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A FINANCIAL MODEL TO FUND THE SUGAR INDUSTRY OF KWAZULU-NATAL

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This article examines the requirements for successful reform of the land market. A financial model is used to successfully finance emerging commercial farmers by the seller to subsidise the interest rate on the bond or lease. The model addresses cash flow problems associated with agricultural land purchases and land transactions with very limited impact on the fiscus, and the environment.

1. INTRODUCTION

The need for a rapid transfer of land to people previously excluded from the land market is crucial for the long term political and economic stability of the country (Lyne, 1996 and van Zyl, 1994). It is also crucial that present and future consumers in an increasingly urbanised South Africa are protected by ensuring that our extremely limited and fragile agricultural resources are used on a sustainable, efficient and productive basis.

This paper examines a model which has been used to successfully provide finance for the purchase of miller and come planter (MCP) owned sugar cane farms in the KwaZulu-Natal midlands and north coast. This model has however the potential to be utilised for other State and private land redistribution initiatives which seek to give emerging farmers an opportunity to obtain commercially viable farms.

Evidence from surveys conducted in South Africa indicate that the rental return to agricultural land is in the region of five percent per annum (Nieuwoudt, 1980; Hattingh, 1980). If real interest rates are held at a positive rate of five percent above the inflation rate and inflation is measured at ten percent per annum the nominal interest rate will be fifteen percent. Based on these figures and assuming that land is the farmer's largest asset, the farmer would have a cash flow problem with a bond of more than thirty three percent of the total land value (Nieuwoudt and Vink, 1995).

However, nominal returns increase over time with inflation, whereas nominal repayments remain constant if the bond on the land is not increased. The net effect is that the farmer's debt repayment capacity improves over time in line with inflation. Therefore, cash flow problems which arise when land is financed with debt can be removed by providing a finite and diminishing interest rate subsidy.

2. CRITERIA FOR SUCCESSFUL LAND REFORM

A productive agricultural sector is dependant on efficient land markets (AID, 1986, Lyne *et al* 1995 and Kille and Lyne, 1993). A land rental market will transfer land from individuals who are not able or willing to use their land efficiently to more effective users. A land sale market creates a strong incentive for investors to conserve and improve land because the

markets,

- the new entrants must be given an opportunity to succeed as farmers with proper training, as well as financial and extension support,
- private property rights need to be effectively assured by the State,
- land zoning needs to be applied to prevent agricultural resources from becoming residential areas,
- in addition, they must be able to cope with initial cash flow problems associated with the purchase of land,

3. BACKGROUND

The Board of a KwaZulu-Natal based sugar manufacturing company took a strategic decision to focus on the company's key activities of cane procurement and production of sugar and to dispose of some of its sugarcane estates.

The company has had considerable success with the development of small scale sugar farmers and decided to sub-divide and sell sections of their estates to selected black farmers. Their aim is to establish medium scale commercial black farmers. The initial phase has been restricted to three estates, two in the midlands around Umbumbulu and Mid-Illovo and one in the Shakaskraal area on the north coast.

4. SALIENT FEATURES OF PROPOSED TRANSACTION

The farmers will be selected by the company from candidates who have indicated a desire to farm full time. Candidates must also be able to make an initial contribution of at least ten percent towards the purchase and must pass an external credit check.

The growers will obtain freehold title to the land. In addition to transaction costs, the company will bear all survey and subdivision costs. However the growers will have to carry transfer fees, bond registration costs and other banking charges.

The farms have been planned and developed according to sound land use and conservation principles. Each farm also has adequate infrastructure and buildings to ensure that the growers are able to begin operations immediately.

The company will initially supply all of the contracting services to establish, maintain, harvest and transport the crop, requests for and management of these services will be in the farmers hands. To assist farmers, the company and the South African Sugar Extension Service (SASEX) will provide a comprehensive extension and advisory service. A bookkeeping service will be provided by the economics section of South African Cane Growers Association (SACGA) and a marketing committee will be set up with the company, the growers and the local farming community to involve and support the new farmers to ensure that problems are identified and addressed quickly.

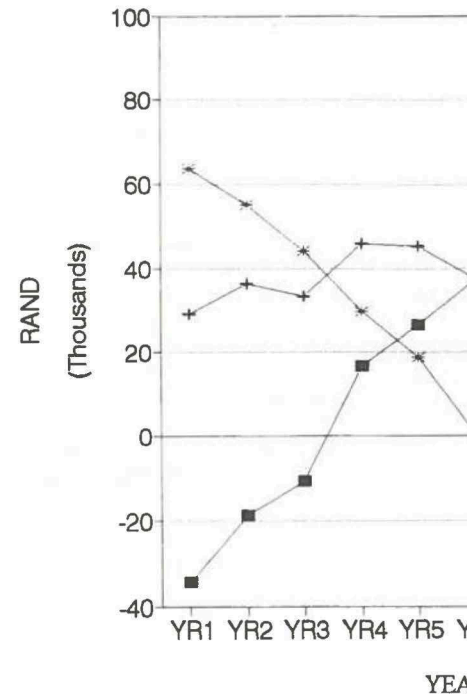


Figure 1: Funds flow

Table 1: Salient Financial Indicators

Indicator
Total Area of Farm
Market Value of Land
Total Subsidy (NPV to Mill)
NPV of Subsidy to farmer
20 Year IRR Before Finance
20 Year IRR After Finance
Cash on Hand Year 2
Cash on Hand Year 5
Cash on Hand Year 10
Cash on Hand Year 20

The model has also been tested by simulating inflation rates varying from five percent to twenty five percent. It was found that the cash flows remained positive and that the amount of capital sacrifice did not need to be altered. However, the relationship between inflation, saving, lending and subsidy rates was held constant.

These figures clearly indicate that although the grant subsidy provides a slightly better 20 year internal rate of return (IRR). The subsidised interest rate performs better in two critical areas. Firstly for the same initial amount of subsidy the net present value (NPV) of the interest subsidy to the farmer is 16% higher than that of the grant subsidy. This extra value translates into the second area of benefit which is a far better cash flow situation in the first five years. The grant scheme is unable to sustain itself in it's first two years of operation and is very vulnerable to slight fluctuations in net income in the first five years.

- the cash deposited in the bank also gives security if the grower does default,
- the services to be provided by the company, the sugar industry, the community and the financial institutions will ensure that the new entrants are given the support required to ensure their success,
- the title-deed which the growers will receive will enable them to participate in the land market, although the high initial transaction costs associated with the purchase of land may not be selling economically feasible, this will not prevent their participation in a rental market nor will it restrict the secondary land market ensuring an active rental and sale market,

This model could well be applied to State land where land is sold at market values with the State forgoing a portion of this value to enable financiers to offer loans and diminishing subsidy there would be no impact on the State's constrained cash reserves. In fact the State would receive a considerable cash injection from the privatisation of its land. A limited lease period could be agreed to at a rental rate which would enable new entrants with little or no equity to build up sufficient cash reserves to obtain finance to exercise their option to purchase.

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