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TEN YEARS OF DWARF WHEAT PRODUCTION IN BANGLADESH

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ABSTRACT

Available evidence on trends in wheat production and associated seed multiplication and distribution activities are reviewed. Impact of the introduction of dwarf wheat on production and the performance of the seed production and distribution systems are assessed.

1. INTRODUCTION

This is an opportune time to assess the impact of programmes for the expansion of wheat production in Bangladesh: It is ten years since first limited release of dwarf wheat in 1967/68 led rapidly to a programme for the expansion of wheat cultivation through the diffusion of dwarf wheat varieties. The expansion of wheat production has been complemented by programmes for development of research capacity in wheat, local wheat seed multiplication, and since 1975/76 the first halting steps in a price support programme through the procurement of wheat at local sales points at fixed prices from farmers.

This paper looks at the available evidence of trends in wheat production and associated seed multiplication and distribution activities. An attempt is made to assess the impact of the introduction of dwarf wheat on production and the performance of the seed production and distribution system at an aggregate level. This review is intended to be part of a larger review assessing the overall impact of programmes for the expansion of wheat production through investment in local research and development capacity including research and training links with CIMMYT, expansion of local seed production and distribution and extension efforts aimed at familiarising farmers with wheat cultivation.

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II. TRENDS IN WHEAT PRODUCTION 1947/48-1966/67

There was already an upward secular trend in wheat production in the two decades prior to the release of dwarf wheats of Mexican origin, initially in 1967/68 and on a larger scale in 1968/69 (Table 1). Traditional areas of wheat production existed in the western districts of Bangladesh, and the supply of wheat seed in emergency conditions after the Bengal famine of 1942/43 gave an impetus to production. Over the next two decades there was a modest but significant increase in wheat production resulting from both expansion of area and yields; but area expansion was the main factor in increated production (Table 2).

Part of the increase in yields can be attributed to improved varieties of wheat originating from the the partition Indian and post-partition Pakistani research programmes. At the time of the introduction of dwarf wheats, most varieties were locally farmer multiplied improved varieties. The few remaining so called deshi or local varieties which the author encountered in the study of four wheat blocks in Jessore District in 1975/76 were all said by the farmers to be of Punjabi origin, notably "P 52". Narvaez (1967) reports the following improved varieties of subcontinental and erotic origins having been released: IP-125, IP-152, India, DIRK, Australia; KONOZO, Japan; Tai-chung 32, Tai-chung 29, Taiwan.

III. TRENDS IN WHEAT PRODUCTION SINCE 1967/68

Official crop production estimates indicate a dramatic expansion in wheat production since 1967/78 when dwarf wheats were released on a very small scale for commercial production, and 1968/69 after the large scale distribution of Maxican dwarf wheat varieties. The earliest varieties released included Sonora 64, Lerma Rojo, and afterwards Mexipak (Kalyan Sona). In the 1970's the majos varieties released have all been "short period" types including Sonalika, Tanori 71, Inia 66, Jupateco and Norteno.

There have been three phases in the expansion of wheat production since the release of the first dwarf wheats. During the years 1968/69 to 1970/71 the wheat area doubled as compared with the average of the period 1962—1967; there was a 30% rise in aggregate yields; production increased by approximatety 150% (Tables 1. A2). During the aftermath of the Independence struggle, wheat production staguated at close to the 1969/70 levels with a fall-off in production

during the drought year of 1972/73. Since 1974/75, production has surged ahead again with a dramatic increase in area and yields associated with the intensive wheat production programme and large scale importation of seed for sale to commercial producers (Table 5).

A comparison of production trends before and after the introduction of dwarf wheat shows that the trend exponential rate of growth in yield had jumped from 1.2% to 6.6% a year, and the rate of expansion of area has risen from 3.4% to 5.1% a year with the trend rate of growth in production therefore rising from 4.5% to 11.7% (Table 2). The accelerated rate of area expansion is impressive as the base level in 1967/68 was double that of two decades earlier and the estimated annual increase in acreage in the last three years, including the present season, have reached the levels of 60, 24 and 55 thousand acres a year respectively.

The increase in officially estimated wheat yields is almost entirely accounted for by substitution of "HYV" for "local" varieties, with increased yields in "HYV" production accounting for only 5% of the increase in HYV wheat production (Table 2). According to the official statistics, this substitution is close to completion with HYV wheat accounting for 73% of wheat area and 89% of production in 1976/77 and provisionally estimated to account for 89% of wheat area and 96% of production in 1977/78 (Tables 3, Al). If the picture indicated by the official statistics is accepted then the scope for increased yield through substitution, seen in the growth in wheat production over the past decade, is almost exhausted: further yield increases would have to come from varietal improvement and intensification of the use of complementary inputs, particularly fertilizer and supplementary irrigation.

A closer review of other fragmentary evidence on production indicates that whilst the direction of change indicated by official statistics is broadly correct, the classification of HYV and local varieties and the implied precise chronology have to be interpreted with care. First, by 1975/76 both those undertaking micro studies of wheat production and those involved in evaluation of the HYV programme were finding that the earlier released "local varieties" had been almost entirely supplanted by dwarf wheat seed obtained from BADC, voluntary agencies, or seed multiplied by farmers for their own use and purchased on the open market. The distinction between HYV and local varieties has therefore been reinterpreted – HYV means wheat grown with seed obtained from official, or to a limited extent from voluntary agency, sources. Seed multiplied one or more times by the farmers and purchased on the open market is classified as "local". This change usage is implicitly confirmed by comparison with the change in

estimated area sown to HYV and the amount of seed distributed by BADC. Rellowing the rule of thumb that one maund (38 kg) of seeds is used for one sare, then the annual change in HYV area is closely associated with the amount of seed distributed over the period 1975/76 - 1977/78.

As the greater part of wheat area is sown with seed multiplied by farmers (Table 4), there is enormous scope for rapidly switching varieties through selective multiplication, private exchange and sale, which has perhaps been overlooked because of the close association of HYV with official crop production programmes and distribution of seed. Even casual ovservation confirms, for there is no other more objective data available, that seed of varieties such as Sonora 64 and Lerma Rojo, where still encountered, has degenerated with repeated multiplication and the yield potential is much reduced. The inference is that the stage has already been reached when a regular supply of replacement seed is required to maintain yield and provide scope for further intensification. In view of the limitations of official statistics and the link between estimation of HYV acreage and official programmes for seed distribution, it is possible that the rate of expansion of wheat area has even been underestimated.²

A second problem concerning the official wheat statistics involves yield estimation. A comparison of official yield estimates with the limited evidence of micro studies of wheat production raises the possibilty of overesimation of yields in official wheat statistics (The 6). The estimates of yields under farmer level conditions are already close to those obtained in fertilizer trials with high levels of fertilizer use only adopted by a minority of farmers (H. Rahman, 1977) and the yields obtained on seed multiplication farms (Hashem, 1977). The aggregate yields are already high in comparison with estimated yields in other well established wheat areas, largely under irrigated conditions. ³ Again, the doubts about yields indicate the need for careful work on yield determination to establish a fresh bench mark for wheat production after a decade of growth and diffusion of dwarf wheat varieties.

If there is substantial overestimation of yields and underestimation of wheat acreage, then there is still enormous scope for increased production through the application of known technology, with the upgrading of the general quality of seed used combined with the gradual increase in application of complementary inputs as farmers increase their knowledge of a still relatively unfamiliar crop.

IV. OTHER DEVELOPMENTS IN WHEAT PRODUCTION AND MARKETING

It is not possible within the limits of this brief statistical survey to review in detail other important developments in the wheat sactor during the past few years. Nevertheless some of the issues with strong economic overtones can be briefly outlined. The seed industry and distribution system are especially important within the wheat sector because of the rapid rates of expansion of production and the continuing need for replenishing the stock of wheat seed. The high open market prices, reported from some areas in 1976/77 and again in 1977/78 up to 200% above the official seed price. indicates that there is considerable excess demand for the most popular varieties, notably Sonalika, and that this shortage of quality seed is probably a a constraint on the expansion of production. The greater part of officially distributed seed is still imported. The BADC seed multiplication programme has made rapid progress with a growth rate of 18% over the past decade (Table 4), but still satisfies not more than 7% of seed requirements on the basis of official estimates of acreage and assuming a seed rate of 1 maund to 1 scre, which is lower than the recommended rates of seed application under most circumstances. The expansion of seed production to the 2000 tonnes envisaged under the World Bank supported programme for expansion of the seed multiplication farms will still only satisfy 12% of the annual seed requirement with the current acreage (World Bank, 1973). Without importation on the relatively large scale of 1975 and 1977 (Table 5) and / or involvement of the private sector on a large scale in the production of certified seed, it will not be possible to achieve high rates of replacement of farmer multiplied seed every third or fourth year that is necessary to maintain yield potential (See Biggs and Clay, 1975).

The high open market prices for wheat seed also raise questions about the efficiency and interpersonal and regional distributional implications of the current seed distribution system. First, the supply of seed at lower than market clearing prices subsidises those farmers who are engaged in seed multiplication for commercial sale, which may be desirable to encourage private multiplication of seed with present limited public sector capacity. Second, the allocation of a scarce input—quality seed—under conditions of "suppliers choice" raises questions about the efficiency effects of the regional allocation of seed. Third,

the high open market prices may explain the limited expansion of the certified growers programme in the past two years (Table 6). There have been opportunities for private storage and direct sale of seed to other growers.

Another important set of issues is concerned with the cost and returns of wheat production and the need for price support operations as implied by the decision to begin procurement in 1975/76. Whether wheat production is for commercial sale or domestic consumption, its rapid expansion indicates that production has been profitable at the prevailing constellation of input and output prices over the past few years. Further research is needed on the technocomomics of wheat production and the marketing of local output. Some issues for investigation include: where and under what circumstances and at what prices would procurement to provide price support be justified? In what areas and at what prices would it be possible to draw more growers into production of certified seed for supply to the BADC distribution system?

V. CONCLUSIONS

The implementation of a sequence of programmes for the rapid expansion of wheat production through the diffusion of dwarf wheat varieties and components of a complementary package of inputs is one of the agricultural success stories of the past decade. A study of the evolution of these programmes is a testimony to the skill and confidence of the wheat scientists who recognise the scope for winter season wheat production in Bangladesh, which is close to the climatic limits for this temperate zone crop. This confidence is in marked contrast to the scepticism of planners and economists as reflected in the limited role assigned to wheat in the First Five Year Plan (Bangladesh, 1973) and earler economic analyses of the potential for expended wheat production reviewing progress up to 1973/74 (Biggs and Clay, 1975; R. Ahmed, 1976).

The success of the wheat programme also reflects creditably on the policy makers who were willing to act on the advice of the agricultural scientists and provides another demonstration of the innovative capacity of the farmer where there are incentives and scope for increased productivity.

There is a need to establish more precisely what progress has been achieved with the wheat programme and to define a strategy for the more difficult phase, which begins when the scope for increased productivity through direct transfer of

technical knowledge will be more limited. In this new phase greater share of the burden of sustaining the wheat expansion programme will fall on local capacity for R & D and seed multiplication. Perhaps the most difficult issue at present is the dependence of the wheat programme on large scale import of seed. An early end to seed imports would reduce the impetus of the wheat production programme and possibly lead to a levelling out of production as experienced in the early 1970's. As any decision on this issue would have far-reaching implications, an evaluation of the costs and benefites of alternative strategies for the wheat sector should be undertaken in the approach period for the next Five Year Plan.

Notes:

- 1. N. Ahmed, 1976, describes the change in usage in Brahmanbaria Subdivision, Comilla District. The disappearance of the earlier varieties is confirmed in the discussion of the paper by M. Ahmed (1977) in BRRI (1977). The author also found that the earlier generations of wheat varieties had nearly disappeared in Jessore District in 1975/76 in an unpublished study of wheat cultivation. The HYV Task Force estimated the area under "HYV" at 76% as compared with the officially accepted Bureau of Statistics estimate of 59% (Table 3).
- 2. H. Brammer raised this issue after a field tour of North Bengal, February 1978, in which he found that the area under wheat had considerably expanded and encountered evidence of an active trade in wheat seed, itself an important insitutional development in recent years.
- 3. The estimated yield of 17.6 mds/acre (1.6 tonnes/hectare) for 1976/77 and the provisional [estimate of 21.2 mds/acre for 1977/78 would raise yields to levels exceeding those reported for most states of North India, excepting the Punjab and West Bengal. The latter is also a state with weakened capacity to collect reliable crop production statistics as a consequence of the political and agrarian disruption of the past decade.
- 4. This history of the wheat programmes is documented in the sequence of reports by Narvaets, 1967, 1970; Anderson and Saari, 1978, 1974, 1975 and Anderson, 1976; and Razzaque, 1977.

TABLE 1 WHEAT PRODUCTION IN BANGLADESH

Years	Area (000 acres)	Production (000 tons)	Yield (md/ac)
1947/48 - 51/52 a	93	21	6.1
1952/53 - 56/57 a	105	24	6.3
1957/58 - 61/62 a	126	30	6.4
1962/63 - 66/67 a	154	41	7.4
1967/68	192	58	8.2
1968/69	290	92	8.6
1969/70	296	103	9.5
1970/71	311	110	9.6
1 971/72	314	113	9.8
1972/73	297	90	8.2
1973/74	305	109	9.7
1974/75	311	115	10.0
1 975/76	371	215	15.7
1976/77	395	255	17.6
1977/78 (P)	(450)	(351)	(21.2)

Source : See Appendix Table A. 1

Notes a. Five year mean (average)

(P) Pre-harvest estimate: BADC Press Release (reported Bangladesh Times February 9th, 1978).

TABLE 2 ANNUAL RATES OF CHANGE IN ACREAGE, YIELD AND PRODUCTION OF WHEAT IN BANGLADESH^a

Period	Area Yield					luction
I. 1947/48 to 1966/67.	1.	annual	percent	age ra	te of c	hange
1. 1947/48 to 1966/67. All varieties	+	3.4	+	1.2	+	4.5
2. 1967/68 to 1976/77						
"Local" varieties	_	6,4	_	1.1	_	7.6
"HYV" varieties	+	40.3	+	2.3	+	42.4
All varieties	+	5.1	+	6.6	+	11.7
1. 1947/48 to 1966/67 All variaties	ii.	percenta producti	•	20	f chang	e in
2. 1967/68 to 1976/77		12		20	,	100
"Local" varieties		85		15		100
		95		5		100
*HYV" varieties		93		,		100

Source: Data from Bureau of Statistics (formerly Bureau of Agricultural Statistics) Crop Production Statistics (annual).

Notes : a. Exponential rates of change are estimated by least squares regression.

TABLE 3 AREA SOWN TO "LOCAL" AND "HYV" WHEAT AND DISTRIBUTION OF SEED BY BADC

		Wheat A			s Annual change	BADC Seed	Distribution
Year	Loca	al H Y V a (000 a		% Total	in HYV Area (000 ac)	(000 md)	(6) as%(5)d
	(l)	(2)	(3)	(4)	(5)	(6)	(7)
1967/68	189	3	192	2	_	11.3	
1968 /69	269	12	290	7	18	27.8	154
1969/70	247	23	269	8	2	14.0	1390
197 0/71	278	33	311	11	10	27.4	270
1971/72	278	37	314	12	4	19.4	485
1972/73	243	- 53	297	18	16	28. 0	175
1973/74	233	72	305	24	19	36.1	189
1974/75	230	82	311	26	10	20.0	200
197 5/76	153	218	371	59	136	132.5	97
(a)	(86)	(266)	(352)	(76)			
1976/77	107	288	395	73	70	47.7	68
1977/78P	50	400	450	89	112	93.0	83

Source: See Appendix Table A. 1
a HYV Task Force Estimate (BADC, 1977)

b Area (HYV) in year (t) minus area (HYV) in year (t-1)
c Before 1971 BADC Seed distribution includes improved as well as dwarf (HYV)See d
d Assumes seed rate of 1 maund per acre.

TABLE 4 WHEAT AREA, GOVEMENT AND OTHER SOURCES OF SEED SUPPLY AND PRODUCTION IN BANGLADESH 1967/68 - 1977/78

**	Wheat Area	ı	Seed bution	Other S of seed	Sources supply	ł	Seed		
Years	(000 ac)	(000 md)	(000 md)% of (1)b		(000 md) % of (1)b		Production (t-1)6 (000 md) % of (1)		
(t)	(1)	(2)	(3)	(4)	(5)	(6)	(7)		
1967/68	192	12	6	180	94	3	2		
196 8/69	290	28	10	262	90	6	2		
1969/70	296	14	5	282	95	10	3		
197 0/71	311	27	9	284	91	8	3		
197 1/72	314	19	6	295	94	10	3		
1972/73	297	28	9	2 69	91	4	1		
197 3/74	305	36	12	269	88	12	4		
1974/75	311	20	6	291	94	12	4		
197 5/76	371	133	36	238	64	19	5 -		
1976/77	395	48	12	347	88	23	6		
1977/78	450	93	21	357	79	30	7		
(P)									
Annual Ra	te								
of change									
1967/ 68-									
1976/77	+5,1	+16.2	_	+3.1		+18.0	•		
1967/68 -									
1977/78	+5.6	+17.4	_	+3.6	_	+18.0			
•									

Source: Appendix Table A. 1

Notes: a. Rate of change estimated by ordinary least squares regression.

b. Assumes 1 maund per acre, therefore other source of supply (md) equals Wheat Area (acres) minus BADC Seed Distribution (md).

c. Seed produced in year (t-1) is available for next wheat season in year (t).

TABLE 5 SOURCES OF SUPPLY OF BADC WHEAT SEED

Year	S. M. F.	Registered growers	Imports	Total (Supply)		
	th	ousand maunds	(% of total sup	ply)		
1973/74	8.1 (21)	6.0 (15)	25.4 (64)	39.5 (100)		
1974/75	8.5 (22)	15.6 (41)	14.1 (37)	38.3 (100)		
1975/76	17.5 (12)	18.3 (13)	108.1 (75)	144.0 (100)		
1976/77	19.1 (36)	10.0 (19)	24.5 (46)	53.7 (100)		
1977/78	33.8 (32)	9.8 (9)	61.3 (58)	104.8 (100)		

Source: BADC, unpublished data.

Note : S. M. F. - Seed multiplication farm.

TABLE 6 COMPARISON OF WHEAT YIELDS FROM OFFICIAL STATISTICS WITH MICRO STUDY DATA IN BANGLADESH

	Irrigated H	YV	Rainfed HYV	Rainfed Local
			(maunds/acre)	
A C Pa	23		15	8.0
74/75b	*******	15.5	111 ags +++	8.1
74/75¢	21.0			8.3
75/76b	•••••	21.2	*** ***	8.0
75/76d	18-24		******	8—12
75/76e	17.3		10.8	7.2
75/76f	17-40		10-22	5.15

Sources: a. Accelerated Cereals Production Program Projection (see Biggs and Clay, Table A2),

- b. Bureau of Statistics average yields for Bangladesh.
 - c. Tangail; Islam and Hussain, 1975
 - d. Brahmanbaria: N. Ahmed, 1976.
 - e. Jamalpur, Jessore; own undublished data for 140 wheat cultivators.
 - f. Report of HYV Task Force, 1975/76 (BADC, 1977).

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TABLE A. 1 WHEAT STATISTICS FOR BANGLADESH SINCE 1966/67

Area Irriga- ted ^f	na	na n	na	77	28	23	34	34	45	125	na	na
BADC Seed Distribu- tione	12,299	11,344	27,780	14,033	27,400	19,417	27,982	36,072	19,950	132,511	47,749	93,006d
BADC Seed Produc-	3,325	6,063	9,633	8,298	6,789	4,340	11,619	12,103	19,302	23,208	32,521	na
Output	58	68 (\$8)	92	103	110	113	8	109	115	215	255	351d
Total Yield (8.2	8.5	8.6	9.5	9.6	8.6	8.2	7.6	10.0	15.7	17.6	21. 2d
Area	180	192	.067	296	311	314	297	305	311	371	395	450d
Output	0	7	17	13	19	70	74	41	47	170	226	336g
HYV Yield	0	18.0	16.1	16.3	15.5	15.2	12.2	15.4	15.5	21.2	23.3	23g
Arca	0	ю	21	23	33	37	53	72	82	218	288	400d
Output	58	28	80	06	16	93	99	89	89	45	30	15g
Local Yield (8.2	8.2	8.1	8.9	8.9	9.1	7.3	8.0	8.1	8.0	7.6	8.0g
Area	180	189	569	274	278	278	243	233	230	153	107	50d
Year	1966/67a	1967/68b	1968/69c	1969/70c	1970/71c	1971/72c	1972/73c	1973/74c	1974/75c	1975/76c	1976/77c	1977/78(p)

Source : a Bangladesh Bureau of Statistics : "Agricultural production levels in Bangladesh (1947-1972)" Dacca: 1976.
Moslehuddin Ahmed (1978) in BRRI (1978). Figures in Brackets are from (a)
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f Bangladesh Bureau of Statistics; "Statistical Pocket Book of Bangladesh 1978" Dacca: 1977 (000 ac). Own extimates based on (b) assuming average yield "local varieties" as 8,0 md/ac

Area-000 acres; yield - maunds/acre; output - 000 long tone.

TABLE A. 2 INDEX OF BANGLADESH WHEAT ACREAGE, YIELDS AND PRODUCTION 1967/68-1977/78. (1969/70)=100.

YBAR		AREA		1	YIELDS			PRODUCTION		
	Local	HYV	Total	Local	HYV	Total	Local	HYV	Total	
1967/68	69	. 13	65	92	110	89	64	15	58	
1968/69	98	91	98	91	99	. 91	89	92	89	
1969/70	100	100	100	100	100	100	100	100	100	
1970/71	101	143	105	95	101	101	146	146	107	
1971/72	101	161	106	102	93	103	103	154	110	
1972/73	89	230	100	82	74	86	73	185	87	
1273/74	85	313	103	90	94	102	76	315	106	
1974/75	84	357	105	91	95	105	76	362	112	
197 5/76	56	948	125	90	130	165	50	1308	209	
1976/77	39	1252	133	85	143	185	33	1734	248	
197 7/78(p) (18)	(1739)	(152)	na	na	(223)	na	na	(341)	

Source: Bangladesh Bureau of Statistics, Crop Production Statistics (annual)

id.

⁽P) Provisional estimate, BADC Press Release, Bangladesh Times, 9 Feb. 1978.