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Impacts of Liberalizing the Japanese Pork Market

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The Japanese pork market is protected by a complex set of restrictions, including a variable levy and an import tariff. The combination of these policies distorts the quantity, price, and form of Japanese pork imports. An important issue relevant to the liberalization of the Japanese pork market is the accurate measurement of the price wedge between Japanese and world pork prices. The analysis indicates that the tariff equivalent of the price wedge over the 1986–88 period was 44%. If the tariff equivalent of the price wedge is reduced over a ten-year period, Japanese pork imports are projected to increase by over 39% initially and by over 215% compared to baseline projections by the year 2000. Producer welfare can be maintained by a deficiency payment scheme. A less costly alternative is an industry buffer scheme, which maintains the level of the pork industry for two years and then implements a declining deficiency payment scheme that limits the decrease in production levels to 5% per year.

Key words: imports, Japan, liberalization, policy, pork, tariffs, variable levy.

In the summer of 1988, under pressure from the United States, Australia, and Canada, Japan agreed to slowly open its beef market. Analysis of the agreement (Wahl, Hayes, and Williams) indicates that this reduction in trade barriers and concomitant reduction in prices will result in a substantial increase in beef consumption in Japan.[1] These dramatic price changes will influence the prices and consumption levels of all meats and meat substitutes. The Japanese pork market in particular will be influenced by beef liberalization because of the high degree of substitutability between beef and pork.

Japanese pork consumption has slowly increased from 9.9 kg per capita in 1986 to nearly 11 kg per capita in 1989 compared to total beef consumption (Wagyu, dairy, and imported beef combined) of less than 5 kg per capita, as shown in table 1. Total Japanese pork disappearance (consumption) has steadily increased from 1.8 million metric tons (mt) in 1986 to more than 2 million mt in 1989. Domestic pork production has remained relatively stable while pork imports have steadily increased to .453 million mt or 22% of total disappearance. Japanese pork imports have accounted for a steadily increasing share of world pork trade, reaching nearly 26% of total world pork imports in 1989. The predicted increase in Japanese beef imports will affect pork consumption, production, imports, and relative domestic and world prices.

The resulting relative increase in pork prices may attract attention to Japan's import restrictions by both pork-exporting countries and Japanese consumers, which leads to the possibility that Japan's pork market also may be liberalized. The purpose of this article is to assess how liberalization of Japan's pork market would influence Japanese pork production, consumption, and imports. Related issues include the accurate measurement of the price wedge between domestic and world prices and the welfare implications of liberalization.

This study reviews Japan's current pork import policies and discusses tariffication of these policies. An econometric model of Japan's pork sector is then presented. The impacts of liberalization are presented, including projections of how Japanese pork producers and consumers will respond. These results have direct implications for trade negotiators and producer welfare. The penultimate section examines alternatives to compensate producers for their welfare losses. Finally, the important policy results are summarized.

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Table 1. Japanese Per Capita Meat Disappearance and Pork Imports

	1986	1987	1988	1989
Japanese Per Capita Disappearance	(kg/capita)			
Pork	9.97	10.50	10.64	10.60
Total Beef	4.12	4.41	4.67	4.87
Wagyu Beef	1.08	0.99	0.95	0.92
Dairy and Imported Beef	3.04	3.42	3.72	3.95
Poultry	9.70	10.11	10.61	10.71
Fish	34.83	35.16	35.16	35.18
Total Meat and Fish Disappearance	58.62	60.18	61.08	61.36
	(million mt)			
Japanese Pork Disappearance	1.849	1.982	2.039	2.047
Production	1.552	1.581	1.578	1.594
Imports	0.297	0.401	0.461	0.453
Imports/Disappearance (%)	16.1	20.2	22.6	22.1
Total World Pork Imports	1.468	1.671	1.689	1.748
Japanese Imports/World Imports (%)	20.2	24.0	27.3	25.9

Japanese Pork Import Policies

Japan maintains high domestic pork prices by using a price-stabilization band coupled with a variable import levy and an import tariff. The upper and lower price bands are set to support producer profits at a politically acceptable level, and the arithmetic average of the two prices determines the standard import price. A variable levy equal to the difference between the actual import price and the standard import price is then calculated. In addition, a 5% ad valorem tariff is charged on all imports. Figure 1 presents the combined impact of these policies.

The panel on the right side of figure 1 represents the demand and supply curves for the Japanese market. The left panel represents the excess demand curve for Japan and the excess supply curve for the rest of the world. In 1989, upper and lower bounds of the stabilization band (SPU and SPL) were 515 yen/kg and 450 yen/kg, respectively, which led to a standard import price (SIP) of 482.5 yen/kg. In this example, Japan will not allow pork to enter at a price lower than 482.5 yen/kg. Because Japan also charges a 5% ad valorem tariff on all imported pork, the gate price (459.5 yen/kg) is the price that, when increased by 5%, equals the standard import price (459.5 yen/kg·1.05 = 482.5 yen/kg).

The dotted line, ED', in figure 1 represents the excess demand curve facing exporters after accounting for the 5% ad valorem tariff. The intersection of ED' and $ES1$ results in a cost, insurance, and freight (CIF) price in Japan of 459.5 yen/kg, which, when the tariff is added, results in an import price of 482.5 yen/kg and an import quantity of $Q1$. When the variable levy is accounted for, the effective excess demand curve becomes ED''. The intersection of ED'' and $ES1$ results in a zero variable levy. When the excess supply curve shifts to $ES2$, the CIF price in Japan is determined by the intersection of $ES2$ and ED'' at a price of 435.5 yen/kg and the variable levy equals the difference between 459.5 yen/kg and 435.5 yen/kg. The variable levy is therefore equal to the difference between the gate price and the marginal supply price that is determined by the intersection of the excess supply curve and the effective excess demand curve, ED''.

Pork importers have responded to these incentives by ensuring that the average unit value (the price upon which the tariff is assessed) for each container load of imported pork equals the gate price.[2] This is accomplished by adding more or less of the more expensive cuts as world prices rise and fall. Consequently, the reported unit import price almost always equals the gate price.

Tariffication of Japan's Pork Import Policies

In mid-1989, the U.S. General Agreement on Tariffs and Trade (GATT) negotiating team proposed that food-importing countries replace all trade-distorting policies with tariffs. Once these tariffs have been agreed upon and imposed, countries would begin a phased reduction of the tariffs over an agreed-upon period. The U.S. proposal suggested using the average of the tariff equivalent over the 1986–88 period as a base from which the phased reduction would begin. The proposal received favorable comment from most members and seems the most likely outcome regarding import access as of December 1991.

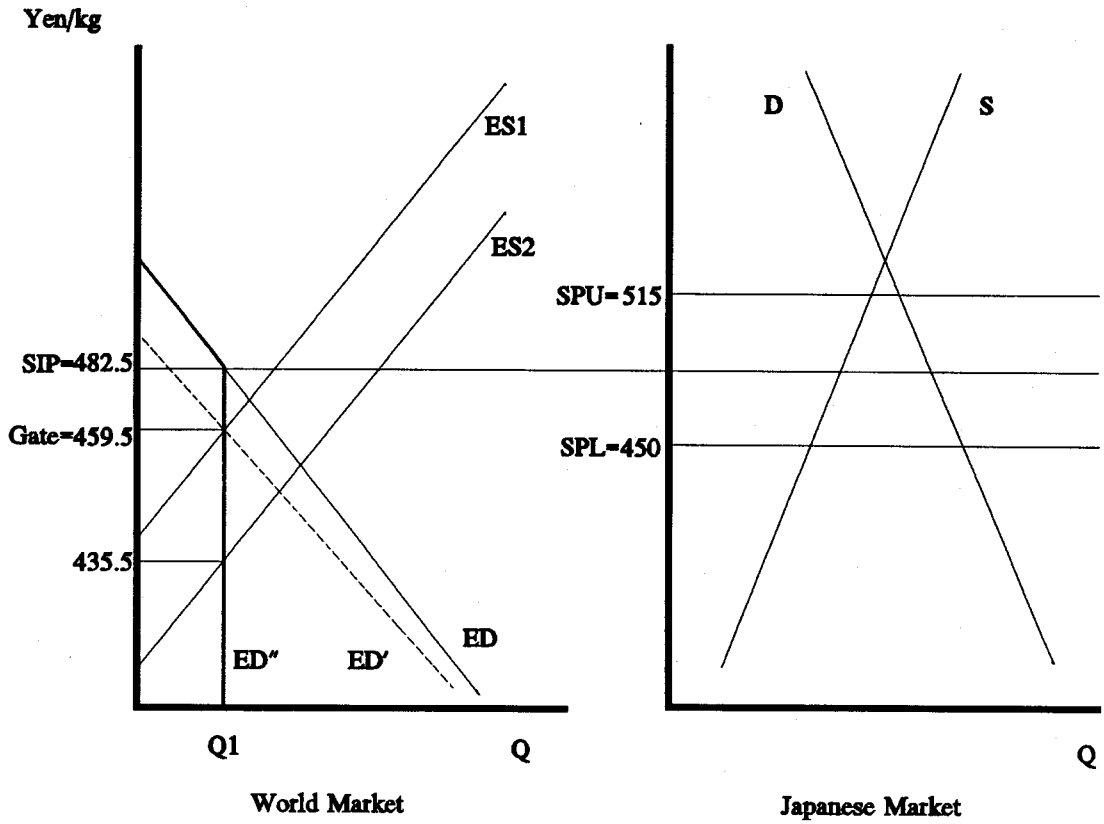

Figure 1. Japanese pork import policies, 1989

To analyze the impacts of liberalizing Japanese pork imports using the concept of tariffication as a method to reduce trade barriers, it is first necessary to measure the tariff equivalent of Japan's import policies. A naive interpretation of Japan's import statistics might lead to the conclusion that the combined effect of its policies is equivalent to a 5% tariff (the difference between average import unit values and equivalent domestic prices or the difference between the gate price and the standard import price). In reality, the effect of these policies is much greater. The process of adding more expensive cuts, such as loins, to increase the average import value implies costs for both importers and exporters. Exporters must find additional markets for the lower quality cuts that remain after the higher quality cuts have been exported. In addition, importers must sell a greater proportion of the better quality cuts than normally would be the case, and both parties incur significant paperwork and time-consuming negotiations, particularly when the standard import price changes.[3]

An alternative measure of the tariff equivalent to Japan's pork import policies is the difference between the wholesale Japanese pork price and the wholesale pork price (adjusted for transportation costs) in the countries that export to Japan. This price wedge measure has intuitive appeal because it represents the "added" cost of imported pork to Japanese importers. If the tariff equivalent calculated by using this price wedge happened not to maintain current trade flows after liberalization, arbitrage opportunities would exist and could be used as a basis for further negotiation and adjustment.[4]

The tariff equivalent for pork imported from the United States can be calculated as

$$PORTE = (PORPC - PORPM)/PORPM, \tag{1}$$
$$PORPM = (USPORPC + USJATRAN)\cdot(XJAUS)\cdot 2.2,$$

where *PORTE* is the tariff equivalent of trade restrictions, *PORPC* is the domestic price of pork, *PORPM* is the border price of imported pork, *USPORPC* is the U.S. price per pound of pork, *USJATRAN* is the

Table 2. Calculation of Japanese Tariff Equivalent for Pork by Using U.S. Pork Prices, 1986 through 1989

Year	(1) Japanese Price (¥/kg)	(2) U.S. Price ($/lb.)	(3) U.S.–Japan Transportation[a] ($/lb.)	(4) Exchange Rate ($/¥)	(5) Border Price (¥/kg)	(6) Tariff Equivalent[b] (%)
1986	543.0	.815	.20	167.50	411.3	32.0
1987	498.0	.819	.20	144.22	355.9	39.9
1988	483.0	.749	.20	128.02	294.3	64.1
1989	515.0	.756	.20	137.63	318.5	61.6
1986–88 Average	508.0	.794	.20	146.58	352.6	44.1

[a] Transportation costs from the United States to Japan are calculated based upon a $323/metric ton (mt) ocean shipping rate and a $120/mt shipping rate from the Midwest to the West Coast for 18-mt containers. Actual shipping costs for 1986–88 were unavailable.
[b] Column 6 is calculated as (column 1 − column 5)/column 5•100.
Note: See Hayes for details on the data sources.

shipping cost from the United States to Japan, *XJAUS* is the exchange rate (Japanese yen/U.S. dollar), and 2.2 is the pound-to-kilogram conversion factor.

Based on equation (1), the calculated tariff equivalents plus a 10% profit margin for U.S. pork from 1986 to 1989 are presented in table 2. As shown, the tariff equivalent, which is calculated by using the Japanese wholesale pork price and the U.S. wholesale price at Japan's border, ranges from 32% to 64% and is much greater than 5%.[5] The average for 1986 through 1988 was 44%.

The Japanese Livestock Industry Model

The effects of gradual liberalization in Japan's pork import policies are measured by using an annual multimarket econometric livestock sector model. This 53-equation model contains three simultaneous blocks corresponding to the pork, beef, and poultry markets. The blocks are linked by a retail meat demand system that includes pork, Wagyu beef, import-quality beef (dairy beef and imported beef combined), poultry, and fish expenditures.

Figure 2 provides a schematic representation of the pork subsector in the multimarket model. The subsector has two main systems: (*a*) live animal supply (sow inventory, *SOWH*; hogs raised, *HOGR*; and barrow and gilt inventories, *BAGH*) and demand (hogs slaughtered, *HOGSL*); and (*b*) meat supply (pork production, *PORS*; and pork imports, *PORM*) and demand (pork consumption, *PORD*). The beef and chicken subsectors are modeled following the same general structure. The data sources used for the model are discussed in the appendix. The estimated parameters, *t*-statistics, and elasticities are shown in table 3.[6] Variable definitions are presented in table 4.

The Hog and Pork Subsector

As shown in table 3, the hog and pork subsector includes behavioral equations for breeding herd inventories, *SOWH*; barrow and gilt inventories, *BAGH*; the margin between wholesale and farm prices, *HOGMW*; the margin between wholesale and retail prices, *PORMR*; and the wholesale pork carcass price, *HOGPC*. Identities calculate the number of hogs raised, *HOGR*; the number of hogs slaughtered, *HOGSL*; the farm price of hogs, *HOGPF*; the retail price of pork, *PORPR*; pork production, *PORS*; expenditures on pork, *PORE*; per capita disappearance of pork, *PORD*; pork imports, *PORM*; the pork import levy, *PORL*; and the tariff equivalent of Japanese pork import policies, *PORTE*.

The specification of the hog breeding herd ending inventory, equation (2) from table 3, follows an adaptive expectation, partial adjustment framework. The structural farm price elasticity for hogs is .059. The breeding herd inventory structural elasticity with respect to the government stabilization price is .0714. On the basis of (2), hog producers seem to be more responsive to changes in the government stabilization price for pork than to the market price for hogs.[7] In contrast to the structural breeding herd elasticities, the long-run pork supply elasticity is .5994 (table 5). Equation (4) estimates the ending inventory

Table 3. The Japanese Livestock Industry Model

Hog and Pork Subsector:

(2) $$SOWH = \underset{(1.22)\,[0.059]}{115.91} + \underset{(0.86)}{5.361}(HOGPF/CORP) + \underset{(5.13)\,[0.964]}{0.968}SOWH_{t-1} - \underset{(-1.29)\,[-0.192]}{0.194}SOWH_{t-2}$$
$$+ \underset{(2.06)\,[0.0714]}{4.331}(PORPG/CORP)$$
$R^2 = .94$, Dh = 0.59

(3) $$HOGR = PIGR \cdot SOWH_{t-1}$$

(4) $$BAGH = \underset{(0.82)}{892.56} + \underset{(7.63)\,[0.893]}{0.422}HOGR$$
$R^2 = .97$, DW = 2.31, $\rho = 0.81$

(5) $$HOGSL = SOWH_{t-1} + BAGH_{t-1} + HOGR - SOWH - BAGH + HOGM$$

(6) $$HOGMW = \underset{(1.47)}{18.001} + \underset{(10.23)\,[0.254]}{0.322}HOGPC + \underset{(0.96)\,[0.063]}{8.247}WPI$$
$R^2 = .91$, DW = 2.19

(7) $$HOGPF = HOGPC - HOGMW$$

(8) $$PORMR = \underset{(-2.25)}{-103.64} + \underset{(5.87)}{0.62}HOGPC + \underset{(8.90)}{282.5}WPI$$
$R^2 = .96$, DW = 1.19

(9) $$PORPR = HOGPC + PORMR$$

(10) $$HOGPC = \underset{(2.19)}{977.80} + \underset{(0.85)\,[0.210]}{0.223}PORPG - \underset{(-2.06)\,[-0.757]}{0.050}(SOWH_{t-1} + BAGH_{t-1})$$
$$+ \underset{(0.84)\,[0.148]}{0.119}(PORPM + PORL) - \underset{(-1.13)\,[-0.285]}{0.62}HOUH_{t-1}$$
$R^2 = .81$, DW = 0.92

(11) $$PORS = HOGQ \cdot HOGSL$$

(12) $$PORE = PORES \cdot MEAE$$

(13) $$PORD = (PORE/POP)/PORPR$$

(14) $$PORM = (PORD - PORS) \cdot C3$$

(15) $$PORL = PORPG - PORPM, \quad \text{if } PORPM < [PORPG/(1 + PORT)]$$
$$PORL = PORPM \cdot PORT, \quad \text{if } PORPM \geq [PORPG/(1 + PORT)]$$

(16) $$PORTE = [HOGPC - (C3 \cdot PORPM)]/(C3 \cdot PORPM)$$

(17) $$\ln(PORPM) = 1/30 \ln(PORM)$$

Cattle and Beef Subsector:

(18) $$WCHH = \underset{(3.0)}{357.0} + \underset{(.10)\,[0.008]}{0.042}(WSTPC/WFDP) + \underset{(6.07)\,[1.069]}{1.068}WCHH_{t-1} - \underset{(-5.17)\,[-0.749]}{0.747}WCHH_{t-2}$$
$$+ \underset{(1.73)\,[0.113]}{1.717}WDRFT - \underset{(-0.48)\,[-0.023]}{0.349}WDRFT_{t-1} + \underset{(2.90)\,[0.054]}{0.418}WABPG/WFDP$$
$R^2 = .95$, Dh = −0.82

(19) $$WACR = WCALR \cdot WCHH_{t-1}$$

(20) $$WSHH = \underset{(1.77)}{130.59} + \underset{(7.56)\,[0.594]}{0.38}(WACR + WACR_{t-1} + WACR_{t-2}) + \underset{(5.41)\,[0.264]}{13.88}WSHFED$$
$R^2 = .81$, DW = 0.99

(21) $$WACSL = WCHH_{t-1} + WSHH_{t-1} + WACR - WCHH - WSHH - CAWSL$$

(22) $$WABS = WACQ \cdot WACSL$$

(23) $$WABD = C1(WABS + VEWS)$$

(24) $$WABE = (BEEPR \cdot WABD)/POP$$

(25) $$WABES = WABE/MEAE$$

(26) $$WABMR = WABPR - WSTPC$$

Table 3. Continued

(27) $$WSTPC = 169.7 + 0.5457BEEPR - 0.023(WCHH_{t-1} + WSHH_{t-1} + DCHH_{t-1} + DSHH_{t-1})$$
(1.63) (9.18) [0.876] (−1.39) [−0.063]

$$- 0.066HOUW_{t-1} + 0.183BEEPM + 0.065WABPG$$
(−1.5) [−0.025] (1.98) [0.070] (1.61) [0.0412]

$R^2 = .99$, DW = 1.89

(28) $$DCHH = 236.77 + 0.75(DSTPC/DFDP) + 1.35DCHH_{t-1} - 0.565DCHH_{t-2}$$
(2.48) (1.76) [0.047] (7.86) [1.349] (3.40) [−0.563]

$$+ 1.93(MILPF/DFDP) - 1.337(MILPF_{t-1}/DFDP_{t-1})$$
(1.14) [0.107] (−1.10) [−0.074]

$$+ 0.425DABPG/DFDP$$
(1.65) [0.022]

$R^2 = .98$, Dh = −0.62

(29) $$DACR = DCALR \cdot DCHH_{t-1}$$

(30) $$DSHH = -495.71 + 1.004(DACR + DACR_{t-1})$$
(−4.14) (13.94) [1.429]

$R^2 = .89$, DW = 1.27

(31) $$DACSL = DCHH_{t-1} + DSHH_{t-1} + DACR - DCHH - DSHH - CADSL + CATM$$

(32) $$DABS = DACQ \cdot DACSL$$

(33) $$DABD = C2(DABS + BEEM/C2 + VEDS + BEEHG_{t-1} - BEEHG)$$

(34) $$DABE = (BEEPR \cdot DABD)/POP$$

(35) $$DABES = DABE/MEAE$$

(36) $$DABMR = DABPR - DSTPC$$

(37) $$DSTPC = 125.4 + 0.545WSTPC$$
(2.97) (21.61) [0.871]

$R^2 = .95$, DW = 1.92

(38) $$BEEPR = -61.28 + 0.957(WABPR + DABPR)/2$$
(46.92) (.033) [1.025]

$R^2 = .98$, DW = 1.65

(39) $$\ln(BEEPM) = 1/30 \ln(BEEM)$$

(40) $$BEETE = (DSTPC - C1 \cdot BEEPM)/(C1 \cdot BEEPM)$$

Chicken and Chicken Meat Subsector:

(41) $$CHMS = -1{,}549.9 + 1.229CHMPR/CORP + 0.594CHMS_{t-1} + 24.82TIME$$
(−2.62) (1.32) [0.041] (3.69) [0.584] (2.61) [2.182]

$R^2 = .997$, Dh = 1.27

(42) $$CHMPR = -128.06 + 3.502CHMPM$$
(−0.84) (7.22) [1.1756]

$R^2 = .626$, DW = 1.19

(43) $$\ln(CHMPM) = 1/30 \ln(CHMM)$$

(44) $$CHME = CHMES \cdot MEAE$$

(45) $$CHMD = (CHME \cdot POP)/CHMPR$$

(46) $$CHMM = CHMD - CHMS$$

Fish Subsector:

(47) $$FISE = MEAE - WABE - DABE - PORE - CHME$$

(48) $$FISES = FISE/MEAE$$

(49) $$\ln(MPI) = WABES \cdot \ln(WABPR) + DABES \cdot \ln(DABPR) + PORES \cdot \ln(PORPR) + CHMES \cdot \ln(CHMPR) + FISES \cdot \ln(FISPR)$$

Table 3. Continued

Meat Demand System:

(50)
$$WABES = \underset{\substack{(36.92)\\ [\ ]\\ \{\ \}}}{0.057} - \underset{\substack{(1.09)\\ [-2.38]\\ \{-2.48\}}}{0.076}\ \ln(WABPR) + \underset{\substack{[0.393]\\ \{0.26\}}}{0.016}\ \ln(DABPR) + \underset{\substack{(0.87)\\ [0.400]\\ \{0.24\}}}{0.013}\ \ln(PORPR)$$
$$+ \underset{\substack{(2.75)\\ [0.620]\\ \{0.19\}}}{0.027}\ \ln(CHMPR) + \underset{\substack{(1.73)\\ [0.971]\\ \{0.08\}}}{0.020}\ \ln(FISPR) - \underset{\substack{(-1.56)\\ [0.704]\\ \{0.75\}}}{0.016}\ \ln(MEAE/MPI)$$
$R^2 = .92$, DW = 1.06, $\rho = 0.362$

(51)
$$DABES = \underset{\substack{(22.84)\\ [\ ]\\ \{\ \}}}{0.071} + \underset{\substack{[0.237]\\ \{0.44\}}}{0.160}\ \ln(WABPR) + \underset{\substack{[-0.899]\\ \{-0.98\}}}{0.001}\ \ln(DABPR) + \underset{\substack{(0.23)\\ [0.201]\\ \{0.12\}}}{0.004}\ \ln(PORPR)$$
$$- \underset{\substack{(-4.00)\\ [-0.340]\\ \{0.03\}}}{0.040}\ \ln(CHMPR) + \underset{\substack{(1.07)\\ [0.795]\\ \{0.07\}}}{0.018}\ \ln(FISPR) + \underset{\substack{(0.60)\\ [1.132]\\ \{1.51\}}}{0.012}\ \ln(MEAE/\mathrm{MPI})$$
$R^2 = .82$, DW = 2.70, $\rho = 0.362$

(52)
$$PORES = \underset{\substack{(38.90)\\ [\ ]\\ \{\ \}}}{0.181} + \underset{\substack{[0.135]\\ \{0.71\}}}{0.013}\ \ln(WABPR) + \underset{\substack{[0.116]\\ \{0.22\}}}{0.004}\ \ln(DABPR) + \underset{\substack{[-0.483]\\ \{-0.72\}}}{0.057}\ \ln(PORPR)$$
$$- \underset{\substack{(-1.60)\\ [-0.037]\\ \{0.07\}}}{0.024}\ \ln(CHMPR) - \underset{\substack{(-2.08)\\ [0.269]\\ \{0.08\}}}{0.050}\ \ln(FISPR) + \underset{\substack{(0.19)\\ [1.038]\\ \{0.98\}}}{0.006}\ \ln(MEAE/MPI)$$
$R^2 = .55$, DW = 2.21, $\rho = 0.362$

(53)
$$CHMES = \underset{\substack{(65.16)\\ [\ ]\\ \{\ \}}}{0.107} + \underset{\substack{[0.285]\\ \{0.42\}}}{0.027}\ \ln(WABPR) - \underset{\substack{[-0.259]\\ \{0.04\}}}{0.040}\ \ln(DABPR) - \underset{\substack{[-0.050]\\ \{0.05\}}}{0.024}\ \ln(PORPR)$$
$$+ \underset{\substack{(1.95)\\ [-0.730]\\ \{-0.91\}}}{0.018}\ \ln(CHMPR) + \underset{\substack{(0.04)\\ [0.753]\\ \{0.12\}}}{0.019}\ \ln(FISPR) + \underset{\substack{(2.99)\\ [1.003]\\ \{1.15\}}}{0.001}\ \ln(MEAE/MPI)$$
$R^2 = .74$, DW = 1.76, $\rho = 0.362$

(54)
$$FISES = 0.584 + \underset{\substack{[0.035]\\ \{0.90\}}}{0.020}\ \ln(WABPR) + \underset{\substack{[0.031]\\ \{0.46\}}}{0.018}\ \ln(DABPR) - \underset{\substack{[-0.084]\\ \{0.31\}}}{0.050}\ \ln(PORPR)$$
$$+ \underset{\substack{[0.035]\\ \{0.62\}}}{0.019}\ \ln(CHMPR) - \underset{\substack{[-1.010]\\ \{-0.35\}}}{0.008}\ \ln(FISPR) - \underset{\substack{[0.996]\\ \{0.92\}}}{0.002}\ \ln(MEAE/MPI)$$

Note: A lag of i periods is indicated by $(t - i)$. T-statistics are in ( ); structural elasticities with homogeneity and symmetry imposed are in [ ]; and elasticities with homogeneity, symmetry, and net substitutability imposed are in { }. The signs of the meat demand elasticities may differ from the signs of the estimated coefficients because of the restrictions imposed. The system R^2 is .97. DW = Durbin–Watson statistic and Dh = Durbin's h-statistic.

of barrows and gilts as a function of the number of hogs raised. The wholesale carcass price of hogs, *HOGPC* in (10), is estimated as a function of the government pork stabilization price, lagged inventories of the breeding herd and barrows and gilts, the import unit value of pork plus the import levy, and the number of households raising hogs. The government manipulates the wholesale carcass price to affect producer prices by adjusting the stabilization price or by changing the import levy. The government also considers the beginning inventories of hogs and the number of households raising hogs when adjusting the wholesale price. Equation (6), the farm-wholesale price margin, is a function of the wholesale carcass price of hogs and the wholesale price index. The farm price of hogs, *HOGPF* in (7), is calculated as the wholesale price less the farm-wholesale price margin. The wholesale-retail price margin, *PORMR* in (8), is also a function of the wholesale carcass price of hogs and the wholesale price index. The retail pork price, *PORPR* in (9), is calculated as the wholesale carcass price of hogs plus the wholesale-retail price margin.

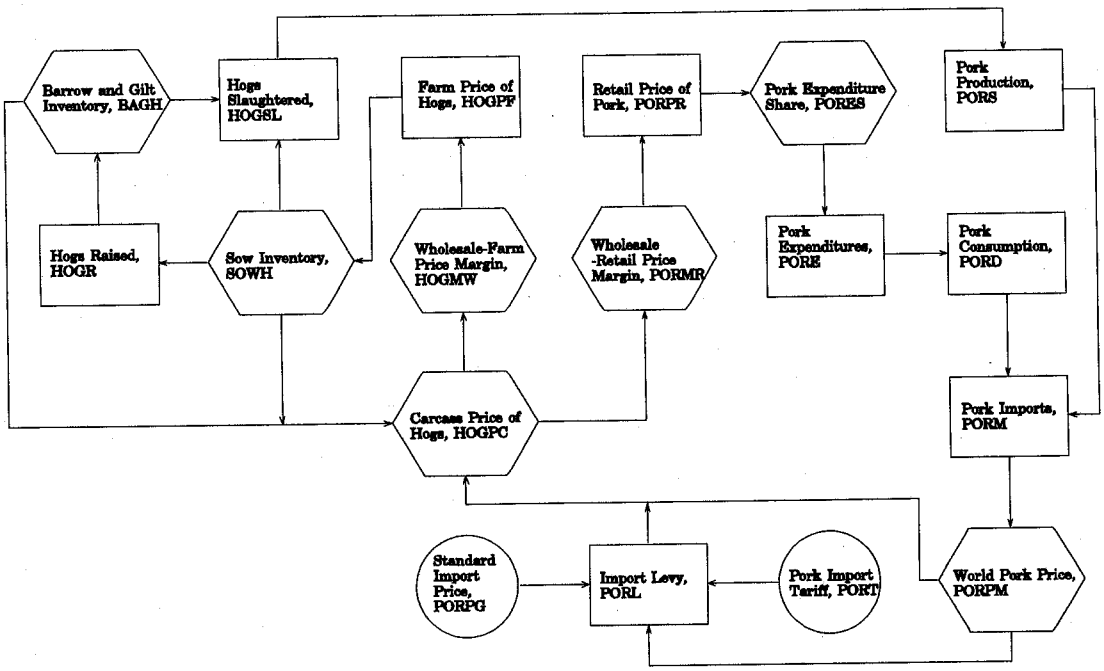

Figure 2. Japanese pork industry model

Pork imports, *PORM* in (14), are calculated as pork disappearance less pork production. If the import price is less than the gate price (the standard import price divided by one plus the import tariff), the pork import levy, *PORL* in (15), is calculated as the difference between the government pork price and the import price of pork. If the import price is greater than the gate price, the pork import levy is calculated as the import tariff times the import unit price. The relationship between pork imports and world pork price, *PORPM* in (17), was arbitrarily assumed to be such that a 30% increase in pork imports would cause a 1% increase in world prices.[8]

The Cattle and Beef Subsector

The cattle and beef subsector of the model includes both Wagyu and dairy production. The subsector includes behavior equations for breeding herd inventories for Wagyu cattle (*WCHH*) and dairy cattle, *DCHH*; steer and heifer inventories for Wagyu (*WSHH*) and dairy, *DSHH*; carcass prices for Wagyu steers (*WSTPC*) and dairy steers, *DSTPC*; and retail beef prices, *BEEPR*. Identities are included for the number of Wagyu cattle slaughtered (*WACSL*) and dairy cattle slaughtered, *DACSL*; consumption of Wagyu beef (*WABD*) and dairy beef, *DABD*; expenditures on Wagyu beef (*WABE*) and dairy beef, *DABE*; expenditure shares for Wagyu beef (*WABES*) and dairy beef, *DABES*; wholesale-retail price margins for Wagyu beef (*WABMR*) and dairy beef, *DABMR*; and beef import prices, *BEEPM*.

The breeding herd inventory, *WCHH* in (18), is also modeled following an adaptive expectations, partial adjustment framework and includes the number of Wagyu cattle used for draft purposes as an exogenous variable to account for the gradual change from using Wagyu cattle for draft purposes to using them for beef production. As with the hog breeding herd equation, the government stabilization price of Wagyu steer carcasses is included to reflect more accurately the responsiveness of producers to government policy.[9] The structural elasticities for the Wagyu breeding herd with respect to Wagyu price and the government support price are .008 and .054, respectively. The long-run supply elasticity for Wagyu beef is .257 (table 5).

The number of Wagyu calves raised, *WACR* in (19), is calculated as the Wagyu calving rate times the beginning inventory of the Wagyu breeding herd. Equation (20) explains Wagyu steer and heifer inventories (*WSHH*) as a function of the number of calves raised and the length of the feeding period (*WSHFED*).

Equations (21) through (26) are identities that calculate Wagyu cattle slaughter (*WACSL*), Wagyu beef supply (*WABS*), Wagyu beef disappearance (*WABD*), expenditure per capita (*WABE*), expenditure share (*WABES*), and the Wagyu beef wholesale-retail price margin (*WABMR*). The variable *C*1 in (23) is the

Table 4. Definitions of Variables

Variable	Definition
ρ	Autocorrelation correction term.
BAGH	Ending inventories of barrows and gilts (31 January), 1,000 hd.
BEEHG	Ending inventories of government stocks of beef (31 January), 1,000 mt.
BEEM	Net imports of beef, 1,000 mt.
BEEPM	Import unit value of beef, ¥/kg; average of unit import values of beef from all sources, weighted by import shares.
BEEPR	Retail price of beef, ¥/kg.
BEETE	Tariff equivalent of the beef import quota, percent.
*C*1	Wagyu beef conversion factor, wholesale–retail conversion ratio·0.98 waste factor.
*C*2	Import-quality beef conversion factor, wholesale–retail conversion ratio·0.98 waste factor.
*C*3	Pork conversion factor, wholesale–retail conversion ratio·0.98 waste factor.
CADSL	Slaughter of dairy calves, 1,000 hd.
CATM	Cattle imports, 1,000 hd.
CAWSL	Slaughter of Wagyu calves, 1,000 hd.
CHMD	Disappearance of chicken meat, 1,000 mt.
CHME	Per capita expenditures on chicken meat, ¥ 1,000.
CHMES	Chicken meat share of total meat expenditures, percent.
CHMM	Net imports of chicken meat, 1,000 mt.
CHMPM	World chicken price, ¥/kg.
CHMPR	Retail price of chicken meat, ¥/kg.
CHMS	Production of chicken meat (carcass weight), 1,000 mt.
CORP	Wholesale price of corn (Japan fiscal year, April–March) ¥/kg.
DABD	Disappearance of import-quality meat (dairy beef + imported beef + other beef), 1,000 mt.
DABE	Per capita expenditures on import-quality beef, ¥ 1,000.
DABES	Import-quality beef share of total meat expenditures, percent.
DABMR	Wholesale-retail dairy beef price margin.
DABPG	Government support price for dairy beef, ¥/kg.
DABPR	Retail price of dairy beef, ¥/kg.
DABS	Production of dairy beef (carcass weight), 1,000 mt.
DACQ	Average slaughter weight of dairy cattle, 1,000 kg/hd.
DACR	Number of dairy cattle raised, 1,000 hd.; calculated as dairy cattle and calf slaughter and ending inventories less beginning inventories.
DACSL	Slaughter of dairy cattle, 1,000 hd.
DCALR	Average calving rate of dairy cattle; calculated as $DACR/DCHH_{t-1}$.
DCHH	Ending inventories of dairy cows and heifers over 2 years old (31 January), 1,000 hd.
DFDP	Price of a complete mixed feed for feeding dairy cattle, ¥/kg.
DSHH	Ending inventories of all dairy steers and all dairy heifers less than 2 years old (31 January), 1,000 hd.
DSTPC	Dairy steer carcass price, ¥/kg.
FISE	Per capita expenditures on fish, ¥ 1,000.
FISES	Fish share of total meat expenditures, percent.
FISPR	Retail price of fish, ¥/kg.
HOGM	Net imports of live hogs, 1,000 mt.
HOGMW	Hog farm–wholesale price margins, ¥/kg.
HOGPC	Wholesale carcass price of pork, ¥/kg.
HOGPF	Farm price of hogs, ¥/kg.
HOGQ	Average slaughter weight of hogs, 1,000 kg/hd.
HOGR	Number of hogs raised, 1,000 hd.; calculated as hog slaughter and ending inventories less beginning inventories.
HOGSL	Slaughter of hogs, 1,000 hd.

Table 4. Continued

Variable	Definition
HOUH	Number of households raising hogs (end of year), 1,000 farms.
HOUW	Number of households raising Wagyu cattle (end of year), 1,000 farms.
MEAE	Total expenditures on meat, ¥ 1,000.
MILPF	Average farm price of milk, ¥/kg.
MPI	Meat price index.
PIGR	Average birth rate of hogs, calculated as $HOGR/SOWH_{t-1}$.
POP	Population, millions of inhabitants.
PORD	Disappearance of pork, 1,000 mt.
PORE	Expenditures on pork, ¥ 1,000.
PORES	Pork share of total meat expenditures, percent.
PORL	Import levy for pork, ¥/kg.
PORM	Net imports of pork, 1,000 mt.
PORMR	Pork wholesale-retail (boneless equivalent) price margin.
PORPG	Standard import price for pork, ¥/kg (set by the Japanese government).
PORPM	World pork price, ¥/kg.
PORPR	Retail price of pork, ¥/kg.
PORS	Production of pork (carcass weight), 1,000 mt.
PORT	Pork import tariff, percent.
PORTE	Tariff equivalent of the pork variable levy, percent.
SOWH	Ending inventories of sows (31 January), 1,000 hd.
TIME	Time trend, 1962 = 62, 1963 = 63, . . . , 1986 = 86.
USCPI	U.S. consumer price index, 1967 = 100.
VEDS	Production of dairy calf veal (carcass weight), 1,000 mt.
VEWS	Production of Wagyu calf veal (carcass weight), 1,000 mt.
WABD	Disappearance of Wagyu beef, 1,000 mt.
WABE	Per capita expenditures on Wagyu beef, ¥ 1,000.
WABES	Wagyu beef share of total meat expenditures, percent.
WABMR	Wholesale-retail Wagyu beef price margin.
WABPG	Government support for Wagyu beef, ¥/kg.
WABPR	Retail price of Wagyu beef, ¥/kg.
WABS	Production of Wagyu beef (carcass weight), 1,000 mt.
WACQ	Average slaughter weight of Wagyu cattle, 1,000 kg/hd.
WACR	Number of Wagyu cattle raised, 1,000 hd.; calculated as Wagyu cattle slaughter and ending inventories less beginning inventories.
WACSL	Slaughter of Wagyu cattle, 1,000 hd.
WCALR	Average calving rate of Wagyu cattle, calculated as $WACR/WCHH_{t-1}$.
WCHH	Ending inventories of Wagyu cows and heifers over 2 years old (31 January), 1,000 hd.
WDRFT	Approximation of Wagyu cattle used for draft purposes; calculated as (number of draft cattle in 1950)·(number of horses in current year/number of horses in 1950), as suggested by Hayami and Ruttan.
WFDP	Price of a complete mixed feed for fattening Wagyu cattle, ¥/kg.
WPI	Wholesale price index, 1967 = 100.
WSHFED	Average length of feeding period for Wagyu steers and heifers.
WSHH	Ending inventories of all Wagyu steers and all Wagyu heifers less than 2 years old (31 January), 1,000 hd.
WSTPC	Wagyu steer carcass price, ¥/kg.

conversion ratio from wholesale carcass basis to retail cuts basis and is adjusted to include a 2% waste factor. The variables $C2$ and $C3$ are the conversion factors for imported beef and imported pork, respectively.

Wagyu steer carcass price, *WSTPC* in (27), is estimated as a government policy function. The price is manipulated by the Japanese government to stabilize prices and protect producer incomes. Policymakers

Table 5. Long-Run Supply Elasticities

	Hog Carcass Price	Wagyu Steer Carcass Price	Dairy Steer Carcass Price	Milk Price	Chicken Meat Price
Pork Supply	.5994				
Wagyu Beef Supply		.2570			
Dairy Beef Supply			.4361	.1442	
Chicken Meat Supply					.0882

Note: The long-run elasticities are calculated as follows. The exogenous variables were held at their 1988 levels and the model was simulated until a base equilibrium was reached. The model was then shocked by increasing price by 1%. By comparing the new equilibrium to the base equilibrium, the percentage change in supply as a result of the 1% change in price can be calculated, which is the long-run supply elasticity.

focus on the retail beef price, beginning inventories of Wagyu and dairy cattle, the number of households raising Wagyu cattle at the beginning of the period, the unit value of beef imports, and the announced Wagyu beef stabilization price. The government stabilization price of Wagyu beef, the buying and selling of government stocks of beef, and the beef import quota are the tools that the government uses to manipulate the Wagyu steer carcass price.

Equation (28) explains the dairy cattle breeding herd (*DCHH*). The estimated equation is similar to the Wagyu breeding herd equation except that the milk price is included. Dairy cattle producers are more responsive to market price changes than are Wagyu producers. The estimated structural elasticities for the breeding herd with respect to the real dairy steer carcass price, the real farm price of milk, and the real government price are .047, .107, and .022, respectively. Thus, a one-unit change in the producer price of milk will have a greater effect on dairy breeding inventories than will a one-unit change in either dairy steer carcass price or the government stabilization price. However, dairy beef supply is more responsive in the long run to dairy steer price than to milk price. The long-run elasticities are .4361 and .1442, respectively (table 5).

Equation (29) calculates the number of dairy calves raised (*DACR*). Equation (30) estimates the dairy steer and heifer inventories (*DSHH*) as a function of the number of calves raised during the current period and during the period just before the current period. Equations (31) through (36) are identities that calculate the number of dairy cattle slaughtered (*DACSL*), the supply of dairy beef (*DABS*), the disappearance of import-quality beef (*DABD*, the combination of domestic dairy beef and imported beef), import-quality beef expenditures (*DABE*), import-quality beef expenditure share (*DABES*), and the dairy beef wholesale-retail price margin (*DABMR*). Domestic dairy beef and imported beef are assumed to be equivalent in the model.

Dairy steer carcass price, *DSTPC* in (37), is estimated as a function of the Wagyu steer carcass price. Retail beef price, *BEEPR* in (38), is estimated as a function of the average of the Wagyu and dairy beef prices.

The relationship between the price of imported beef (*BEEPM*) and beef imports (*BEEM*) in (39), as with pork imports, was arbitrarily assumed to be such that a 30% increase in beef imports would cause a 1% increase in world prices. The beef import tariff, *BEETE* in (40), is calculated as the difference between dairy steer carcass price and the world beef price, relative to the world beef price.

The Chicken and Chicken Meat and Fish Subsectors

Chicken meat production, *CHMS* in (41), is a function of the retail price of chicken meat divided by the price of corn, lagged chicken meat production, and time. The structural supply elasticity with respect to chicken meat price is .041. The long-run chicken meat supply elasticity is .0882 (table 5). Time is a proxy for technical change. Chicken meat price, *CHMPR* in (42), is a function of the import price of chicken meat. Chicken meat import price and chicken meat imports were arbitrarily assumed to be related such that a 30% increase in chicken meat imports would cause a 1% increase in world prices, *CHMPM* in (43). Equations (44) through (46) calculate chicken meat expenditures (*CHME*), chicken meat demand (*CHMD*), and chicken meat imports (*CHMM*).

Expenditures on fish, *FISE* in (47), are calculated as total meat expenditures less the sum of expenditures

Table 6. Meat Demand and Expenditure Elasticities

	Pork Price	Wagyu Price	Import-Quality Price	Chicken Price	Fish Price	Expenditure
Pork	−0.73	0.71	0.22	0.07	0.08	0.98
Wagyu Beef	0.24	−2.48	0.26	0.19	0.08	0.75
Import-Quality Beef	0.12	0.44	−0.98	0.03	0.07	1.51
Chicken	0.05	0.42	0.04	−0.91	0.12	1.15
Fish	0.31	0.90	0.46	0.62	−0.35	0.92

on other meats. Equation (48) calculates fish expenditure share (*FISES*). The meat price index (49) is calculated by following Stone's Price Index.

Retail Demand

The meat demand system uses an Almost Ideal Demand System (AIDS) specification. The estimated parameters of the meat demand system, with symmetry and homogeneity imposed, are presented in table 3. The parameters used for simulation also had net substitutability imposed (see Hayes, Wahl, and Williams). The calculated demand elasticities with symmetry, homogeneity, and net substitutability imposed are presented in table 6. The elasticities assume weak separability and are similar to many of those reviewed in Dyck.

Impacts of Liberalization

To assess the likely impacts of liberalizing the Japanese pork market, the full model of the Japanese livestock sector was simulated for the 1989 to 2000 period.[10] Two alternative policies are considered. First, tariffication of Japan's pork import policies is examined. The tariff equivalent of the policies is reduced over a 10-year adjustment period by using a one-tenth reduction per year beginning in 1991 from a base tariff equivalent calculated by using the average prices for the 1986–88 period. U.S. pork prices plus transportation, including a 10% profit margin, are used as the border price for comparison with Japanese domestic prices. The calculated base tariff equivalent is 44% (see table 2). The second policy considered is complete liberalization of all pork import policies. This alternative assumes that the pork variable levy and import tariff are removed in 1991.

The baseline results assume that all Japanese pork import policies remain in place at 1990 levels and include the effects of the 1988 Beef Market Access Agreement (BMAA) to liberalize beef imports. Results labeled "Liberalization" in figures 3–6 and table 7 that follow assume that Japanese pork markets are completely liberalized in 1991. The results labeled "Tariffication" assume that Japanese pork import policies are replaced with a tariff equivalent, which is reduced by one-tenth per year beginning in 1991. The changes in the simulated variables from baseline levels can be interpreted as impacts of liberalization upon the Japanese livestock industry.

The impacts of tariffication and liberalization on per capita pork consumption (carcass equivalent) are presented in figure 3. In the tariffication scenario, per capita pork consumption increases by 6% the first year (1991) and continues to increase by about 4% per year through 2000, reaching a level approximately 34% greater than the baseline level in 2000. Under complete liberalization, per capita pork consumption increases by 20% in the first year and continues to increase annually to a level 34% greater than the baseline level in 2000. The large increases in pork consumption occur because of sharp decreases in retail pork price under both scenarios.

Tariffication results in an 8% decrease in retail pork price in the first year and a decline of more than 32% by 2000 (fig. 4). The decrease is caused by the lower domestic pork carcass price, linked to the world price by a declining tariff. As the tariff is reduced, the wedge between domestic and world prices decreases, resulting in dramatically lower retail pork prices. Under complete liberalization, the majority of the retail price adjustment occurs in the first year, decreasing by 22% and reaching a level 33% less than the baseline level by 2000.

The hog breeding herd inventory (sow inventory) decreases as pork prices decrease (fig. 5). The level of the sow inventory under the BMAA baseline assumption decreases because nominal government support prices for pork are assumed to remain constant. Under the assumption of tariffication of pork import policies, sow inventories initially decrease by about 2% and continue to decrease over the forecast period, reaching a level that is 25% less than the baseline level in 2000. Under the assumption of complete

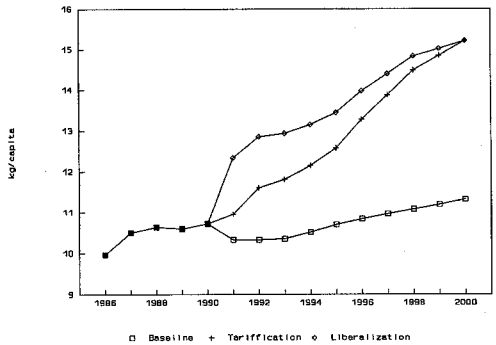

Figure 3. Pork disappearance per capita under tariffication and complete liberalization

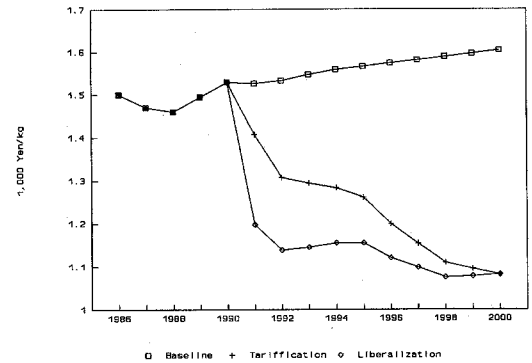

Figure 4. Retail pork price under tariffication and complete liberalization

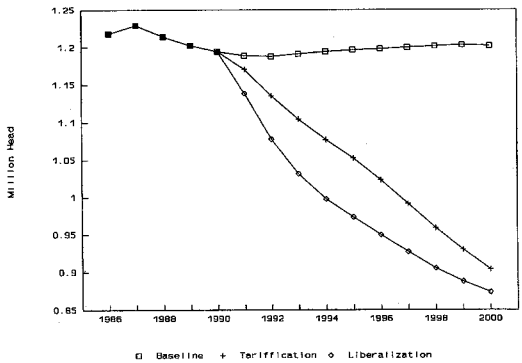

Figure 5. Hog breeding herd inventories under tariffication and complete liberalization

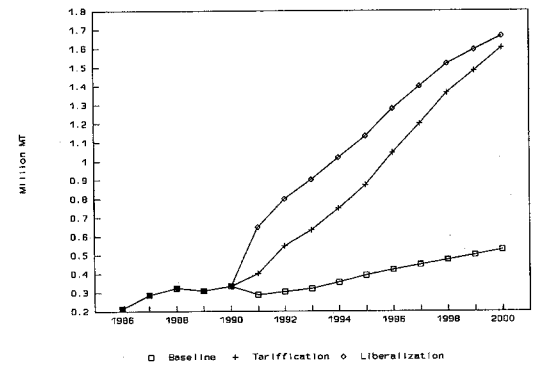

Figure 6. Japanese pork imports under tariffication and complete liberalization

liberalization, sow inventories decrease by approximately 5% in the first year and by almost 28% in 2000 relative to the baseline.

Under tariffication, the resulting domestic pork supplies per capita (not shown) follow the decrease in the breeding herd, reaching a level approximately 22% less than the baseline level in 2000. Under complete liberalization, domestic pork supplies are initially greater relative to supplies under tariffication because of increased sow slaughter. By 2000, under complete liberalization, domestic pork supply is approximately 26% less than the baseline level and about 4% less than the level for the tariffication policy simulation. The combination of greater domestic consumption and less domestic production results in increased pork imports per capita. The initial increase in total pork imports (boneless equivalent) is 39% and 125% under tariffication and liberalization, respectively (fig. 6). Pork imports continue to increase through 2000 and are 203% greater under tariffication and 215% greater under complete liberalization relative to the baseline.

Beef imports are projected to be 8% less than the baseline level of 1.435 million mt under tariffication, declining to about 1.3 million mt by 2000. Tariffication of pork import policies results in a 20% decline in dairy beef prices and a 10% decrease in Wagyu beef prices. The effects upon the chicken sector are relatively insignificant. These cross effects illustrate the importance of developing tariffication policies and implementation strategies in multimarket contexts.

Compensation for Producers

Welfare Analyses

Under trade liberalization, the welfare of Japanese producers will decrease, consumer and taxpayer welfare will increase as prices decline, and the government revenues will change. A scheme that compensates

Table 7. Changes in Government Revenues, and Producer, Consumer, and Taxpayer Welfare under Tariffication, Complete Liberalization, and a Deficiency Payment Scheme (Billion Yen)

	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000
Change in Producer Welfare:										
Tariffication	(116)	(218)	(241)	(259)	(284)	(345)	(390)	(431)	(445)	(458)
Liberalization	(321)	(378)	(375)	(369)	(370)	(403)	(425)	(448)	(448)	(448)
Deficiency Payment	0	0	0	0	0	0	0	0	0	0
Industry Buffer	(28)	(122)	(248)	(268)	(291)	(351)	(394)	(435)	(448)	(460)
Change in Consumer Welfare:										
Tariffication	141	277	316	353	403	515	607	703	752	801
Liberalization	416	513	526	540	563	640	700	763	782	801
Deficiency Payment	141	278	318	357	408	520	612	708	757	807
Industry Buffer	141	278	318	356	405	516	608	703	752	802
Change in Net Government Revenues:										
Tariffication	7	18	22	31	44	70	96	125	149	175
Liberalization	(61)	(77)	(83)	(92)	(104)	(122)	(138)	(155)	(165)	(175)
Deficiency Payment	(109)	(200)	(218)	(229)	(243)	(287)	(314)	(338)	(340)	(339)
Industry Buffer	(101)	(182)	26	35	47	71	96	125	149	175
Change in Taxpayer Welfare:[a]										
Tariffication	148	295	338	384	447	585	703	828	901	976
Liberalization	355	436	444	448	460	518	562	609	618	626
Deficiency Payment	32	78	100	128	165	233	298	370	418	468
Industry Buffer	41	97	345	391	452	587	704	828	901	976

[a] Taxpayer welfare = consumer welfare + net government revenues.

producers for welfare loss while allowing consumers to benefit from lower prices would permit trade liberalization to be politically acceptable to producers, consumers, and taxpayers.[11] A number of alternative policies, including a deficiency payment and an industry buffer scheme, could be used to compensate producers. This section discusses how these policies would change welfare in a static context and then presents dynamic results from the model.

Static welfare analysis. In a static framework under tariffication after the initial reduction, prices will decline from P_b to P_t, and quantity supplied will decrease from Q_b^S to Q_t^S as the tariff is reduced (see fig. 7). Pork demand will increase from Q_b^D to Q_t^D, and pork imports will increase from $(Q_b^D - Q_b^S)$ to $(Q_t^D - Q_t^S)$. Japanese producers will lose the area $P_b acP_t$, and consumers will gain the larger area $P_b bfP_t$. Government revenue from the tariff will be $(P_t - P_w)\cdot(Q_t^D - Q_t^S)$. Thus, under tariffication, taxpayers (consumers plus government revenue) could compensate producers and still increase their welfare relative to baseline levels.

A deficiency payment scheme could be used to compensate producers and maintain production at baseline levels. In figure 7, the deficiency payment would be $(P_b - P_t)\cdot Q_b^S$ and would result in unchanged producer welfare. Producers would lose $P_b acP_t$ under tariffication but would gain $P_b adP_t$, less production costs equivalent to the triangle *acd* under the deficiency payment, and producer welfare would therefore remain unchanged. Consumer welfare under the deficiency payment remains the same as under tariffication. Net government revenues under the deficiency payment scheme would substantially decrease as producers are compensated. However, net taxpayer welfare under the deficiency payment increases by *abfd* plus the tariff revenue, *dfgh*.

Government costs under a full deficiency payment program increase substantially over the forecast period. An alternative policy that buffers the adjustment of the pork industry may be more politically acceptable and may result in lower government costs. One such alternative policy is an industry buffer scheme that maintains producer prices at 1990 levels for two years by using a deficiency payment and then slowly reducing the level of the payments to producers. The two-year adjustment period allows producers a stable price until breeding decisions incorporate the imminent market price decline. After two years, the changes within the pork industry are buffered by limiting producer price reductions with a declining deficiency payment. The declining deficiency payment is designed to restrict producer price decreases such that liquidation of the breeding herd is limited to a maximum of 5% per year. The declining deficiency payment is not triggered if market prices are such that production levels decline by less than 5% per year. Domestic wholesale market prices are still determined by using the import price plus the tariff. Thus, the industry buffer scheme allows production levels to decrease gradually, by no more than

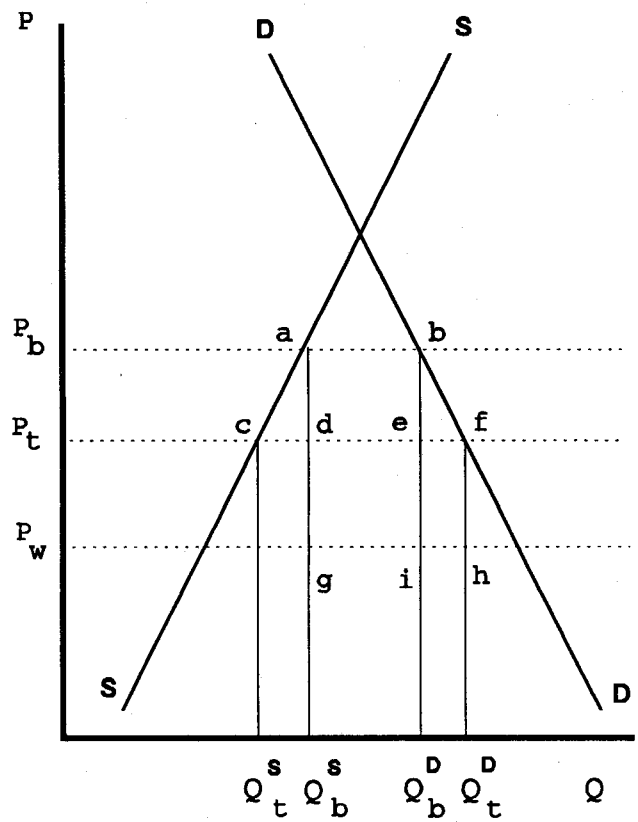

Figure 7. Changes in welfare measures under tariffication

5% per year, until equilibrium levels associated with the tariff reduction are reached. Although the methods and parameters for the industry buffer scheme are chosen arbitrarily, the policy is designed as an alternative that is more appealing to producers than tariffication and less expensive than a full deficiency payment scheme.

Dynamic welfare analysis. The changes in welfare measures can be approximated in a dynamic framework by measuring areas above the supply curve and below the demand curve and then comparing the simulated results of the alternative policies to the baseline results.[12] The changes in welfare are approximated by comparing the projected results under each policy for each year to the baseline results. These measures approximate the year-to-year changes. As shown in table 7, producer welfare under tariffication continues to decrease relative to the baseline over the forecast period. Complete liberalization results in an immediate loss in producer welfare. The deficiency payment scheme results in unchanged producer welfare. Under the industry buffer scheme, producer welfare decreases by a relatively small amount compared to baseline levels during the first two years because prices to producers are held at 1990 levels. However, producer welfare then steadily declines for the rest of the forecast period. Consumer welfare steadily increases relative to baseline levels under all the alternative policies during the forecast period because retail prices steadily decline toward world price levels.

Net government revenues are projected to increase by more than 7 billion yen (U.S. $51.8 million) relative to the baseline in the first year of tariffication and by about 175 billion yen (U.S. $1.36 billion) by the end of the forecast period. Under the deficiency payment scheme, however, net government revenues decrease by more than 109 billion yen (U.S. $807 million) relative to the baseline in the first year of the scheme. By the end of the forecast period, net government revenues decrease by 339 billion yen (U.S. $2.5 billion) under the deficiency payment scheme. Under the industry buffer scheme, net government revenues decline in the first two years as prices are supported at 1990 levels by a deficiency payment. As the deficiency payment begins to decline after the initial two-year period, however, the tariff revenue outweighs the cost of payments to producers and net government revenues become positive. Taxpayer welfare increases relative to the baseline under all the alternative policies.

Under all the alternative policies, Japanese self-sufficiency in pork would decrease compared to the baseline. To the extent that Japanese consumers are concerned about the risk of pork scarcity caused by international disputes, the consumer welfare measures presented overstate the consumer benefits.

Summary and Conclusions

Japan represents one of the most promising markets for pork exports, but Japanese pork imports currently are restricted by a complex combination of a variable levy and an ad valorem import tariff. Recent liberalization of Japan's beef imports suggests that Japan's pork markets also may be liberalized. Tariffication has been proposed to the GATT by the United States as a method of quantifying trade barriers and providing a basis for reducing them over time. The results indicate that, under tariffication, per capita pork consumption in Japan may increase by 6% initially and by 34% by 2000. Pork prices are projected to decrease by more than 30% by the end of the forecast period. Pork imports may increase by 39% initially and by 2000 are projected to reach a level 215% greater than baseline levels.

Producer welfare can be maintained at preliberalization levels by using a deficiency payment scheme. This scheme has a high government cost, however. A less costly alternative is an industry buffer scheme that consists of maintaining 1990 pork industry levels for two years and then implementing a declining deficiency payment designed to limit the decrease in production levels to 5% per year. Under the industry buffer scheme, tariff revenue exceeds the cost of the payments to producers and results in positive net government revenues after the second year of the policy. Calculated Japanese taxpayer welfare under the industry buffer is similar to the results under tariffication by the end of the forecast period.

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Notes

[1] For a historical discussion of Japanese meat consumption habits, see Yoshida and Klein.

[2] The same tariff is applied equally to both carcasses and cuts.

[3] The standard import price usually is changed annually, but can change monthly.

[4] Presumably the tariff equivalent would result in similar trade flows and arbitrage opportunities would not exist. Tariff quotas have been suggested as a possible alternative that ensures market access in the event that trade flows are not maintained.

[5] The tariff equivalent is calculated as: [Japanese price (column 1) − Border price (column 5)]/Border price (column 5).

[6] The model was estimated over the 1965–87 period. See Wahl for further details and validation statistics.

[7] For a detailed discussion of the use of both government and market prices in a supply equation, see Hayes and Wahl.

[8] The assumption is based upon an informal survey of brokers at the Chicago Mercantile Exchange.

[9] See Hayes and Wahl.

[10] Actual data are used for all variables through 1989 and for most variables through 1990. Data for ending inventories in 1990 were not available. Forecasts of the exogenous variables used in the policy simulations are based upon the forecasts of the Food and Agricultural Policy Research Institute.

[11] For a discussion of the welfare implications of quotas and deficiency payments, see Hayami or Anderson.

[12] For ease of calculation, linear supply and demand curves are assumed.

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Appendix

The data used in this study are from various yearbooks and reports published by the Japanese Ministry of Agriculture, Forestry, and Fisheries (MAFF) including various issues of *Statistical Yearbook, Statistics of Meat Marketing, Meat Statistics in Japan, Monthly Statistics of Agriculture, Forestry, and Fisheries,* and the *Annual Report on the Family Income and Expenditure Survey.* Inventory data for live animals, slaughter numbers, slaughter weights, prices paid to farmers, wholesale prices, and wholesale-to-retail conversion factors are from the *Statistical Yearbook.* Retail prices for pork and chicken meat are from *Meat Statistics in Japan.* Expenditures are calculated as price times disappearance (retail basis). Disappearance for Wagyu beef, import-quality beef, pork, and chicken meat are calculated as production plus imports, the data for which are available from the *Statistical Yearbook.* Data for consumer, wholesale, and producer price indexes, family income, retail fish disappearance, and household family size are also available from the *Statistical Yearbook.* Retail fish price, from the *Annual Report on the Family Income and Expenditure Survey,* is an average of fresh and salted fish price series weighted by the disappearance of each.

A retail beef price is available in *Meat Statistics in Japan* or the *Statistical Yearbook,* but individual retail prices for Wagyu and dairy beef are not published. Retail Wagyu and dairy beef prices are calculated by multiplying by 2.1156 the respective wholesale prices available in *Statistics of Meat Marketing* and *Meat Statistics in Japan.* This coefficient is the average ratio of total retail beef expenditures to the sum of wholesale Wagyu beef expenditures and wholesale dairy beef expenditures. Prices for U.S. pork are taken from the U.S. Department of Agriculture publication *Market News.* The wholesale pork price is calculated as the farm price plus the reported farm-to-wholesale marketing margin.