodes/INPE) along with data from the Agricultural Census for 1995 and 2006<sup>14</sup> (IBGE) for 30 regions in the Brazilian Amazon. The calibrated matrix indicates how land use changes between different types (cropland, pasture, planted forest and natural

<sup>13</sup> This article falls under the URBIS Amazonia project that discusses the influences of social and economic factors in the process of urbanization in the Amazon. This project was conducted by a multidisciplinary team led by the INPE, which provided the TerraClass data for the construction of the transition matrix to REGIA. See the following link to published papers of the URBIS Amazônia project: <http://www.dpi.inpe.br/urbisAmazonia/doku.php?id=urbis:producao>

<sup>14</sup> The data used to construct the transition matrix were given by TerraClass. However, because the data source for the sectoral output was from the IBGE, some adjustments had to be made using the Agricultural Census data because some sectors had production according to IBGE data, but did not have output according to data from TerraClass. This adjustment was minimal and represented less than 10% of the land-use data. The option for TerraClass data is explained by the quality of information from satellite data compared to Census data, which is based on farmers' responses.

forest) over time. Between the two periods (years), the model allows the land to move between cropland, pasture, planted forest, or natural forest and to be converted into one of the three. The possibilities for conversion<sup>15</sup> used in the transition matrix are illustrated in Chart 1. The sum of the lines represents the land use in year  $t$ , and the sum of the columns represents the land use in year  $t + 1$ , which are values from TerraClass and the Agricultural Census database. The matrix was built using a bi-proportional adjustment method, known as RAS<sup>16</sup>, of rows and columns scaling. The off-diagonal elements show the areas of land that have changed between the two periods.

Chart 1 shows that 90% of the total land in a region in year  $t$  remains the same in year  $t + 1$  (sum of the main diagonal). The first column shows that 2.25% of the land, which would be pasture in year  $t$ , would be converted into cropland in year  $t + 1$  and that 0.23% of the land, which would be planted forest, and 0.23% of natural forest land would be converted into cropland in year  $t + 1$ . It should be noted that 2.25% of what would be natural forest would be converted into pasture in year  $t + 1$ , and 2.25% would be converted into planted forest.

### Chart 1 – Hypothesis of the land-use transition used in the REGIA model

Conversion Possibilities	Cropland	Pasture	Planted Forest	Natural Forest	Total: year $t$
<b>Cropland</b>	22.50	0.23	0.02	0.02	22.77
<b>Pasture</b>	2.25	22.50	0.23	0.02	25.00
<b>Planted Forest</b>	0.23	2.25	22.50	0.02	25.00
<b>Natural Forest</b>	0.23	2.25	2.25	22.50	27.23
<b>Total: year <math>t + 1</math></b>	25.20	27.23	25.00	22.57	100.00

Source: Elaborated by the authors.

<sup>15</sup> The possibilities of transition, from Chart 1, used to calculate the transition matrix, are hypothetical values based on the conversion of land use, which assumes that natural forests would be initially converted into areas for pasture and that after some time would be able to be converted into areas for crops.

<sup>16</sup> The RAS method is an interactive mechanism that seeks to adjust the values of the rows and columns of a matrix, with its total considering the proportionality of the total values. This method calculates a new set of values for a matrix of cells from an existing structure, causing the sum of the rows and columns to be consistent with the expected total. More information about the RAS method can be found in Miller and Blair (2009).

The land supply in each category (cropland, pasture, planted forest and natural forest) for each region increases according to the annual percentage growth rate of each use given by the transition matrix:

$$N_{k,t+1} = 100 * \Delta N_{k,(t+1,t)} / N_{k,t} \quad (3)$$

In addition to this annual growth rate, to adjust the transition matrix for the next period, the current stock of land in year  $t$  is distributed for next year,  $t + 1$ , responding to changes in the remuneration of land. The transition matrix can be expressed as a percentage share (that is, the total sum of lines is equal to 1) showing the probability that a particular hectare of land used for pasture would be used the next year for cropland. In REGIA, these probabilities or proportions are modeled as a function of the variation in the remuneration of each type of land:

$$S_{pkr} = \mu_{pr} \cdot L_{pkr} \cdot P_{kr}^{\beta_{lnd}} \cdot M_{kr} \quad (4)$$

where the subscript  $r$  denotes the region.  $S_{pkr}$  is the participation of land of the  $p$  type that becomes  $k$  in region  $r$ .  $\mu_{pr}$  is an adjustment variable to ensure that  $\sum_k S_{pkr} = 1$ .  $L_{pkr}$  is a constant of calibration that represents the initial value of  $S_{pkr}$  (given by the transition matrix).  $P_{kr}^{\beta_{lnd}}$  is the average unit remuneration of land of the type  $k$ .  $\beta_{lnd}$  is a sensitivity parameter that measures the response of the supply of land in relation to changes in the remuneration.  $M_{kr}$  is a shift variable with an initial value equal to 1.

The sensitivity parameter,  $\beta_{lnd}$ , represents the elasticity of land supply and was calculated according to the methodology used in Van Meijl et al. (2006) and Farias (2012). The elasticity of land supply with respect to the returns of the land should reflect the notion that greater land availability is related to higher values of elasticity. A greater availability of land implies an easier process of land conversion in terms of costs. Thus, if the remuneration of cropland increases in relation to the remuneration of pasture in year  $t$  (demand side), the

rate of conversion from pasture to cropland will increase, and thus, the amount of land devoted to cropland in  $t + 1$  also increases. To model the conversion rate of natural forests, it was necessary to consider a fictitious remuneration, in this case, the Final User Price Index. Thus, the transition matrix is adjusted annually as is the supply of land.

### 2.3 The Database

The database for the REGIA model was constructed through a process of regionalization of a national input-output matrix from 2005. The procedure was based on the proposed methodology developed by Horridge (2006) and was adapted for the Brazilian case. From the diagonalized input-output data (sections 110 and 110 products) from 2005 and a large set of regional indicators, we estimated an interregional trade matrix through formulas using a distance matrix and a gravitational approach. The main hypothesis of the gravitational approach<sup>17</sup> is that interregional trade is based on the distance between the regions and the interaction derived from the size of its economies.

Details of the procedure for building a database for the model are in Carvalho (2014). The result of this procedure is the total consistency of the database with the official data of National Accounts, Input-Output Matrix, IBGE information, International Trade (SECEX), Industrial Production (IAP) and Employment (RAIS). One of the most important components of the database for the simulations is the remuneration of land by region in the Amazon. In the model, the remuneration of land was allocated to the agricultural and livestock sectors. The land remuneration was obtained from the data of the "Expenditure incurred by establishments - from Leasing" of the 2006 Agricultural Census (IBGE)<sup>18</sup>.

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<sup>17</sup> A widespread theoretical justification for the idea that bilateral trade flows are positively associated with regional incomes and negatively with the distance between them is based on a trade model developed by Krugman (1980). Further details about the method and some applications can be found in Miller and Blair (2009).

<sup>18</sup> The division of this information between livestock and agriculture was taken in accordance with the lease of land values by activity groups. For example, for agriculture, the rental values of the groups were combined, such

### 3. CLOSURE AND SIMULATIONS

#### 3.1 Model Closure

Model closure is the determination of sets of endogenous and exogenous variables in simulations. This closure represents hypotheses about the functioning of the economy and its adjustments and shocks (policies). REGIA is a dynamic model and allows for the accumulation of capital over time as well as adjustments to the land market. The two closures used for the dynamic recursive simulations are: i) baseline closure and ii) policy closure.

In both closures, it is assumed that regional consumption follows the regional income with an exogenous marginal propensity to consume. Furthermore, it is assumed that government expenditure follows the income of households nationally and regionally. Another assumption is that the land factor for "natural forests and other uses" is exogenous for regions in the model that do not comprise tropical forests and where the capacity for agricultural expansion through deforestation is small. In REGIA, this group is formed by Sudeste Matogrossense, Centro-Sul Matogrossense, Sul Maranhense, Leste Maranhense, Oriental de Tocantins and the rest of Brazil. The model works with relative prices, and the Consumer Price Index was chosen as a numeraire.

At baseline, between 2006 and 2011, the main macroeconomic aggregates are considered to be exogenous, such as real GDP, investment, household consumption, government expenditure, exports and aggregate employment, in addition to regional deforestation rates. Thus, other variables, such as the gross rate of return, national wage, government demand, exported volume and land use, as well as the technological change

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as the temporary crop output, horticulture and floriculture, permanent crops output, seeds, seedlings and other forms of plant propagation and forestry production. For livestock, the rental values of the groups were also combined, such as livestock and keeping other animals, fisheries and aquaculture. Because the model's database comes from 2005, a deflator was applied to the monetary values of the Agricultural Census to be equal to the input-output matrix. Thus, we obtained the national land remuneration for agriculture and livestock. The last step was to divide the remuneration of land by region, given that the value of it is proportional to the production of agriculture and livestock in each region.

variable of production factors, are endogenous. At the second baseline period from 2012 to 2030, the macroeconomic variables for the aggregate GDP, household consumption and government expenditure are exogenous and deforestation rates become endogenous.

In the policy scenario, each macroeconomic variable is endogenous, with the aggregate national employment set exogenously; that is, aggregate employment is fixed relative to baseline. Because REGIA is a regional model, it has flexibility in its regional and national closure. For example, in the policy closure, a restriction is imposed on the national balance of trade that determines its exogenous participation in the national GDP, which does not restrict the possibilities of adjusting to the balance of trade for each region individually.

### *3.2 Simulations*

The baseline shows the 3% per year growth of the national economy for the period from 2006 to 2030 and represents the projection that is then compared to the policy scenario<sup>19</sup>. Thus, the real GDP, household consumption and government expenditure are expected to grow at 3% per year, while population growth is set at 1% per year. In addition to these variables, projections of soybean and cattle exports were taken from Nassar (2011) consistent with the projections of the FAO (2003). The reason for using an exports growth projection for soybeans and cattle is based on the fact that the export market for these products is considered to be an important determinant of deforestation in the region. Soybean and cattle exports were projected to increase by 4.25% and 2.01%, respectively, representing a total increase of 130% in soybean exports and 49% in cattle exports by 2030.

The aim of the policy scenario is to represent the deforestation control policy proposed in the PNMC (2008), projecting the impact of an 80% reduction in deforestation by 2020 and a 100% reduction from 2021 to 2030, which means achieving zero deforestation in regions of the Brazilian Amazon. In REGIA, the control of deforestation in the Amazon implies limiting

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<sup>19</sup> For more details on the baseline scenario, see Carvalho (2014).

the expansion of the land factor for productive uses in agriculture. In general, the restriction on land supply will reduce the possibility of converting natural forest areas into other productive uses, such as cropland, pasture and planted forest. In the REGIA, the initial impact of the restriction on land supply is an increase in the remuneration of land with negative economic impacts because of the rise in the production cost of agricultural goods. This will directly decrease the activity level in the agricultural sector and indirectly decrease the activity level in other sectors via the production chain and income effects. Moreover, the shocks in the control of deforestation tend to engender more intense impacts on regions where the economy is based more on agricultural activities.

Another effect induced by the simulation is that the most expensive factor encourages a shift from land toward other primary factors (capital and labor). Even with the replacement from land to labor and capital, there may be a reduction in employment and investment if the activity effect (declining output) is stronger than the substitution effect (substitution between land, labor and capital). The increase in prices of all goods and the drop in employment levels may have the effect of reducing household consumption. Because the model is interregional, restricting deforestation also reallocates output toward the least affected areas. These impacts are consistently designed by REGIA, which takes into account the regional interdependence.

The reduction in land supply also has an effect on exports according to the model because the increase in the prices of goods in all regions makes the exported products relatively more expensive than imported products. Hence, the most affected regions are those where the economy is primarily aimed at agro-exported activities. In summary, the net effect of the direct and indirect causalities will direct the impact on the activity level of each region, and this effect is determined by the characteristics and regional trade integration, as well as the individual production structures of the regions.

Finally, the last simulation aims to identify the gains in land productivity that would offset the adverse economic effects of the policy of deforestation in the Amazon. The idea behind this simulation is that economic agents or related public policies may respond to deforestation control by modifying the agricultural techniques and livestock to mitigate the constraints imposed by controlling deforestation.

#### **4. DISCUSSION AND ANALYSIS OF RESULTS**

##### *4.1 Regional Macroeconomic Results*

The results presented here are reported as the cumulative percentage deviation (2012-2030) relative to the baseline scenario of economic growth. According to the mechanisms of REGIA, the policy implies a restriction on the expansion of land, which aims to expand agricultural areas at the expense of the natural forest area (deforestation). Table II presents the results for the major macroeconomic indicators by region. In general, the impact of the policy to control deforestation does not seem to be excessive.

The six regions with major negative impacts on GDP were Norte Matogrossense (-3.6%), Nordeste Matogrossense (-3%), Sudoeste Matogrossense (-2.1%), Marajó, Baixo Amazonas and Leste Rondoniense (approximately - 1.7% each). Considering the Norte Matogrossense, for example, the correct interpretation of these results is that this region would attain a cumulative growth 3.6% lower than that obtained in a scenario without the policy to control deforestation in the Amazon (the baseline scenario) when the economy grows according to the growth of the national economy.

This greater impact on the Norte and Nordeste Matogrossense is explained in part because they have the highest shares of land remuneration on GDP of the entire Amazon. Moreover, agriculture accounts for over 70% of the total production in these regions. The decline in GDP in Norte Matogrossense is a significant result because it is one of the largest

regions in the Amazon and is especially important in soybean and cattle production - two sectors directly affected by the policy. The Sudeste Matogrossense, Baixo Amazonas and Leste Rondoniense have an economy based on agricultural activities, which represents over 50% of the total production in each of these regions, explaining the negative impact there.

The silviculture and forestry activity accounts for more than 50% of all of the production in Marajo, with another 30% distributed among agriculture sectors. This high degree of economic dependence on agricultural production and forestry makes this region one of the most affected by the policy. Also noteworthy is that the decline in investment and household consumption were major drivers of the decrease in GDP in these regions. The Leste Rondoniense also suffered a greater decline in GDP, which is a significant result because the region is an important producer of cattle in the Amazon, accounting for over 13% of all production.

As expected, the regions that would be less affected by the policy are those that do not have areas of natural forests to be converted into productive use. Some of these regions, such as Sul Maranhense, Sudeste Matogrossense and Oriental de Tocantins, even present a small gain in GDP (0.35%, 0.20% and 0.12%, respectively). This result can be explained by the dynamics of the labor market. Employment will increase in regions less affected by the policy, which will then lead to lower cost increases. Thus, these regions showed small gains in GDP due to interregional migration because regions that are most affected by the policy sacrifice labor, causing a drop in real wages that then benefits the other regions.

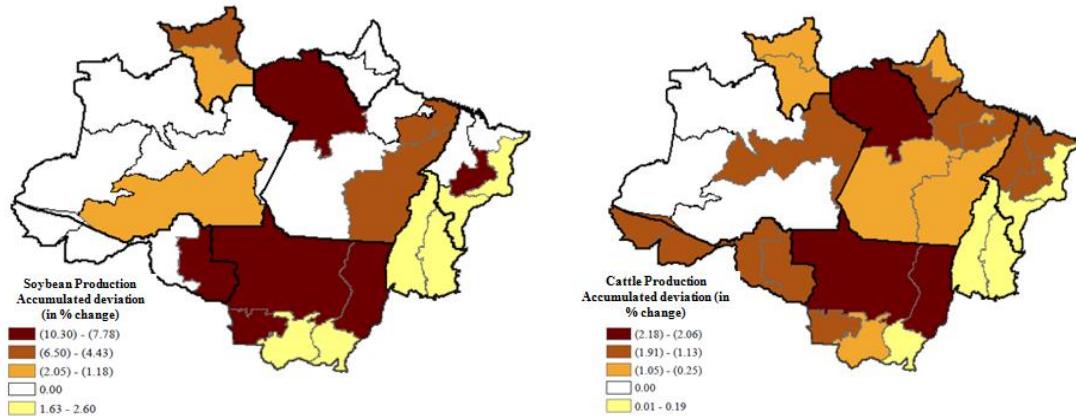
Because the policy represents a direct increase in the costs of agricultural production - the main economic activity of most regions in the Amazon - the policy also reduces exports. The increase in the production costs that is passed on to the final prices of goods makes local production relatively more expensive than the imported goods and discourages exports. Likewise, the effect of the drop in activity also reduces imports. As the regions cannot convert

more land into productive use, they seek to replace the land factor with labor and capital. This suppresses the investment/capital ratio, promoting a decline in investment due to low rates of return. Employment also decreases, which suggests that the activity effect (decrease in GDP) is greater than the substitution effect (among the primary factors). The fall in employment leads to a consequent reduction in household income and consumption, which is an indication that the policy causes a loss of welfare.

#### *4.2 Results in Soybean and Cattle Activities*

This section analyzes the agricultural impacts of the most significant goods in the Amazon economy. The policy, as it restricts the possibilities of converting forests into productive agricultural use, has a negative impact on the activity in these sectors. Soybean production is important in the Amazon and accounts for approximately 35% of national production. Of all of the soybeans produced in the Amazon, nearly 60% are from the Norte Matogrossense, followed by Sudeste and Nordeste Matogrossense, which together produce over 25% of the total soybeans. Soybean production is considered to be one of the main drivers of deforestation, so the negative impact was expected. Figure 2 shows the impact of the policy on the soybean and cattle sectors.

We note in Figure 2 that the number of regions in the database that present no variation are not soybean producers or the soybean production is virtually zero. Both the Norte and Nordeste Matogrossense are among the regions most affected by the policy. As expected, the Sudeste Matogrossense would benefit from the policy because it lies outside its scope. In general, production costs increase more in regions that are targets of the policy to control deforestation. This implies that in regions where there is greater cost variation, the drop in activity level will be greater as well. In particular, soybean production is the sector with the greatest variations in production costs.



**Figure 2 - Percent Change in Soybean and Cattle Production resulting from the Policy to Control Deforestation (accumulated deviation from 2012 to 2030 relative to baseline)**

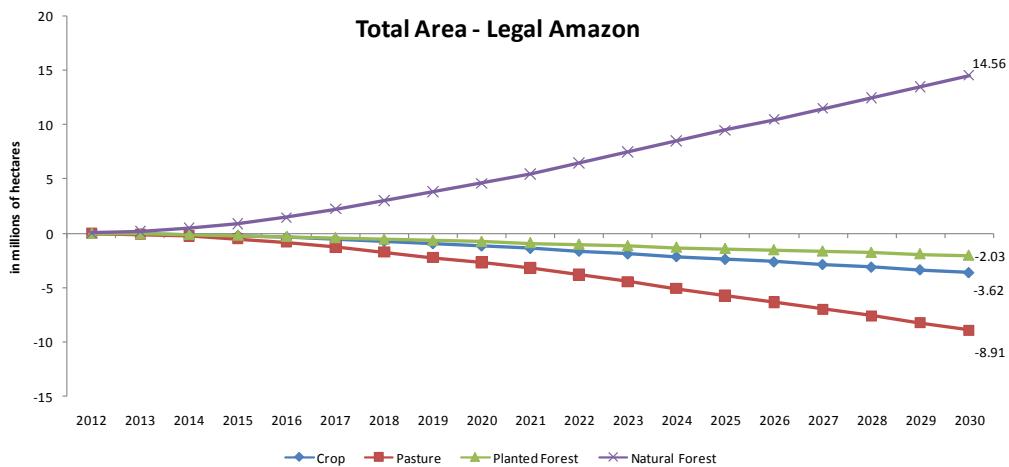
Source: Elaborated by the authors based on simulation results from the REGIA model

Cattle production, one of the main drivers of deforestation, is also an important sector in the Amazon and accounts for almost 30% of national production. Its production is concentrated in Leste Rondoniense, Sudeste Paraense, Norte and Sudoeste Matogrossense. We can observe from Figure 2 that the regions where cattle production is concentrated are among the most adversely affected by the policy. Cattle activity is also considered to be an important driver of deforestation in the region but shows lower cost increases than soybeans. This is because the remuneration of land in pasture areas is significantly lower than in croplands in the Amazon.

#### 4.3 Land-Use Results

Figure 3 shows the projection of land use in the Amazon as a function of the policy to control deforestation. Given the reduction goal, aggregate deforestation in the Amazon would decline over time. This can be seen in the upward trend in the natural forest area, which is projected to increase to 14.56 million hectares in 2030 relative to the baseline scenario. Because the total area of the region is fixed, the growth of a particular land use must be

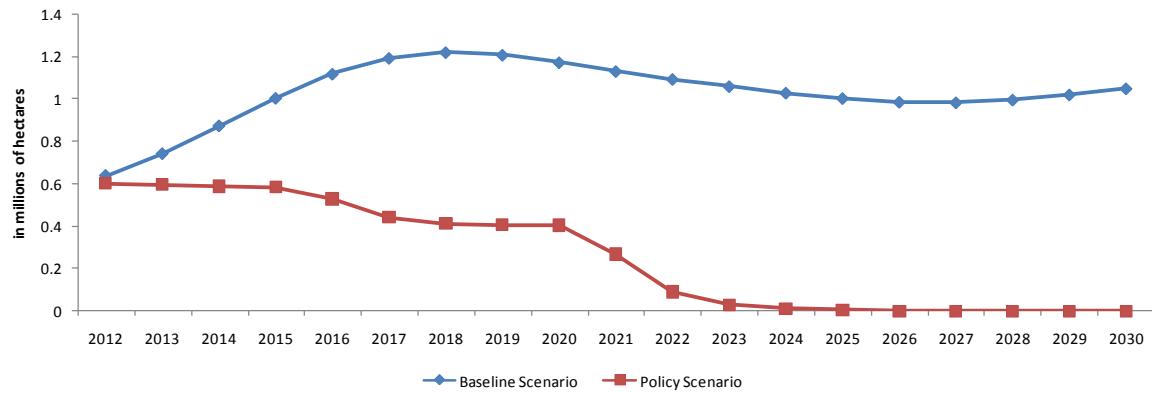
accompanied by a reduction in another land use. Thus, we note that reducing deforestation is only possible by the reduction of cropland, pasture and planted forest. In this instance, a reduction in these areas means that in the economic growth scenario (baseline) there would be a conversion of natural forests (deforestation) into these areas in proportion to the reduction presented with the policy.



**Figure 3 – Land-Use projection as a result of the policy to control deforestation in the Amazon (deviation relative to the Baseline Scenario)**

Source: Elaborated by the authors based on simulation results from the REGIA model

Figure 4 shows the difference in the trajectories of annual deforestation between the baseline (economic growth) and policy scenarios. We can observe that the policy aims to reduce deforestation by 80% in 2020 according to the PNMC (2008) proposal. From 2021, the policy targets a 100% reduction in deforestation.



**Figure 4 – Annual Deforestation: Baseline Scenario x Policy Scenario from 2012 to 2030**

**(in millions of hectares)**

Source: Elaborated by the authors based on simulation results from the REGIA model

Because land conversion as established in the REGIA assumes that areas of natural forest are first converted into pasture, pasture areas would suffer the greatest reductions because of the limited land supply. Therefore, these areas would decrease by approximately nine million hectares compared to the baseline scenario. Then, the crop areas and planted forest areas would present a decline in response to the deforestation control policy. The first would have a reduction in area of about four million hectares, while the planted forest areas would be reduced by about two million hectares in 2012-2030 relative to the baseline scenario of economic growth.

Table III presents the results for different types of land use (in millions of hectares) by region. The policy shock increases the amount of land allocated for natural forest. Furthermore, we can note from Table III that the Norte Matogrossense and Sudeste Paraense would be the regions with the largest preserved areas (in hectares). Regarding the crop area, the regions with the greatest reductions in hectares would be: Nordeste Matogrossense, Nordeste Paraense, Baixo Amazonas and Vale do Acre. These regions have agricultural goods/sectors in common as the most important activities in their production structures. In

these regions, the policy to control deforestation would cause a more severe drop in agricultural production, explaining the greatest reduction in cropland.

As shown in Table III, the pasture area in millions of hectares would be reduced more than the cropland area in most of the Amazon regions. The explanation for this greater reduction in pasture lies in the fact that the model assumes that the conversion of forest areas first occurs towards the pasture area. As such, the Sudeste and Sudoeste Paraense, Norte and Nordeste Matogrossense, and Leste Rondoniense would have the largest reductions in pasture area. This result is explained by the productive structure of these regions, which are important producers of cattle in the Amazon. In general, we observe that regions with more natural forest areas would be most affected by the policy to control deforestation and would show greater variation (decline) in its areas for productive use as well as a greater increase in production costs.

In terms of planted forest areas, it can be seen in Table III that the reduction in these areas is of less magnitude than it is for other uses. This result indicates that the increase in production costs for this type of land is relatively smaller than for the others. However, we can highlight the reduction in planted forest area in Sudeste Paraense and Baixo Amazonas. The Sudeste Paraense is the largest forestry producer in the Amazon, and Baixo Amazonas also has a concentrated production in this sector.

#### *4.4 Land productivity results*

In the simulations with the REGIA model, we have assumed that the policy to control deforestation occurs during the period from 2012 to 2030. Thus, the results aim to show how land productivity would have to increase in the same period to offset the impacts on regional outputs caused by the limited supply of land. In the baseline scenario, it is assumed that the productivity of land increases by 1% per year from 2012 to 2030. There is also an increase in

the overall productivity of the primary factors of 0.7% per year in the same period. Therefore, the results reported in this section should be understood as an additional increase in productivity considering the baseline scenario. Table IV presents the regional results of the rise in productivity for the main agricultural sectors in the REGIA model.

We notice that the annual productivity of the land should grow at approximately 1% per year so that the policy to control deforestation would not cause any negative impact on production. According Gasques et al. (2008), the productivity of land in Brazil grew by 3.26% per year from 2000 to 2005, which suggests that this rate would be possible even in the Amazon. For example, to achieve the given results, the land productivity gains would have to be 0.5% to 1.4% per year compared to the baseline scenario to neutralize the effect of controlling deforestation. This would correspond to an increase in productivity of approximately 2.2% to 3.1% per year, including the increased productivity per year in the baseline scenario. Thus, it seems that this value would be possible to reach because the increase in land productivity from 2000 to 2005 was 3.26% per year.

## 5. CONCLUSIONS

The main goal of this paper was to analyze the dynamics of land use and impacts of a policy to control deforestation, seeking to contribute to an analysis of different scenarios in the Amazon. For this, we built an interregional dynamic Computable General Equilibrium (CGE) model called REGIA, which incorporates a model of land use known as ILUC (indirect land-use change).

First, a baseline scenario was built to project economic growth by region in a business-as-usual situation without a policy to control deforestation. In this scenario, the Amazon regions are stimulated by the growth of the national economy and the increasing demand to export soybeans and cattle. Related to this scenario, we simulated a policy to control deforestation that aims to reduce deforestation by 80% by 2020, followed by a reduction

target of 100% for the period from 2021 to 2030. The increase in land productivity required to offset the negative impacts of the deforestation control policy was also projected. Overall, the results indicated that the regions most affected by the policy follow two distinct patterns: i) regions in the deforestation arc in Mato Grosso and Rondonia and ii) regions outside the arc that have a smaller share in the total GDP of the Amazon, in Amazonas and Para. According to the data and mechanisms of the model, the former are more negatively affected by having a higher remuneration of land and being more productive. Thus restricting the supply of land would generate higher losses of production per hectare. The regions outside of the arc have lower productivity, and often the growth of their production is linked to the expansion of land (low remuneration), which then leads to the greater negative impact in these regions.

However, in general, the results showed that the costs of a policy to control deforestation in the Amazon are relatively small, although its distribution is heterogeneous between regions, particularly affecting the regions that are most dependent on agriculture and have low productivity. It was also observed that the agriculture intensification in the Amazon can be considered to be a viable alternative for the maintenance of the production, employment, income and consumption in the region.

The results from simulated land productivity suggest that the required annual gain would be approximately 1.4% for cropland, 1.3% for pasture and 1.4% for planted forest. These results are in addition to the increase in productivity for the land factor and the primary factors that is considered in the baseline scenario, which is approximately 1.7% per year. The Amazon has a large cleared area that is underutilized (IMAZON, 2013), and the productivity of land in Brazil grew by 3.26% per year, on average, from 2000 to 2005 (GASQUES et al., 2008). Thus, the results of productivity gains found with the REGIA model seem feasible and could be achieved through incentive policies targeting primary crops and livestock in each region.

According to other studies on this theme, the increased land productivity alone does not seem to hold the expansion of crop areas. The increase in productivity can generate an incentive for producers to add cultivated areas for further expansion of production. Thus, there must be a policy to control deforestation coupled with increasing land productivity. Thus, the government should exercise greater surveillance to curb illegal deforestation and, at the same time, promote economic incentives toward forest conservation. These incentives can be provided with forest concessions for sustainable forest management, payment for environmental services that highlight the payments of REDDs or even the promotion of programs aimed to increase the productivity of deforested land in the Amazon.

A limitation of the methodology employed in this paper is that the issue of proximity between regions has no role in the expansion of agricultural crops or livestock. The model only allows for the expansion of crops in regions where this production already exists in the database, and largely, only the economic conditions of the region influence its expansion. That is, the model does not work properly with the issue of expansion of the agricultural frontier, but with the local expansion of activities influenced by competitive market mechanisms. This is also due to the choice of the regional disaggregation of the model.

## Tables

**Table I – Description of the sectors in each land use**

Land Use	Goods
	1. Paddy rice, 2. Corn grain, 3. Wheat and cereals, 4. Sugarcane, 5. Soybeans,
Cropland	6. Others of cropland, 7. Cassava, 8. Tobacco, 9. Cotton, 10. Citrus fruits and 11. Coffee beans
Pasture	1. Cattle, 2. Milk and cows, 3. Pigs, 4. Birds, 5. Eggs
Planted Forest	1. Forestry and silviculture

Source: Elaborated by the authors.

**Table II – Regional Results from the Policy to Control Deforestation – accumulated deviation from 2012 to 2030 relative to Baseline (in % change)**

Regions	UF	Regional	Household	Government	Investment	Employment	Exports	Imports
		GDP	Consumption	Expenditure				
Madeira-Guaporé	RO	-1.12	-1.08	-1.08	-1.82	-1.10	-0.19	-0.92
Leste Rondoniense	RO	-1.69	-1.58	-1.58	-2.71	-1.61	-0.23	-1.24
Vale do Juruá	AC	-1.25	-1.13	-1.13	-1.86	-1.16	-0.07	-1.13
Vale do Acre	AC	-1.37	-1.27	-1.27	-2.08	-1.29	-0.10	-1.25
Norte Amazonense	AM	-1.66	-1.12	-1.12	-2.15	-1.14	0.01	-1.53
Sudoeste Amazonense	AM	-1.46	-1.26	-1.26	-2.00	-1.28	0.04	-0.98
Centro Amazonense	AM	-0.72	-0.73	-0.73	-1.26	-0.75	-0.25	-0.62
Sul Amazonense	AM	-0.80	-0.73	-0.73	-1.26	-0.75	0.04	-0.42
Norte de Roraima	RR	-1.02	-0.98	-0.98	-1.65	-1.01	-0.08	-1.04
Sul de Roraima	RR	-0.61	-0.58	-0.58	-1.04	-0.60	-0.04	-0.57
Baixo Amazonas	PA	-1.66	-1.44	-1.44	-2.10	-1.46	-0.36	-1.16
Marajo	PA	-1.70	-1.22	-1.22	-1.90	-1.25	-0.01	-0.94
Metropolitana de Belém	PA	-0.66	-0.65	-0.65	-1.19	-0.67	-0.25	-0.65
Nordeste Paraense	PA	-0.86	-0.62	-0.62	-1.73	-0.64	-0.15	-0.81
Sudoeste Paraense	PA	-0.62	-0.52	-0.52	-1.12	-0.54	-0.12	-0.45
Sudeste Paraense	PA	-0.65	-0.58	-0.58	-1.06	-0.60	-0.25	-0.48
Norte do Amapá	AP	-0.66	-0.58	-0.58	-1.10	-0.61	-0.06	-0.64
Sul do Amapá	AP	-0.84	-0.83	-0.83	-1.38	-0.85	-0.11	-0.84
Ocidental do Tocantins	TO	-0.05	-0.04	-0.04	-0.11	-0.06	-0.09	-0.02
Oriental do Tocantins	TO	0.06	0.09	0.09	-0.06	0.06	-0.07	0.05
Norte Maranhense	MA	-0.69	-0.65	-0.65	-1.11	-0.67	-0.26	-0.71
Oeste Maranhense	MA	-1.09	-0.93	-0.93	-1.63	-0.95	-0.28	-0.80
Centro Maranhense	MA	-1.38	-1.08	-1.08	-1.95	-1.10	-0.29	-0.96
Leste Maranhense	MA	-0.23	-0.22	-0.22	-0.59	-0.24	-0.23	-0.29
Sul Maranhense	MA	0.28	0.32	0.32	0.09	0.30	-0.15	0.11
Norte Mato-Grossense	MT	-3.56	-3.04	-3.04	-4.46	-3.06	-0.34	-2.30
Nordeste Mato-Grossense	MT	-2.96	-2.49	-2.49	-3.62	-2.51	-0.39	-2.08
Sudoeste Mato-Grossense	MT	-2.14	-1.94	-1.94	-3.26	-1.96	-0.33	-1.39
Centro-Sul Mato-Grossense	MT	-0.96	-1.00	-1.00	-1.66	-1.03	-0.21	-0.97
Sudeste Mato-Grossense	MT	0.14	0.17	0.17	-0.03	0.14	-0.15	0.15
Rest of Brazil	-	0.06	0.11	0.11	0.01	0.09	-0.11	0.05
Legal Amazon	-	-1.06	-0.91	-0.93	-1.55	-0.98	-0.20	-0.82

Source: Elaborated by the authors based on simulation results from the REGIA model

**Table III – Change in cropland, pasture, planted Forest and Natural Forest Areas (in millions of hectares) in the Policy Scenario – accumulated from 2012 to 2030**

Regions	UF	Crops		Planted	Natural	Regions	UF	Crops		Planted	Natural
		Crops	Pasture	Forest	Forest			Crops	Pasture	Forest	Forest
				in millions of hectares						in millions of hectares	
Madeira-Guaporé	RO	-0.03	-0.52	-0.06	0.61	Norte do Amapá	AP	-0.02	-0.01	0.00	0.03
Leste Rondoniense	RO	-0.08	-0.77	-0.07	0.92	Sul do Amapá	AP	-0.04	-0.02	-0.01	0.07
Vale do Juruá	AC	-0.11	-0.06	-0.03	0.20	Occidental do Tocantins	TO	0.01	-0.01	0.00	0.00
Vale do Acre	AC	-0.20	-0.34	-0.03	0.57	Oriental do Tocantins	TO	0.00	0.00	0.00	0.00
Norte Amazonense	AM	-0.02	0.00	-0.02	0.04	Norte Maranhense	MA	-0.18	-0.10	-0.04	0.33
Sudoeste Amazonense	AM	-0.09	-0.02	-0.03	0.15	Oeste Maranhense	MA	-0.06	-0.50	-0.07	0.62
Centro Amazonense	AM	-0.19	-0.12	-0.13	0.44	Centro Maranhense	MA	-0.07	-0.31	-0.07	0.45
Sul Amazonense	AM	-0.03	-0.16	-0.04	0.24	Leste Maranhense	MA	0.00	0.00	0.00	0.00
Norte de Roraima	RR	-0.03	-0.05	-0.01	0.09	Sul Maranhense	MA	0.00	0.00	0.00	0.00
Sul de Roraima	RR	-0.01	-0.08	-0.02	0.11	Norte Mato-Grossense	MT	-1.27	-2.10	-0.21	3.58
Baixo Amazonas	PA	-0.38	-0.32	-0.22	0.92	Nordeste Mato-Grossense	MT	-0.27	-0.79	-0.06	1.12
Marajó	PA	-0.12	-0.02	-0.06	0.20	Sudoeste Mato-Grossense	MT	-0.08	-0.40	-0.03	0.51
Metropolitana de Belém	PA	-0.01	-0.01	-0.01	0.03	Centro-Sul Mato-Grossense	MT	0.00	0.00	0.00	0.00
Nordeste Paraense	PA	-0.21	-0.18	-0.16	0.55	Sudeste Mato-Grossense	MT	0.00	0.00	0.00	0.00
Sudoeste Paraense	PA	-0.06	-0.58	-0.20	0.84						
Sudeste Paraense	PA	-0.06	-1.44	-0.46	1.96						

Source: Elaborated by the authors based on simulation results from the REGIA model

**Table IV – Results pertaining to the increase in land productivity – accumulated deviation relative to the Baseline Scenario from 2012 to 2030 (in annual % change)**

Region	UF	Soybeans	Cassava	Corn	Silviculture and Forestry	Cattle
Madeira Guaporé	RO	-	1,14	1,20	1,13	0,95
Leste Rondoniense	RO	0,93	0,92	0,93	0,95	0,66
Vale Juruá	AC	-	1,24	1,27	1,30	1,28
Vale Acre	AC	-	1,14	1,16	1,30	1,12
Norte Amazonense	AM	-	1,27	-	1,28	-
Sudoeste Amazonense	AM	-	1,35	1,39	1,38	-
Centro Amazonense	AM	-	1,29	1,32	1,25	1,28
Sul Amazonense	AM	1,05	1,00	1,05	0,95	-
Norte de Roraima	RR	1,13	1,11	1,13	1,09	0,99
Sul de Roraima	RR	0,89	0,83	0,89	0,83	0,75
Baixo Amazonas	PA	1,29	1,27	1,29	1,25	1,26
Marajó	PA	-	1,12	-	1,26	1,26
Metropolitana de Belém	PA	-	0,24	-	0,36	0,32
Nordeste Paraense	PA	0,51	0,50	0,51	0,61	0,54
Sudoeste Paraense	PA	-	0,91	0,96	0,84	0,78
Sudeste Paraense	PA	0,90	0,89	0,90	0,70	0,56
Norte do Amapá	AP	-	0,97	-	1,05	1,03
Sul do Amapá	AP	-	1,15	-	1,17	1,17
Ocidental de Tocantins	TO	0,00	-0,01	0,00	0,00	0,00
Oriental de Tocantins	TO	0,00	-0,01	0,00	0,00	0,00
Norte Maranhense	MA	-	0,80	0,85	1,17	1,02
Oeste Maranhense	MA	-	0,92	0,93	0,88	0,65
Centro Maranhense	MA	1,25	1,24	1,25	1,18	1,01
Leste Maranhense	MA	0,01	-0,01	0,01	-0,01	-0,02
Sul Maranhense	MA	0,00	-0,01	0,00	0,00	-0,01
Norte Matogrossense	MT	1,11	1,09	1,11	1,30	1,10
Nordeste Matogrossense	MT	1,21	1,19	1,21	1,27	1,10
Sudoeste Matogrossense	MT	0,97	0,96	0,97	1,04	0,76
Centro-Sul Matogrossense	MT	0,00	-0,01	0,00	0,00	0,00
Sudeste Matogrossense	MT	0,00	-0,01	0,00	0,00	0,00

Source: Elaborated by the authors based on simulations results from the REGIA model

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