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| 2 | Annual World Bank Conference on Land and Poverty |
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| 5 | Grain potentials on abandoned cropland in European Russia |
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| 27 | Paper prepared for presentation at the "ANNUAL WORLD BANK CONFERENCE ON LAND AND |
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36 Abstract

37 Widespread abandoned cropland suggests ample scope for increasing grain production in Russia. 38 However, sound estimates of future grain production and export potentials of Russia are missing. We 39 estimated climate-adjusted grain yields that represent average yields of non-drought years in the post-40 soviet period. We then utilized a cropland abandonment map, a spatial allocation model and the climate-41 adjusted grain yields to estimate potential future grain production from recultivation. We assume that 42 recultivation starts with the most recently abandoned plots where the carbon stocks in the successional 43 vegetation and soils are lower. The recultivation of the eight million ha that were abandoned since 2001 44 results in a potential production increase of 11.4 million t of grain at likely moderate CO₂ emission levels. 45 If all 26 million ha of cropland abandoned since 1991 would be recultivated, approximately 42 million t of 46 grain can be produced in addition to current production. The prospect for substantial increases in grain 47 production with comparatively low carbon emissions suggest an important role for Russia in balancing the 48 tradeoffs between securing global food production while avoiding dangerous climate impacts.

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50 Keywords: Post-Soviet cropland change; agricultural abandonment; grain potentials; spatial model;
51 Russia.

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53 **1. Introduction**

54 The demand for agricultural products will increase substantially, driven by population growth, changing 55 consumption pattern, climate change, and ambitious renewable energy targets (Foley, Monfreda, 56 Ramankutty, & Zaks, 2007; Godfray et al., 2010). One strategy for increasing agricultural production is to 57 expand cultivated areas, but most suitable arable land is already under cultivation (Ellis, Klein Goldewijk, 58 Siebert, Lightman, & Ramankutty, 2010; Lambin & Meyfroidt, 2011; Ramankutty, Evan, Monfreda, & 59 Foley, 2008; Ramankutty, Foley, Norman, & McSweeney, 2002) and the conversion of pristine land for 60 agriculture, particularly in the tropics, comes at a substantial environmental cost because it threatens 61 biodiversity and diminishes ecosystem services such as carbon sequestration (Foley et al., 2005; Post & 62 Kwon, 2000; Stoate et al., 2009; Tilman, Cassman, Matson, Naylor, & Polasky, 2002; Tilman et al., 63 2001).

64 Cropland expansion can also involve the reclamation of previously cultivated but currently abandoned 65 agricultural land. This is particularly promising in former Soviet Union countries where the transition to

market economies triggered massive abandonment of agricultural land (Henebry, 2009). The vast unused 66 67 land resources in combination with large crop yields gaps suggest considerable untapped agricultural 68 production and export potentials (Lambin & Meyfroidt, 2011; W. Liefert, Liefert, Vocke, & Allen, 2010), 69 which are important for enhancing global food production. Simultaneously, increasing global food prices 70 elevate the economic incentives for investment in agricultural production and may cause the recultivation 71 of abandoned agricultural land in this region. The recultivation of abandoned cropland in temperate Russia 72 could also potentially compensate domestic grain production shortfalls as result of severe droughts. 73 Particularly the southern breadbasket regions are confronted with an increasing intensity and frequency of 74 droughts (Dronin & Kirilenko, 2011).

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76 Recultivation requires investments for clearing the successional vegetation and these investments depend 77 on the location and the amount of time elapsed since abandonment as well as on economic and 78 institutional frameworks that effects the profitability of cultivation (Larsson & Nilsson, 2005; USDA, 79 2008). But abandoned land may store significant amounts of carbon depending on the biophysical 80 characteristics and on the time since abandonment. Recultivation of abandoned lands with high 81 accumulation of above and below ground carbon stocks can therefore lead to substantial greenhouse gas 82 (GHG) emissions (Kurganova, Kudevarov, & Lopes De Gerenyu, 2010; Vuichard, Ciais, Belelli, Smith, & 83 Valentini, 2008; Vuichard, Ciais, & Wolf, 2009). Therefore, an assessment of the time since 84 abandonment, the biophysical characteristics of the abandoned land, the current vegetation cover, and the 85 economic barriers to recultivation is important to identify areas where recultivation causes comparatively 86 low GHG emissions.

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88 High grain production and export potentials were estimated by the Food and Agricultural Organization 89 and the European Bank for Reconstruction and Development (FAO/EBRD, 2008). Significant increases of 90 grain production and export volumes were also forecasted by the United States Department of Agriculture 91 (W. Liefert et al., 2010) and the Organization for Economic Co-operation and Development (OECD-FAO, 92 2010). Similarly, increasing production and export volumes were also projected by the Russian Ministry 93 of Agriculture and the Russian Institute for the Agrarian Market (Rau, 2012). In contrast to this, a 94 stagnation in the Russian grain sector until 2025/26 was recently projected by the Food and Agricultural 95 Policy Research Institute (FAPRI-ISU, 2011). However, all the reports neglect the location of abandoned 96 agricultural land and the related recultivation potentials. We presume the large variation in these estimates 97 is partly due to the incomplete and unreliable datasets for the location of cropland abandonment. This is unfortunate given the highly heterogeneous pattern of cropland abandonment as well as of crop yields 98 99 throughout the country. The lack of cropland abandonment maps, varying assumptions about the future 100 cropland supply area, and highly deviating crop yield predictions are the most important factors for the101 deviating grain potential estimates in Russia (Table 1).

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103 # Table 1. Grain potentials and forecasts from different sources #

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105 Given this background, our principal goal was to improve the estimation of grain potentials on abandoned 106 cropland in European Russia using spatially explicit data and modeling techniques. We limit the 107 estimation on European Russia because the required input data were only consistently available for this 108 part. Nevertheless, the bulk of the Russian grain potential on abandoned cropland is captured because 109 almost 75% of the contemporary abandoned cropland in Russia is located in European Russia (ROSSTAT, 110 2010). We simulated the future cropland supply with a spatial allocation model that controls recultivation 111 of abandoned croplands depending on the duration of cropland abandonment. We also mapped climate-112 adjusted grain yields that represent average yields of average non-drought years in the post-Soviet period 113 and then assigned the climate-adjusted grain yields to each plot of recultivated cropland to estimate the 114 grain potential on abandoned cropland.

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116 **2. Methodology and Data**

117 2.1 Simulating Recultivation of Abandoned Cropland

118 Additional grain production can originate from an expansion of grain acreage or from an enhancement of 119 land productivity. This article concentrates on grain potentials based on scenarios of the recultivation of 120 abandoned cropland and ignores increases in agricultural productivity, e.g., through technological 121 progress. For estimating grain potentials on abandoned cropland we used a spatial allocation model that 122 was developed to generate yearly cropland maps for post-Soviet European Russia, Ukraine, and Belarus 123 (Schierhorn, Müller, Prishchepov, & Balmann, in review). For European Russia, the spatial allocation 124 model used primary statistics on cultivated areas from the national statistical office that were available for 125 52 provinces (oblasts) and for the years from 1990 to 2009 (ROSSTAT, 2010). A validation with Landsat 126 TM/ETM+ classifications showed that these statistical data well represent post-soviet cultivated areas 127 (Prishchepov, Radeloff, Dubinin, & Alcantara, in review). Based on the cropland abandonment data the 128 model starts recultivation with the most recently abandoned grid cells and subsequently integrates older 129 abandoned fields. It thus respects the accumulation of carbon stocks above and below ground over time as 130 well as the increasing microeconomic costs of recultivation due to the penetration of roots and the 131 establishment of woody vegetation on abandoned plots (Vuichard et al., 2008). The yearly cropland maps 132 therefore allow estimating both the location and the duration of cropland abandonment.

We then assigned the climate-adjusted and averaged grain yields (see following section 2.2) from each district to each plot of recultivated cropland to estimate the grain potential on abandoned cropland. We exclusively considered grain crops as potential cultivars for the abandoned croplands. Using crop specific coefficients the grain potentials presented in this article can be translated into other crop potentials. In sum, our approach facilitates the assessment of the grain potential in the study area as well as the analysis of grain potentials as a function of the age of the abandoned cropland to be recultivated.

140 **2.2 Post-Soviet and Climate-Adjusted Grain Yields**

141 The climate of the most important Russian agricultural regions, particularly the black soil regions, is 142 characterized by variable temperature and rainfall, but is affected by severe drought risks (W. Liefert et 143 al., 2010)). Several years with adverse weather conditions in the first decade after the collapse of the 144 Soviet Union was one important driver for the large fluctuations in annual grain output and grain exports 145 during this period (FAO, 2010; ROSSTAT, 2010). In turn, the steady increase of grain production after 146 2000, along with advancements in the production efficiency, was mainly caused by better climate 147 conditions during this period (except in the drought year of 2010). We estimated grain yields on current 148 abandoned croplands that represent the cropping productivity of the post-Soviet period excluding the years 149 with climate-driven anomalies during the growing season.

150

151 We obtained grain yield data for 1,387 districts (rayons, comparable to US counties or the Nomenclature 152 of Territorial Units for Statistics (NUTS) 3 of the EU) for several years between 1990 and 2009 153 (www.radford.edu/~agrorus/index.htm). To determine drought years, we calculated the Hydrothermal 154 Coefficient (HTC) during the summer seasons at the district level for all the years where grain yields were 155 reported. The HTC is the sum of precipitation in the growing season multiplied by 10 and divided by the 156 sum of the daily average temperatures within the growing period (Dronin & Kirilenko, 2008). The 157 growing period is defined as the period with daily temperatures above 10°C. The HTC typically ranges 158 between 0.4 and 2, and an HTC below 0.7 exhibits drought conditions during the growing season (Dronin 159 & Kirilenko, 2008). To estimate the yearly HTC, we used daily gridded precipitation and maximum 160 temperature data at a half-degree spatial resolution (Schuol & Abbaspour, 2007) and computed the area-161 weighted mean at the district level. The grain yields from years with non-drought conditions (HTC above 162 0.7) were then averaged to obtain an estimate of climate-adjusted grain yields for the post-Soviet period 163 (Figure 1).

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- 165 # Figure 1. Climate-adjusted grain yields #
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167 **3. Study Area**

168 European Russia stretches across 4 million square kilometers. Agro-climatic patterns shape the 169 agricultural activities and the productivity of cropping throughout the study region (Ioffe & Nefedova, 170 2004). Natural conditions exhibit a strong north-south gradient. In most parts of northern European Russia 171 the conditions for cropping are poor to moderate, because of widespread infertile soils and a short growing 172 season (Alcamo, Dronin, Endejan, Golubev, & Kirilenko, 2007; Dronin & Kirilenko, 2008). Climate 173 conditions become gradually more appropriate for agricultural production towards southern European 174 Russia. The average daily temperatures increase and the growing season is longer. Moreover, soil 175 conditions improve towards the south since the fertile black soils (Chernozem) increasingly prevail. The 176 improvement in agro-climatic conditions from north to south is mirrored in higher average crop yields 177 (Figure 1) and a higher share of cropland at lower latitudes (ROSSTAT, 2010). Yet, a stable anticyclone 178 circulation in the southern part of European Russia with dry air during summer periodically results in 179 severe droughts. Over the 20th century major droughts occurred in southern Russia at least 27 times 180 (Meshcherskaya & Blazhevich, 1997). That is, every fourth year is statistically affected by severe weather 181 constraints and shortfalls in food production as a consequence of droughts regularly occur (Alcamo et al., 182 2007). The high drought risk is also of global relevance because of the importance of this region for 183 agricultural world markets.

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185 **4. Results**

186 Abandoned cropland and surplus grain production potentials are clustered in the northern parts of 187 European Russia, but also in the southern and central regions along a northwest-southeast precipitation 188 gradient with a spatial concentration in the steppe region at the border with Kazakhstan (Figure 2). The 189 central and southern regions that enjoy favorable soil and climatic properties have few areas of abandoned 190 cropland. It is also important to note that almost 70% of cropland abandonment in the study area occurred 191 within the first 10 years of the transition from a state-command to a market-driven economy. After 2000, 192 cropland abandonment significantly slowed, particularly in the productive agricultural areas in southern 193 Russia. In contrast, cropland abandonment has continued unabated after 2000 in the northern part of 194 European Russia, but at lesser pace than in the first decade of the transition (Schierhorn et al., *in review*). 195

196 # Figure 2. Distribution of cropland (left) and abandoned cropland (right)

197 We utilized the cropland abandonment map for 2009 and our spatial allocation model for the estimation of 198 grain potentials on abandoned cropland. In general, more recently abandoned cropland sequestered lower 199 amounts of carbon than plots that were abandoned longer ago (Post & Kwon, 2000) and are more difficult 200 to be reverted back to cultivation. We therefore started with an assessment of recultivating the 9.6 million 201 ha of abandoned cropland, which have not been farmed since 2001. Under this scenario 11.4 million t of 202 additional grain production is attainable (Figure 3). However, this is only 27% of the grain potential on the 203 total 26 million ha abandoned cropland in European Russia although 37% of the total abandoned cropland 204 was included in this scenario. Available areas for recultivation under this scenario are mainly located in 205 the northern and temperate regions of the study area, where medium to low grain yields prevail on 206 abandoned land (Figure 3). Nevertheless, the 11.4 million t of additional grain is equivalent to Russia's 207 export volume of wheat in 2008 (FAO, 2010) and is likely attainable at comparatively low ecological and 208 economical costs. More grain potentials on abandoned cropland likely existent in Asian Russia. The 209 spatial distribution and the scale of the grain potentials are depicted in the Figure 4.

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211 # Figure 3. Grain potential on abandoned cropland

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Grain potentials increase exponentially if older abandoned cropland plots are sequentially recultivated stepwise (Figure 3). The inclusion of older abandoned cropland plot also results in in the recultivation of more productive plots, mainly in southern parts of Russia (Figure 1). A complete recultivation of cropland abandoned since 1991 (26 million ha) can potentially generate an additional yields output of approximately 42 million t. This is more than the 2009 combined grain exports volumes of Russia and the United States in 2009, the world's top wheat export countries.

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220 # Figure 4. Grain potentials on abandoned land at the district level

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222 **5. Discussion**

We presented the first spatially explicit assessment of grain potentials on abandoned agricultural in European Russia. The improvement in the estimation of potential additional grain output was achieved with the utilization of the best available agricultural statistics for cultivated areas and te combination with a spatial allocation model that enabled to approximate grain potentials as a function of the age of the abandoned cropland plots.

The recultivation of the ~9.6 million ha of cropland abandoned since 2001 can increase Russia's grain production to approximately 106 million t, if grain production in 2009 is kept constant. This quantity is in the higher ranges of existing grain production forecasts (Table 1). The recultivation of all 26 million ha of abandoned cropland can elevate total grain production to 136.8 million t, which is significantly more than 232 the maximum potential estimated by FAO and EBRD (2008). These estimates are conservative, because 233 future yield increases as well as production increases on abandoned croplands in Asian Russia were not 234 included in our assessment. The FAO/EBRD report assumed that 6 million ha of currently abandoned 235 croplands will be returned to production. But the FAO/EBRD report is based on the FAO land resource 236 statistics, which only reports a decline of arable land since 1990 of about 10 million hectares (FAO, 2010). 237 However, remote sensing estimates and a literature review showed that the Russian statistics for cultivated 238 areas from ROSSTAT (2010) are far more reliable than FAO data (Schierhorn et al., in review). The 239 ROSSTAT data suggest that almost 40 million hectares of cropland have been abandoned since 1990 in 240 entire Russia (ROSSTAT, 2010). Analysts from the USDA Foreign Agricultural Service estimated the 241 recultivation potential of abandoned cropland for up to 10 million ha. The former Russian Minister of 242 Agriculture, Alexey Gordeyev, assumed that even 20 to 25 million ha can be recultivated (AGRA-243 EUROPE, 2007). Both assessments confirm our findings that the recultivation scenario implemented in 244 the FAO/EBRD report is too conservative.

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246 Most cropland abandonment already occurred at the onset of the post-Soviet period, and these areas most 247 likely already sequestered large amounts of carbon in the successional vegetation (Kuemmerle et al., 248 2011; Kurganova et al., 2010; Vuichard et al., 2008). Hence, the recultivation of 26 million ha of 249 abandoned cropland in European Russia would be associated with high carbon emissions and therefore 250 jeopardize climate change mitigation strategies. However, our allocation model considers only the timing 251 of the cropland abandonment to control the recultivation, but does not spatially differentiate among the 252 multitude of succession dynamics throughout the study area. It is possible that some older abandoned 253 agricultural plots particularly in the southern parts of European, the central Volga Valley, and western 254 Siberia are still suitable for recultivation in terms of the management costs and the ecological footprint, 255 because the intensity of successional regrowth is likely lower (USDA-FAS, 2008).

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We adjusted grain yields to climatic anomalies during the post-Soviet period. We considered the climateadjusted grain yields as a suitable proxy for agricultural productivity levels on abandoned cropland. However, in the mid- to the long-term, habitual grain yields will not adequately capture future crop yields in the study area. For instance, the effect of climate change in the important breadbaskets of Southern Russia may exert considerable pressures on future crop yields (Alcamo et al., 2007; Dronin & Kirilenko, 2008).

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Russia has not yet reached the capacity to realize the untapped agricultural production and export potential. At present, major bottlenecks exist in grain handling and storage facilities, transportation 266 infrastructure, and port capacities (FAO/EBRD, 2008; Rau, 2012). For example, the deficit in elevator 267 capacities may reach 33 million t in the short term if the Russian grain production will increase to 120 268 million t per year (Rau, 2012). However, food security has already been declared by the Russian 269 Government a national priority and the high political interest to decrease the domestic food dependency 270 culminated in a Doctrine of Food Security for the Russian Federation (Wegren, 2011). Hence, the Russian 271 Government currently attempts to remove structural bottlenecks that still curb agricultural growth. This is 272 an urgent task, because the environmental and economic costs of recultivation increase steadily with 273 longer fallow periods. Such policies are not only of national interest to cash in on the opportunities from 274 agricultural exports, but are also globally relevant to increase the supply of agricultural products.

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276 Future research should focus on the conditions that are necessary to increase crop production. These 277 include the economic and political frameworks that are necessary to attract long-term investments in 278 agricultural production. Moreover, spatially explicit and process driven models are required to better 279 assess the trade-offs between additional crop production and the greenhouse gas emissions from 280 recultivation of abandoned lands. Moreover, such tradeoff analysis would also benefit from the 281 identification of areas with exceptional values of biodiversity that may warrant the exclusion from the 282 pool of land available for recultivation. Hence, the identification of sustainable production potentials 283 needs to go far beyond a mere mapping and assessment of potential recultivation and yield increases. 284 Spatially explicit and interdisciplinary research is required in order to identify sustainable pathways to 285 increasing the supply of agricultural products in this globally important agricultural region at low 286 environmental costs. The, Russia has great potential to contribute to global food security and to release the 287 pressure on natural resources elsewhere.

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| 393 | Tables |
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| | | Wheat; Production | Barley; Production | Maize (corn); Production | Coarse grain; Production | Grain total; Production | Grain total; Export | Yield changes considered Yes/no | Abandoned cropland considered Yes/no |
|-------------------|--|----------------------|-----------------------|-----------------------------|--------------------------------|-------------------------------|---------------------------|--|--|
| | | | | | | | | | |
| | OECD-FAO | 66543 | | | 38709 | 105252 | 28357 | no | no |
| | FAPRI (2011) | 59954 | 20171 | 4919 | | | | no | no |
| | Liefert et al. (2009) | 69857 | 19408 | 6016 | | 95281 | 31558 | yes | Yes; Wheat area grow of 2.6 mio ha until 2019/20 |
| | Russian Ministry of Agriculture 2020 | | | | | 120000- 130000 | 30000- 40000 | ? | ? |
| | Russian Institute for the Agrarian Market, in 2019 | | | | | 125000 | 45000- 50000 | | ? |
| | FAO and EBRD (2008) 2016/2017 | | | | | 98000 | | yes | Yes; Grain area grow of 5.8 mio ha until 2016/2017 |
| | FAO and EBRD (2008) Max. potential | | | | | 126000 | | yes | Yes, Grain area grow of 6 mio ha |
| 394 395 396 | Table 1. Grain po | Stenuar esur | nates and for | ecasts from a | illerent sot | irces. Thou | isand ivi | etric Tons. | |
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Figures







421 Figure 2. Distribution of cropland (left) and abandoned cropland (right). The cropland map (left) 422 represents cropland in 2009 for European Russia. Colors indicate the duration of cropland abandonment 423 (right) from 1990 to 2009. Yearly cropland and cropland abandonment maps are available from the 424 authors upon request.





Figure 3. Grain potential on abandoned cropland. See text for the explanation of the Figure.



Figure 4. Grain potentials on abandoned land at district level. Grain potentials are calculated by
recultivation of plots which were abandoned from 2006 to 2009 (top left), from 2001 to 2009 (top right),
from 1996 to 2009 (bottom left), and 1991 and 2009 (bottom right).