



**AgEcon** SEARCH  
RESEARCH IN AGRICULTURAL & APPLIED ECONOMICS

*The World's Largest Open Access Agricultural & Applied Economics Digital Library*

**This document is discoverable and free to researchers across the globe due to the work of AgEcon Search.**

**Help ensure our sustainability.**

Give to AgEcon Search

AgEcon Search  
<http://ageconsearch.umn.edu>  
[aesearch@umn.edu](mailto:aesearch@umn.edu)

*Papers downloaded from **AgEcon Search** may be used for non-commercial purposes and personal study only. No other use, including posting to another Internet site, is permitted without permission from the copyright owner (not AgEcon Search), or as allowed under the provisions of Fair Use, U.S. Copyright Act, Title 17 U.S.C.*

*Increasing Understanding  
of Public Problems and  
Policies — 1986*

---

**Balancing the Federal Budget**

**Effects of Agricultural and Trade Policies  
On The Competitiveness of U.S. Agriculture**

**Human Stress and Adjustment in Agriculture**

**The Food Security Act of 1985 and Public  
Policy Education For the Future**

## Subjects Discussed at Previous Conferences

- 1969 Successful Extension Programs • Inflation and Economic Growth • Competitive Structure for Agriculture • Foreign Trade and Development • The Changing Structure of American Society
- 1970 The University's Role in Public Policy Education • Policy Issues for the Seventies • Income Maintenance Programs • Environment and Quality of Life
- 1971 Who Makes National Policy? • Struggle for Control of the Food System • Where Will People Live and Work?
- 1972 Current Economic Policy • Who Will Control Agriculture? • Rural Development • Property Rights and Land Use • Policy Education
- 1973 Energy Policy Issues • Policy Education Methods • Land Use Policy • Agricultural and Foreign Trade • New Policy Perspectives and Dimensions
- 1974 State of the Economy • Food Policy • Energy Issues • Land Use Policy and Planning • Improving the Performance of Government
- 1975 The U.S. Economic System • Energy and Transportation • World Food Issues • Domestic Food and Farm Policy • Public Policy Education in Perspective
- 1976 The U.S. Political Economy • Food and Agricultural Policy • Impacts of Judicial and Regulatory Decision Making • Energy Policy
- 1977 Federal Policy Process • U.S. Energy Policy • World Food — U.S. Policy Choices • 1977 Food and Agriculture Legislation • Agent Training and Leadership Development
- 1978 Food and Nutrition Policy • Policy Options for Small Farms • International Agricultural Trade • The Land-Grant System and Public Policy
- 1979 Controlling Inflation: Alternative Approaches, Impacts and Implications • Policy Legislative Process
- 1980 Dispersed vs. Concentrated Agriculture • Ethics of Public Policy • Productivity • Rural Transportation • Energy Policy Issues • Policy Issues and Educational Approaches
- 1981 Government Programs and Individual Decisions • Public Support of Research and Extension • Agriculture in the 1980s • Methodology of Public Policy Education
- 1982 Domestic Economic Policy • Federal Government Role in Resource Management • Trade Policy • Financing Government Under Tight Budgets • Food Policy
- 1983 Economic Transition • Land Ownership Issues and Policy Education Approaches • The U.S. Food and Agricultural System in the International Setting • The Policy Education Process
- 1984 Federal Deficit • Providing Public Services in an Era of Declining Taxpayer Support • Water Policy • Distribution Issues in Food & Agricultural Policy • Methodology Workshops • Emerging Politics of Food & Agriculture
- 1985 The Changing Face of America • The Changing Face of Agriculture • Status of 1985 Agricultural and Food Legislation • Tax Policy Revision • Developing Policy Education Programs on Controversial Issues

*Increasing Understanding  
of Public Problems and  
Policies — 1986*

---

**Balancing the Federal Budget**

**Effects of Agricultural and Trade Policies  
On The Competitiveness of U.S. Agriculture**

**Human Stress and Adjustment in Agriculture**

**The Food Security Act of 1985 and Public  
Policy Education For the Future**

**NATIONAL PUBLIC POLICY  
EDUCATION COMMITTEE**

- THEODORE R. ALTER**, Associate Professor, Agricultural Economics, Pennsylvania State University, University Park, Pennsylvania
- HARRY W. AYER**, Policy Specialist, Department of Agricultural Economics, University of Arizona, Tucson, Arizona
- KAREN S. BEHM**, Extension Home Economist, Louisiana State University, Baton Rouge, Louisiana
- ADELL BROWN, JR.**, Associate Specialist, Agriculture, Cooperative Extension Service, Southern University, Baton Rouge, Louisiana
- BARRY L. FLINCHBAUGH**, Extension State Leader, Agricultural Economics, Kansas State University, Manhattan, Kansas
- WILLIAM D. GIVAN**, Extension Economist, Farm Management, Department of Agricultural Economics, University of Georgia, Athens, Georgia
- DENNIS R. HENDERSON**, Extension Economist, Department of Agricultural Economics and Rural Sociology, Ohio State University, Columbus, Ohio
- PETER J. HORNE**, Director, Cooperative Extension Service, University of New Hampshire, Durham, New Hampshire
- RONALD D. KNUTSON**, Extension Economist, Department of Agricultural Economics, Texas A&M University, College Station, Texas
- BENNY L. LOCKETT**, Program Specialist, Agriculture, Cooperative Extension Service, Prairie View A&M University, Prairie View, Texas
- NEIL L. MEYER**, Professor of Agricultural Economics, University of Idaho, Moscow, Idaho
- ELIZABETH MOORE**, Extension Specialist, Public Affairs Education, Department of Resource Development, Michigan State University, East Lansing, Michigan
- DONALD G. STITTS**, Professor, Department of Agricultural Economics and Rural Sociology, University of Connecticut, Storrs, Connecticut
- DONALD W. SWOBODA**, Associate Director, Cooperative Extension Service, University of Nebraska, Lincoln, Nebraska
- JOHN T. WOESTE**, Dean, Cooperative Extension Service, University of Florida, Gainesville, Florida
- W. FRED WOODS**, Public Policy Specialist, Extension Service, USDA, Washington, D.C.
- J. ORVILLE YOUNG**, Director, Cooperative Extension Service, Washington State University, Pullman, Washington

## **CONSULTANTS**

**WALLACE BARR**, Professor Emeritus, Agricultural Economics and Rural Sociology, Ohio State University, Columbus, Ohio

**KENNETH C. CLAYTON**, Director, National Economics Division, Economic Research Service, USDA, Washington, D.C.

**VIVAN JENNINGS**, Deputy Administrator for Agriculture, Extension Service, USDA, Washington, D.C.

**LAWRENCE W. LIBBY**, Professor, Research Policy, Department of Agricultural Economics, Michigan State University, East Lansing, Michigan

**JOHN A. VANCE**, Deputy Administrator, Natural Resources and Rural Development, Extension Service, USDA, Washington, D.C.

## **FARM FOUNDATION**

**R.J. HILDRETH**, Managing Director, Farm Foundation, Oak Brook, Illinois

**WALTER J. ARMBRUSTER**, Associate Managing Director, Farm Foundation, Oak Brook, Illinois

## **FORWORD**

This publication reports the major discussions of the 36th National Public Policy Education Conference held September 15-18, 1986, at Denver, Colorado. The 111 participants represented most states, the United States Department of Agriculture and other public agencies.

The conference, planned by the National Public Policy Education Committee, is held to help those extension workers responsible for public affairs programs do a better job in policy education. This, in turn, should help citizens faced with solving local and national problems make more intelligent and responsible decisions.

Specific objectives were: (1) to provide timely and useful information on public issues; (2) to explore different approaches to conducting public policy educational programs; and (3) to share ideas and experiences in policy education.

The Farm Foundation, following its policy of close cooperation with the state extension services, financed the instructional staff and the transportation of one individual from each extension service. The Foundation also financed publication and distribution of these proceedings which are made available to state and county extension personnel, teachers, students and others interested in increasing understanding of public policy issues.

**Dennis R. Henderson, Chairman  
National Public Policy Education  
Committee**

**R.J. Hildreth, Managing Director  
Farm Foundation**

**January, 1987**





## WORKSHOPS

State Policies to Help Farm People Adjust. . . . .	David L. Chicoine George R. McDowell	115
Local Programs and Activities to Help Farm People Adjust. . . . .	Norbert A. Dorow Mark A. Edelman	120
Policy Options to Facilitate Career Reorientation. . . . .	Ira Ellis Theodore R. Alter	122
Policies to Assist Households. . . . .	Karen S. Behm Elizabeth Moore	126
Policies to Develop Economic Alternatives for Farm People and Rural Communities . . . . .	Ronald C. Faas Ed Bradley	129
Policies to Assist Agribusiness Adjust to Financial Stress in Agriculture . . . . .	Harold M. Harris, Jr. Keith Scarce	133

## SECTION IV. THE FOOD SECURITY ACT OF 1985 AND PUBLIC POLICY EDUCATION FOR THE FUTURE

Public Policy Education and the 1985 Farm Bill . . . . .	J.B. Penn	139
Lobbyists, Private Interests and the 1985 Farm Bill. . . . .	William P. Browne	148
The 1985 Farm Bill and Future Natural Resource Policy Education . . . . .	Richard Barrows	160
The 1985 Farm Bill and Future Commodity Policy Education. . . . .	Barry L. Flinchbaugh	164
The 1985 Farm Bill and Future Family Policy Education . . . . .	Karen S. Behm	167

***BALANCING THE FEDERAL  
BUDGET***