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# Policy and competitiveness of agroforestry-based technologies for maize production in Cameroon: An application of policy analysis matrix

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## Abstract

Questions have been raised about the ecological consequences and economic sustainability of exclusive reliance on chemical fertilizers for the rapidly expanding maize production across sub-Saharan Africa. Alternative agroforestry-based natural resource management technologies have been developed for farmers. This paper applies the policy analysis matrix (PAM) to analyze the social profitability of agroforestry-based technologies for maize production in the highland savanna zone of Cameroon, and the impacts of policy shifts on the financial competitiveness of maize production under these technologies. The paper shows that maize production under agroforestry-based systems has high comparative advantage. © 1998 Elsevier Science B.V. All rights reserved.

**Keywords:** Agroforestry; Cameroon; Policy analysis matrix

## 1. Introduction

Maize production has expanded across most of west and central Africa (Gilbert et al., 1994). In Cameroon, most of the expansion of maize has been in the savanna of the western highlands. But questions have been raised about the ecological consequences of exclusive reliance on chemical fertilizers for maize production in sub-Saharan Africa (Smith et al., 1993; Byerlee and Eicher, 1997). The economic sustainabil-

ity of maize expansion through dependence on chemical fertilizers has also been questioned given the high levels of subsidies on fertilizers (Spencer and Polson, 1991; Smith et al., 1993; Byerlee and Eicher, 1997) that provided financial incentives for farmers but which exacerbated social costs.

In response to these concerns, alternative resource management technologies have been developed for farmers. These alternatives include agroforestry-based technologies such as improved fallow with herbaceous legumes (i.e., *Mucuna*, *Tephrosia*, *Crotalaria* and *Canavalia*), rotational hedgerow intercropping or alley farming with leguminous shrub species (i.e., *Calliandra*, *Cassia*, *Luecaena*, *Sesbania*) (National Cereals Research and Extension, 1990; Kang et al., 1991; Yamoah et al., 1993; Tonye and Titi-Nwel,

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1995). Several studies have examined the technical feasibility and productivity of these agroforestry and green manure-based technologies for increasing maize productivity in west and central Africa (Ngambeki, 1985; McHugh, 1989; Yamoah et al., 1993; Tonye and Titi-Nwel, 1995).

However, only few economic studies of agroforestry technologies have been done in west and central Africa (Ngambeki, 1985; Sumberg et al., 1987; Ehui et al., 1990; Yamoah et al., 1993). Economic studies have not addressed the issue of social costs and returns to agroforestry-based technologies. Yet, this is important given the recent macro- and sectoral-policies that have made the price of fertilizer substitutes high for farmers. At non-subsidized fertilizer prices, social profitability of agroforestry-based technologies that rely on internal nutrient cycling would be different, and as such the interest of both farmers and policy makers in these natural resource management technologies could be expected to increase.

Since maize is a tradable commodity that can be imported, policy makers are currently debating options for maize production that are economically efficient and sustainable. The objectives of the paper are to determine, using the PAM (Monke and Pearson, 1989), the social profitability of agroforestry-based technologies for maize production in the highland savanna zone of Cameroon, and the impacts of policy shifts on the financial competitiveness of maize production under these technologies. While economic studies have used the PAM to evaluate effects of policies on financial competitiveness of crop production in developing countries (Nelson and Panggabean, 1991; Gumua et al., 1994; Pearson et al., 1995), no study has used this approach to evaluate social profitability of agroforestry-based technologies for commodity production in sub-Saharan Africa.

The rest of the paper is divided into four sections. Section 2 discusses the study zone, maize production systems, and how recent devaluation of the currency has affected the structure of product and input prices. Section 3 presents the PAM model. Section 4 discusses the results from the PAM analysis, while Section 5 concludes with implications for development and targeting of agroforestry technologies.

## 2. Study zone and data

The study was conducted in the northwestern highlands of Cameroon characterized by elevations ranging from 700 to 3000 m, with an average of 1400 m classifying the area as a high altitude (McHugh, 1989). The soils are low in major nutrients and have high demand for phosphorus (Yamoah et al., 1993). The zone has high population pressure, and increased farming of steeply sloping and marginal lands. Fallowing has disappeared in many areas and average fallow lengths vary from 1–2 years. Maize is the most important staple crop in the zone and is intercropped with beans, typically grown in small scattered fields and planted on ridges. The western highlands produce more than 70% of the maize in Cameroon. Maize production in these zones experienced major technical change in the mid-1980's with the development of adaptable and high yielding improved varieties by the National Cereals Research and Extension (NCRE) Project, a highly successful collaborative project between the International Institute of Tropical Agriculture (IITA) and the Institute of Agronomic Research (IRA) funded by the United States Agency for International Development from 1979 to 1994. Besides improved cultivars of maize technologies, chemical fertilizers and agroforestry techniques such as improved fallows with leguminous species were widely tested and extended to farmers to address the problems of increasing soil erosion and declining fertility (National Cereals Research and Extension, 1990; Yamoah et al., 1993).

The agroforestry-based technologies that were considered in the analysis were tested on-farm and on-experiment station by the Institute of Agronomic Research (IRA) and the NCRE project in the northwest province. Most of the trials were farmer-managed and carried out by the training and extension unit of the NCRE project. However, three researcher-managed trials (improved maize plus 250 kg of fertilizer and *Mucuna*, *Tephrosia* and *Sesbania*) were included in the analysis. The corresponding yields of these technologies were discounted by 25% to reflect farm-level management context. The yield discount rate was proposed by soil scientists and farming systems' agronomists working in the study area. Twenty one maize production technologies were analyzed, with alternative combinations of local or

improved maize grown with fertilizer alone (at three levels: 50 kg/ha; 100 kg/ha and 250 kg/ha) and/or improved fallow herbaceous legumes such as *Mucuna* and *Tephrosia*. In addition, we considered alternative cropping with leguminous shrub species such as *Calliandra* and *Sesbania*.

Crop budgets were developed for each of these technologies. Costs considered included seeds for maize and leguminous species, labor costs for seedlings' establishment, transplanting, pruning, incorporation of biomass, and amortized costs for small equipments. Nursery costs are relevant only for *Calliandra*. Following seedling establishment, farmers transplant *Calliandra* seedlings in the maize fields. Subsequently, farmers prune and incorporate the biomass from *Calliandra* in the maize fields. The costs for nursery covered seeds, plastic bags and labor for watering. For the leguminous shrubs for improved fallows (i.e., *Tephrosia*, *Mucuna* and *Sesbania*), their method of establishment is direct broadcasting in the fallow fields at the beginning of the rainy season. The shrubs are left on the fields for a 1 year fallow. At the end of the fallow period, farmers incorporate biomass from the leguminous shrubs directly in their fields prior to the planting of maize.

Financial competitiveness of maize production under alternative production technologies has been influenced by two major policy shifts. In 1987, the government began implementation of measures to correct existing macro-economic policy distortions (period 1). By 1991, the government liberalized input and cereal grain markets while removing direct subsidies on fertilizers, insecticides and commodities (period 2). Removal of fertilizer subsidies increased the fertilizer input prices from 50 to 200 CFA/kg, leading to a decline in level of fertilizer use by farmers. Another major policy shift with important implication for maize production was the devaluation of the CFA Franc in January 1994. The CFA Franc, which had been substantially over-valued, was devalued by 50% with respect to the French Franc (period 3), leading to major shifts in the relative prices of tradable and non-tradable inputs and outputs (see the foot note No. 2 of Table 1) and financial competitiveness of crops. A positive aspect of the devaluation of the CFA is the subsequent increase in domestic price levels and thus the output price for maize, which increased from 70 to 95 CFA/kg. However, the prices of tradable

inputs also increased following devaluation. For example, the price of compound N–P–K fertilizer increased from 120 to 220 CFA/kg.

### 3. Empirical analysis

The PAM model has the advantage that it allows disaggregation of the production activities, assessment of the effects of policy induced transfers, and individual and net effects of seemingly conflicting sets of policies (Nelson and Panggabean, 1991). Construction of the PAM model starts with the estimation of farm budgets that represent the costs and returns to production activities. Production and inputs have to be first broken down into tradable outputs and inputs, factor or domestic inputs (e.g. land, labor and capital). The model has two identities (see Note of Table 1). The input and output quantities in row one are multiplied by financial or observed market prices, with all of their associated distortions. Net financial (or private) profitability ( $D$ ) is defined as gross returns at market prices ( $A$ ) less the tradable input costs ( $B$ ) and the cost of domestic factors ( $C$ ). Net private profitability (NPP) is a direct measure of the incentives to farmers to produce a commodity, and reflects the competitiveness of the commodity system at observed market prices. If  $NPP > 0$ , it is implied that the commodity system is financially profitable, given input and output prices, technology sets and existing government policy or market distortions. The second row of the PAM model values outputs and inputs at their respective social prices. Net social profitability (NSP) ( $H$ ) measures revenue valued at social prices less value of tradable and domestic resource both valued at their respective social prices. If  $NSP > 0$ , the activity is implied to have a static comparative advantage, in that it effectively utilizes resources within the economy. The last row of the model measures policy-induced transfers that come into play due to policy-induced market failures or distortions. The divergence between the revenue at market and economic prices  $I = A - E$  is the output transfer; a positive value implies that producers receive a subsidy due to existing policies as they receive a higher price than the world price for the commodity. Input transfer  $J = (B - F)$  measures difference between input prices at financial and social prices, a negative value implying that producers

Table 1

The policy analysis matrix for alternative maize production technologies in northwest Cameroon: Net financial profitability (CFA/ha)

Production system		Before subsidy removal (period 1)				After subsidy removal (period 2)				After devaluation (period 3)			
		Revenue (A)	Costs		Net private profitability (NPP) (D)	Revenue (A)	Costs		Net private profitability (NPP) (D)	Revenue (A)	Costs		NPP (D)
			Tradable inputs (B)	Domestic factors (C)			Tradable inputs (B)	Domestic factors (C)			Tradable inputs (B)	Domestic factors (C)	
No.	Technology												
1.	Loc. maize	36 000	0	75 750	−39 750	42 000	0	76 250	−34 250	54 000	0	78 500	−24 500
2.	Imp. maize	60 000	0	83 700	−23 700	70 000	0	84 850	−14 850	90 000	0	87 500	2500
3.	Loc. maize+50 kg fertilizer	78 000	2500	81 750	−6250	91 000	6000	82 250	2750	11 7000	11 000	84 500	21500
4.	Loc. maize+100 kg fertilizer	1 08 000	5000	82 750	20 250	1 26 000	12 000	83 250	30 750	1 62 000	22 000	85 500	54 500
5.	Loc. maize+250 kg fertilizer	1 38 000	12 500	82 750	42 750	1 61 000	30 000	83 250	47 750	2 07 000	55 000	85 500	66 500
6.	Imp. maize+50 kg fertilizer	94 200	2500	90 700	1000	1 09 900	6000	91 850	12 050	1 41 300	11 000	94 500	35 800
7.	Imp. maize+100 kg fertilizer	13 2000	5 000	90 700	36 300	1 54 000	12 000	91 850	50 150	1 98 000	22 000	94 500	81 500
8.	Imp. maize+250 kg fertilizer	1 65 000	12 500	90 700	61 800	1 92 500	30 000	91 850	70 650	2 47 500	55 000	94 500	98 000
9.	Imp. maize+mucuna	1 68 000	0	1 13 700	54 300	1 96 000	0	1 14 850	81 150	2 52 000	0	1 17 500	1 34 500
10.	Imp. maize+tephrosia	1 44 000	0	1 43 700	300	1 68 000	0	1 44 850	23 150	2 16 000	0	1 47 500	68 500
11.	Imp. maize+sesbania	1 56 000	0	1 43 700	12 300	1 82 000	0	1 44 850	37 150	2 34 000	0	1 47 500	86 500
12.	Imp. maize+calliandra (Direct seed broadcast)	1 81 080	0	1 03 700	77 380	2 11 260	0	1 04 850	1 06 410	2 71 620	0	1 07 500	1 64 120
13.	Imp. maize+ calliandra+nursery	2 16 000	50 000	1 72 000	−6000	2 52 000	50 000	1 73 150	28 850	3 24 000	70 000	1 76 300	77 700
14.	Imp. maize+ calliandra+nursery seedlings + no plastic bags (npb) + upland field location	2 10 000	0	1 62 000	48 000	2 45 000	0	1 63 150	81 850	3 15 000	0	1 66 300	1 48 700
15.	Imp. maize+calliandra +nursery seedlings + npb + inland valley location	2 10 000	0	1 47 000	63 000	2 45 000	0	1 48 150	96 850	3 15 000	0	1 51 300	1 63 700
16.	Imp. maize+100 kg fert.+mucuna	1 85 640	5000	1 15 700	64 940	2 16 580	12 000	1 16 850	87 730	2 78 460	22 000	1 19 500	1 36 960
17.	Imp. maize+100 kg fert+tephrosia	1 84 980	5000	1 45 700	34 280	2 15 810	12 000	1 46 850	56 960	2 77 470	22 000	1 49 500	1 05 970

18.	Imp. maize+100 kg fert+sesbania	1 89 540	5000	1 45 700	38 840	2 21 130	12 000	1 46 850	62 280	2 84 310	22 000	1 49 500	1 12 810
19.	Imp. maize+250 kg fert+mucuna	2 16 000	12 500	1 15 700	87 800	2 52 000	30 000	1 16 850	1 05 150	3 24 000	55 000	1 19 500	1 49 500
20.	Imp. maize+250 kg fert+tephrosia	1 92 000	12 500	1 45 700	33 800	2 24 000	30 000	1 46 850	47 150	2 88 000	55 000	1 49 500	83 500
21.	Imp. maize+250 kg fert +sesbania	2 06 400	12 500	1 45 700	48 200	2 40 800	30 000	1 46 850	63 950	3 09 600	55 000	1 49 500	1 05 100

Source: Computed from the PAM model.

Note: (1) The format of the PAM model is explained below, following Monke and Pearson (1989). PAM tabular representation is not presented here due to space limitations. For details see Monke and Pearson (1989), where:  $A$ =revenue valued at private prices;  $B$ =tradable inputs valued at private prices;  $C$ =domestic factors valued at private prices;  $D$ =Net private profitability ( $NPP = (A - B - C)$ );  $E$ =revenue valued at social prices;  $F$ =tradable inputs valued at social prices;  $G$ =domestic factors valued at social prices;  $H$ =Net social profitability ( $NSP = (E - F - G)$ ); Output transfers:  $I = (A - E)$ ; Tradable input transfers,  $J = (B - F)$ ; Factor transfers,  $K = (C - G)$ ; Net transfers from policy effects,  $L = (D - H)$ .

(2) The financial and economic prices for inputs and outputs in three periods are as follow in period 1 (with subsidy), period 2 (without subsidy) and period 3 (after devaluation): (a) fertilizers (20–10–10): 50, 120 and 220 CFA, respectively; (b) improved maize: 400, 450 and 500 CFA, respectively; (c) local maize: 50, 70 and 100 CFA, respectively; (d) herbaceous legume seed was 600 for three periods; (e) Calliandra seeds costs was 4000 CFA for the periods; (f) maize output was 60, 70, and 90 CFA, respectively; (g) labor cost was 1000 CFA per man-day, respectively for three periods; (h) small equipments cost 2500, 2500 and 4000 CFA, respectively, in the periods. Economic prices were as follows for each input: (a) fertilizer: 250 CFA/kg; (b) improved maize, 500 CFA/kg; (c) local maize, 100 CFA/kg; (d) herbaceous legume seed, 600 CFA/kg; (e) Calliandra seeds, 5000 CFA/kg; (f) maize, 95 CFA/kg; (g) labor, 1000 CFA/man-day; and (h) small-equipment, 4,500 CFA.

receive subsidy and a positive value implies a tax (i.e., producers pay more than they should). The extent of factor transfer is measured by  $K=(C-G)$ . The net transfers from policy distortions or market failures not corrected by efficient policies is measured by  $L=(D-H)$ . If  $L>0$  (i.e.,  $NPP>NSP$ ), it is implied that transfers occur to producers from the government, i.e., a subsidy. If  $L<0$ , it is implied that a tax on producers exists. Other traditional measures of effects of government policies (e.g., nominal and effective protection coefficient) and of comparative advantage or efficiency such as the domestic resource costs (DRC) are easily derivable from the PAM results. DRC is the ratio of domestic factors valued at economic prices ( $G$ ) over the difference between the gross benefit and the costs of tradable inputs. It compares the opportunity costs of domestic factors to the value added at border prices. If  $DRC<1$ , it implied that the value of domestic resources used in the production of the commodity is less than the value added at social prices and the production of the commodity represents an efficient use of domestic resources. If  $DRC>1$ , the economy is implied to be incurring costs in excess of value added at social prices and foreign exchange is lost by producing the commodity under that technology set. If  $DRC=1$ , it is indicated that the economy on balance neither gains nor saves foreign exchange through domestic production. It is a summary measure of the relative efficiency of domestic production and can be used by researchers and research managers to decide on resource allocation between technologies (Morris, 1990).

#### 4. Results

The analysis of financial competitiveness of maize production under the alternative technologies was conducted under three time periods: (a) the period before fertilizer subsidies were removed (period 1); (b) the period after fertilizer subsidies were removed (period 2); and (c) the period after the devaluation of the CFA (period 3). Finally, we computed the social profitability for these systems at the economic prices.

Analysis of financial profitability across the three periods (Table 1) shows that all the agroforestry-based maize production systems had positive NPP, indicat-

ing that the farmers have financial incentives to adopt the techniques. One important observation is that despite the removal of fertilizer subsidies, agroforestry systems that involve additional use of fertilizers remained financially profitable. Although the financial costs of purchased inputs increased across the three periods, maize output price also increased significantly. Devaluation of the CFA led to increase in the domestic price for locally produced maize. These results are supported by field studies that have shown existence of positive synergetic effects of fertilizers to increasing productivity of agroforestry-based maize systems (Kang et al., 1991; Yamoah et al., 1993; Tonye and Titi-Nwel, 1995). Where farmers can afford fertilizers, their use with agroforestry and green manure-based technologies can significantly enhance financial profits.

The agroforestry-based maize production technologies also were found to be socially profitable (i.e.,  $NSP>0$ ) (Tables 2 and 3). Compared to periods 1 and 2 (i.e., when currency overvaluation existed), the true economic output prices (after correction for overvalued exchange rates) were higher than the financial prices due to these distortionary government policies and financial market imperfections. This implies that had the CFA not been overvalued, farmers would have received higher real prices for their maize during these periods. An overvalued exchange rate was used to import cheap maize which made the financial profits to be lower than the true economic profits (i.e.,  $NSP>NPP$ ) for these periods (i.e., on the output side, the tax on farmers implies economic prices are greater than financial prices).

The extent of policy-induced transfers in the product and factor markets was computed from the PAM results for each of the maize production systems, for period 1 (Table 2), period 2 and period 3 (Table 3), respectively. Results show negative output transfers ( $I$ ) for all the maize production systems, implying that economic output prices, (after correction for the overvalued exchange rates and distortionary policies) farmers should have received, were higher than what they actually received, especially in period 1 and period 2, respectively. This suggests that the existence of overvalued exchange rates in these periods amounted to an output tax on maize farmers. However, the extent of such distortions were largely removed with the devaluation of the CFA.

Table 2

The policy analysis matrix for alternative maize production technologies in northwest Cameroon: Net social profitability (CFA/ha), comparative advantage and net effects of policy distortions (period 1)

Production system		Costs			Net effects of policy distortions (base model)				
		Revenue	Tradable inputs	Domestic factors	Net social profits (NSP)	Output transfers	Input transfers	Factor transfers	Net policy
		(E)	(F)	(G)	(H)	(I)	(J)	(K)	(L)
No.	Technology								
1.	Local maize	57 000	0	79 000	−22 000	−21 000	0	−3250	−17 750
2.	Improved maize	95 000	0	88 000	7000	−35 000	0	−4300	−30 700
3.	Loc. maize+50 kg fertilizer	1 23 500	10 500	85 000	28 000	−45 500	−8000	−3250	−34 250
4.	Loc. maize+100 kg fertilizer	1 71 000	21 000	86 000	64 000	−63 000	−16 000	−3250	−43 750
5.	Local maize+250 kg fertilizer	2 18 500	52 500	86 000	80 000	−80 500	−40 000	−3250	−37 250
6.	Imp. maize+50 kg fertilizer	1 49 150	10 500	95 000	43 650	−54 950	−8000	−4300	−42 650
7.	Imp. maize+100 kg fertilizer	2 09 000	21 000	95 000	93 000	−77 000	−16 000	−4300	−56 700
8.	Imp. maize+250 kg fertilizer	2 61 250	52 500	95 000	1 13 750	−96 250	−40 000	−4300	−51 950
9.	Imp. maize+mucuna	2 66 000	0	1 18 000	148 000	−98 000	0	−4300	−93 700
10.	Imp. maize+tephrosia	2 28 000	0	1 48 000	80 000	−84 000	0	−4300	−79 700
11.	Imp. maize+sesbania	2 47 000	0	1 48 000	99 000	−91 000	0	−4300	−86 700
12.	Imp. maize+calliandra	2 86 710	0	1 09 500	1 77 210	−1 05 630	0	−5800	−99 830
13.	Imp. maize +calliandra+nursery	3 42 000	70 000	1 78 000	94 000	−1 26 000	−20 000	−6000	−1 00 000
14.	Imp. maize +calliandra+nursery seedlings + no plastic bags (npb) + upland field location	3 32 500	0	1 68 000	1 64 500	−1 22 500	0	−6000	−1 16 500
15.	Imp. maize+ calliandra + nursery seedlings+npb+inland valley location	3 32 500	0	1 53 000	1 79 500	−122500	0	−6000	−1 16 500
16.	Imp. maize+100 kg fert.+mucuna	2 93 930	21 000	1 20 000	1 52 930	−1 08 290	−16 000	−4300	−87 990
17.	Imp. maize+100 kg fert+tephrosia	2 92 885	21 000	1 50 000	1 21 885	−1 07 905	−16 000	−4300	−87 605
18.	Imp. maize+100kg fert+sesbania	3 00 105	21 000	1 50 000	1 29 105	−1 10 565	−16 000	−4300	−90 265
19.	Imp. maize+250 kg fert+mucuna	3 42 000	52 500	1 20 000	1 69 500	−1 26 000	−40 000	−4300	−81 700
20.	Imp. maize+250 kg fert+tephrosia	3 04 000	52 500	1 50 000	1 01 500	−1 12 000	−40 000	−4300	−67 700
21.	Imp. maize+250 kg fert+sesbania	3 26 800	52 500	1 50 000	1 24 300	−1 20 400	−40 000	−4300	−76 100

Source: Computed from the PAM model.

1. The format of the PAM model is explained below, following Monke and Pearson (1989). PAM is not presented due to space limitations. For details see Monke and Pearson (1989): Where:  $A$ =revenue valued at private prices;  $B$ =tradeable inputs valued at private prices;  $C$ =domestic factors valued at private prices;  $D$ =Net private profitability ( $NPP=(A-B-C)$ );  $E$ =revenue valued at social prices;  $F$ =tradable inputs valued at social prices;  $G$ =domestic factors valued at social prices;  $H$ =Net social profitability ( $NSP)=(E-F-G)$ ; Output transfers:  $I=(A-E)$ ; Tradable input transfers,  $J=(B-F)$ ; Factor transfers,  $K=(C-G)$ ; Net transfers from policy effects,  $L=(D-H)$ .



Table 3

The policy analysis matrix for alternative maize production technologies in northwest Cameroon: Net social profitability (CFA/ha), comparative advantage and net effects of policy distortions (periods 2–3)

Production system		Net effects of policy distortions (period 2)				Net effects of policy distortions (period 3)			
		Output transfers	Input transfers	Factor transfers	Net policy transfers	Output transfers	Input transfers	Factor transfers	Net policy transfers
		(I)	(J)	(K)	(L)	(I)	(J)	(K)	(L)
No.	Technology								
1.	Loc. maize	–15 000	0	–2750	–12 250	–3000	0	–500	–2500
2.	Imp. maize	–25 000	0	–3150	–21 850	–5000	0	–500	–4500
3.	Loc. maize+50 kg fertilizer	–32 500	–4500	–2750	–25 250	–6500	500	–500	–6500
4.	Loc. maize+100 kg fertilizer	–45 000	–9000	–2750	–33 250	–9000	1000	–500	–9500
5.	Loc. maize+250 kg fertilizer	–57 500	–22 500	–2750	–32 250	–11 500	2500	–500	–13 500
6.	Imp. maize+50 kg fertilizer	–39 250	–4500	–3150	–31 600	–7850	500	–500	–7850
7.	Imp. maize+100 kg fertilizer	–55 000	–9000	–3150	–42 850	–11000	1000	–500	–11 500
8.	Imp. maize+250 kg fertilizer	–68 750	–22 500	–3150	–43 100	–13 750	2500	–500	–15 750
9.	Imp. maize+mucuna	–70 000	0	–3150	–66 850	–14 000	0	–500	–13 500
10.	Imp. maize+tephrosia	–60 000	0	–3150	–56 850	–12 000	0	–500	–11 500
11.	Imp. maize+sesbania	–65 000	0	–3150	–61 850	–13 000	0	–500	–12 500
12.	Imp. maize+calliandra	–75 450	0	–4650	–70 800	–15 090	0	–2000	–13 090
13.	Imp. maize+calliandra+nursery	–90 000	–20 000	–4850	–65 150	–18 000	0	–1700	–16 300
14.	Imp. maize+calliandra+nursery seedlings+no plastic bags (npb)+upland field location	–87 500	0	–4850	–82 650	–17 500	0	–1700	–15 800
15.	Imp. maize+calliandra+nursery seedlings+npb+inland valley location	–87 500	0	–4850	–82 650	–17 500	0	–1700	–15 800
16.	Imp. maize+100 kg fert.+mucuna	–77 350	–9000	–3150	–65 200	–15 470	1000	–500	–15 970
17.	Imp. maize+100 kg fert+tephrosia	–77 075	–9000	–3150	–64 925	–15 415	1000	–500	–15 915
18.	Imp. maize+100 kg fert+sesbania	–78 975	–9000	–3150	–66 825	–15 795	1000	–500	–16 295
19.	Imp. maize+250 kg fert+mucuna	–90 000	–22 500	–3150	–64 350	–18 000	2500	–500	–20 000
20.	Imp. maize+250 kg fert+Tephrosia	–3150	–80 000	–22 500	–54 350	–16 000	2500	–500	–18 000
21.	Imp. maize+250 kg fert+sesbania	–86 000	–22 500	–3150	–60 350	–17 200	2500	–500	–19 200

Source: Computed from the PAM model.

1. The format of the PAM model is explained below, following Monke and Pearson (1989). PAM is not presented due to space limitations. For details, see Monke and Pearson (1989), where:  $A$ =revenue valued at private prices;  $B$ =tradable inputs valued at private prices;  $C$ =domestic factors valued at private prices;  $D$ =Net private profitability ( $NPP=(A-B-C)$ );  $E$ =revenue valued at social prices;  $F$ =tradable inputs valued at social prices;  $G$ =domestic factors valued at social prices;  $H$ =Net social profitability ( $NSP)=(E-F-G)$ ; Output transfers:  $I=(A-E)$ ; Tradable input transfers,  $J=(B-F)$ ; Factor transfers,  $K=(C-G)$ ; Net transfers from policy effects,  $L=(D-H)$ .

Input transfers ( $J$ ) are nil for the agroforestry technologies without fertilizers but negative for all maize production systems using fertilizers. This suggests that farmers producing maize with only agroforestry-based technologies (without complementary use of fertilizers) obtained no input subsidies from the government. When corrections were made for the effects of overvalued exchange rate and market imperfections, the true economic prices for the tradable inputs used in maize production should have been much higher than farmers actually paid during the periods of subsidies and CFA currency overvaluation. Thus, the use of overvalued exchange rates to import cheap fertilizers, which at a point was subsidized, amounted to significant input transfers (i.e., subsidies) to farmers. All systems that require the use of fertilizers received input subsidies as farmers were paid less for these tradable inputs than the true economic costs.

The net effect of all transfers is shown by the net policy transfer ( $L$ ). These values are negative for practically all of the maize production systems, suggesting that when account is taken of the overvalued exchange rates during these periods, the net effect of government policy was a significant tax on maize farmers. The nominal protection coefficient (NPC), which measures the effects of government policy (or market failures not corrected via efficient policies) in output and factor markets, was computed (Table 4). NPC values for maize output was 0.63 for period 1 and 0.74 for period 2. This implies that farmers received less for their maize due to taxes and inappropriate exchange rates. NPC for tradable input (i.e., fertilizer) computed for period 1 and period 2 were 0.2 and 0.48, respectively. This suggests that farmers were heavily protected in these periods via huge fertilizer subsidies.

The net effect of these seemingly conflicting policies is best measured by the effective protection coefficient (EPC) which reflects the complete pattern of incentives to farmers in the tradable commodities markets. EPC is measured as the revenue less costs of tradable factors, both valued in private prices divided by revenue less costs of tradable factors, both valued at social prices. EPC values allow the assessment of the net effects of subsidies, taxes or inappropriate exchange rates taking into account both the product and input markets. EPC estimates for all technologies (Table 4) for the period when there were fertilizer subsidies (period 1) ranged from 0.63 to 0.76, and

from 0.74 to 0.79 for the period when the subsidies were removed (period 2).  $EPC > 1$  show that the net effects have been largely negative for maize farmers, although with devaluation the net tax effects of overvalued exchange rates have been significantly reduced, and the EPC values are close to 1.

The computed values for the domestic resource costs (DRC) show that maize production under the agroforestry-based systems have DRCs less than one, indicating that there exists comparative advantage in producing maize under these systems. The lowest DRCs were for (i) improved maize + *Calliandra* hedgerow: 0.38; (ii) improved maize + *Mucuna* + fertilizer (250 kg): 0.41; (iii) improved maize + *Mucuna* + fertilizer (100 kg/ha): 0.44; (iv) improved maize + *Mucuna*: 0.44; (v) improved maize + *Calliandra* + nursery (no plastic bags) in the lowland areas: 0.46; (vi) improved maize + *Calliandra* + nursery in uplands (no plastic bags): 0.51. Of all the systems considered, only the local maize without external inputs or agroforestry technologies was socially non-profitable ( $DRC > 1$ ). Yield of local maize under such systems are very low. Improved maize grown without fertilizers or agroforestry technologies also has low comparative advantage.

To determine the sensitivity of the results to changes in underlying wage rates for labor, we re-estimated the PAM model assuming that the wage rate was 50% of the current wage rate. Labor constraints have often been listed as a major factor limiting farmers' interest in the use of agroforestry-based technologies. The results show that if labor requirements (or wage rates) were reduced, the comparative advantage of all maize production technologies will increase substantially. In addition, to assess the sensitivity of the DRCs to changes in the FOB prices and exchange rates, we estimated corresponding elasticities (for each technology) using FOB and exchange rate prices data from 1981 to 1994. Regression models were fitted to the estimated DRCs for each of the technologies and the computed marginal effects were used to quantify the elasticities at the means of the relevant variables. Elasticities of the DRC with respect to the FOB price (EFOB) are slightly more elastic than elasticity of DRC with respect to the exchange rate (EFOREX) (Table 4). EFOB estimates ranged from  $-0.48$  to  $-0.59$ , while EFOREX ranged from  $-0.38$  to  $-0.55$ . The EFOB estimates indicate that a 10%

Table 4

Domestic resource cost (DRC), Normal protection coefficient (NPC) and effective protection coefficient (EPC) for maize production under alternative technologies in northwest Cameroon: Three periods of policy interventions

Production system			Normal protection			Effective protection			Elasticity of change in DRC with respect to:	
		DRC	NPC1	NPC2	NPC3	EPC1	EPC2	EPC3	F.O.B price (EFOB)	Exchange rate (EFOREX)
No.	Technology									
1.	Loc. maize	1.39	0.63	0.74	0.95	0.63	0.74	0.95	−0.48	−0.38
2.	Imp. maize	0.93	0.63	0.74	0.95	0.63	0.74	0.95	−0.50	−0.38
3.	Loc. maize+50 kg fertilizer	0.75	0.63	0.74	0.95	0.67	0.75	0.94	−0.53	−0.42
4.	Loc. maize+100 kg fertilizer	0.57	0.63	0.74	0.95	0.69	0.76	0.93	−0.55	−0.43
5.	Local maize+250 kg fertilizer	0.52	0.63	0.74	0.95	0.76	0.79	0.92	−0.59	−0.44
6.	Imp. maize+50 kg fertilizer	0.69	0.63	0.74	0.95	0.66	0.75	0.94	−0.53	−0.41
7.	Imp. maize+100 kg fertilizer	0.51	0.63	0.74	0.95	0.68	0.76	0.94	−0.55	−0.38
8.	Imp. maize+250 kg fertilizer	0.46	0.63	0.74	0.95	0.73	0.78	0.92	−0.58	−0.39
9.	Imp. maize+mucuna	0.44	0.63	0.74	0.95	0.63	0.74	0.95	−0.54	−0.35
10.	Imp. maize+tephrosia	0.65	0.63	0.74	0.95	0.63	0.74	0.95	−0.51	−0.36
11.	Imp. maize+sesbania	0.60	0.63	0.74	0.95	0.63	0.74	0.95	−0.52	−0.36
12.	Imp. maize+calliandra	0.38	0.63	0.74	0.95	0.63	0.74	0.95	−0.54	−0.35
13.	Imp. maize+calliandra+nursery	0.65	0.63	0.74	0.95	0.61	0.74	0.93	−0.58	−0.55
14.	Imp. maize+calliandra+nursery seedlings + no plastic bags (npb)+ upland field location	0.51	0.63	0.74	0.95	0.63	0.74	0.95	−0.54	−0.41
15.	Imp. maize+calliandra+nursery seedlings + npb + inland valley location	0.46	0.63	0.74	0.95	0.63	0.74	0.95	−0.53	−0.36
16.	Imp. maize+100 kg fert.+mucuna	0.44	0.63	0.74	0.95	0.66	0.75	0.94	−0.56	−0.41
17.	Imp. maize+100 kg fert+tephrosia	0.55	0.63	0.74	0.95	0.66	0.75	0.94	−0.54	−0.42
18.	Imp. maize+100 kg fert+sesbania	0.54	0.63	0.74	0.95	0.66	0.75	0.94	−0.55	−0.40
19.	Imp. maize+250 kg fert+mucuna	0.41	0.63	0.74	0.95	0.70	0.77	0.93	−0.58	−0.42
20.	Imp. maize+250 kg fert+tephrosia	0.60	0.63	0.74	0.95	0.71	0.77	0.93	−0.56	−0.44
21.	Imp. maize+250 kg fert+sesbania	0.55	0.63	0.74	0.95	0.71	0.77	0.93	−0.55	−0.42

Source: Computed from the PAM model.

increase in the FOB will reduce DRC of maize production (i.e., increase domestic comparative advantage) by 5–6%. EFOREX estimates indicate that a 10% increase in the amount of domestic currency per unit of foreign currency (i.e., devaluation) leads to a 4–6% decrease in DRC of maize production (i.e., domestic comparative advantage increases by 4–6%). Thus, as international market prices for maize increases, or as domestic currency is devalued, the comparative advantage of maize production will increase.

## 5. Conclusions

This paper analyzed the comparative advantage of maize production under alternative resource management technologies in the northwest of Cameroon using the PAM model. Results show that the financial profitability for maize production in Cameroon has increased substantially with the devaluation of the CFA. Maize production under agroforestry-based systems has high comparative advantage compared to imported maize and maize production relying only on chemical fertilizers.

As with all PAM analysis, the application in this paper is a static partial equilibrium analysis (Nelson and Panggabean, 1991). One way of accounting for resource dynamics within the PAM framework is to integrate yield growth functions in a series of time-indexed PAM models (Pagiola, 1991). Empirical analysis using such an approach has not been reported in the literature, and is an area for future research. We have not considered in our analysis how the social profitability of the agroforestry-based technologies may change due to positive externalities. Such positive externalities may include soil erosion control and temporal build up of soil organic matter. Our results are, therefore, conservative. The incorporation of these positive externalities will further increase the social profitability of these natural resource management technologies.

The results have several implications. First, the high financial incentives for maize production under agroforestry-based technologies suggest that farmers will adopt resource management technologies provided that they contribute to soil fertility improvement and income generation. Several resource management

technologies have failed in sub-Saharan Africa because scientists have focused only on soil fertility improvement. In northwest Cameroon, farmers are widely using resource management technologies for maize production because these technologies significantly increase their financial returns.

Second, the high social profitability of maize production under agroforestry-based technologies suggests that research managers should give increased emphasis to research on these technologies, as these represent a socially efficient use of domestic resources.

Third, there is a need to increasingly target agroforestry-based resource management technologies into areas where preconditions for their adoption exist. A reason for the reported low rate of adoption of agroforestry and other resource management technologies by farmers in humid and sub-humid zones of sub-Saharan Africa is inappropriate targeting of such technologies (Ehui et al., 1990; Spencer and Polson, 1991). By inappropriate targeting, we refer to the extension of agroforestry-based technologies for soil fertility management to areas of low population pressure and where farmers do not perceive soil fertility decline as a problem. For example, in Cameroon, some institutions are targeting such technologies to the humid forest zone, a zone with very low population pressure and where farmers do not face any serious soil fertility problems.

While such technologies may be relevant in the long term – when population pressure increases and farmers begin to face land constraints and soil fertility declines, in the short to medium term there is a low probability that farmers in the humid forest zone will significantly adopt these agroforestry-based technologies. However, in the northwest province where we conducted this work, there is very extensive use of these agroforestry-based technologies by farmers. It is not a question of potential adoption. Results from an extensive adoption survey of agroforestry-based technologies for soil fertility management (i.e., alley farming, improved planted fallows) across three provinces (northwest, southwest and center) of Cameroon showed very clearly that adoption levels are lowest in the humid forest of the Center province (Adesina et al., 1997). Adoption is highest in the northwest province where we conducted the economic analysis reported in this paper.

Agroforestry-based technologies for soil fertility improvement should be targeted to farmers in zones where there is high land use intensity and farmers recognize low soil fertility as a major problem. In addition, such technologies would also have a higher probability of adoption in areas where there are shortage of fuelwood, fodder for livestock feed, and problems of soil erosion (Adesina et al., 1997). Agroforestry-based technologies are land saving and should increase output per unit of land in a land scarce (i.e., high population density) area. Where land supply is more elastic and there is sufficient land for practising long fallow periods, farmers may not perceive incentives for investing in such land saving technologies.

Finally, efforts to expand the adoption of agroforestry-based technologies for soil fertility management in Cameroon should shift focus away from the humid forest zone and focus more on the northwest province where these preconditions for successful adoption exist. Farmers in the northwest highlands of Cameroon face serious problems of low soil fertility, soil erosion and fuelwood supply. They have, therefore, adopted, more rapidly, agroforestry-based resource management technologies in sharp contrast to farmers in the humid forest zones where land pressure is relatively low (Adesina et al., 1997; Degrande, 1997). Besides, our analysis has shown that these technologies are financially and socially profitable for maize production, and the northwest province accounts for most of the maize production in Cameroon.

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