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Motivational and Design Conflicts in Voluntary Environmental Programs

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Motivational and Design Conflicts in Voluntary Environmental Programs:

Case Study of Michigan Agriculture Environmental Assurance Program (MAEAP)

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Motivations for VEPs

Economic theory identifies two major motivations for firms' participation in voluntary environmental programs(VEP): 'regulatory preemption' and ' signaling for differentiation.'

Regulatory Preemption

- Under a 'regulatory preemption' scenario', firms engage in voluntary pollution reduction through VEPs when faced with potentially stringent future regulations.
- Environmental improvements from VEP are aimed to reduce political pressures on regulatory agencies and legislators, thereby preempting future regulation.
- Environmental performance standards under regulatory preemptive VEPs are designed to meet the minimum level that is adequate to pre-empt more stringent future regulations
- Firms which are most likely to be affected by anticipated future stringent regulations will participate in VEPs
- Participants are likely to be high polluters
- Participants are likely large, visible firms
- Correspondingly regulators perceive VEP participants as high polluters with high probability of potential violations
- Participation by these firms is likely to decline when regulatory threat weakens
- Participation will decline if regulatory threats are realized

Signaling for Differentiation

- Under a differentiation scenario, firms which are already proactively engaged in environmentally responsible
 activities would like to send a signal (in the form of VEP participation) about their environmental
 responsibility to regulators and/or environmentally conscious consumers.
- The goal is to differentiate themselves and to capture additional returns—either in the form of higher prices from consumers or in reduced regulatory costs.
- In a properly designed signaling VEP, there will be a separating equilibrium, where in firms that are
 environmentally responsible participate in the VEP, and less responsible firms do not participate.
- The performance standards under such a VEP will be relatively high and costly enough to provide a 'credible signal'.
- Correspondingly, the, consumers and regulators believe the participating firms are environmentally more responsible.
- Participation is more likely for smaller firms looking to differentiate.

History of Michigan Agriculture Environmental Assurance Program (MAEAP) for the livestock industry

1997

- Pollution Prevention strategy for MI agriculture launched
- Voluntary approach
- Focus on education, GAAMPs
- Multi-stakeholder consortium to develop processes & practices

2000

- ECOS agreement signed with USEPA
- Allowed CAFOs to get MAEAP certification in lieu of NPDES permits
- Many environmental stakeholders left consortium

2007

- ECOS agreement concluded
- Large CAFOs required to have NPDES permits
- Loss of regulatory preemption motivation

2012

- MAEAP became a program under MI Dept. of Agriculture
- Focus toward labeling

DEQ, Env Groups with Regulatory Preemption lens

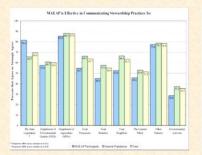


MAEAP



MI. Dept of Ag,, and Farm Bureau with Differentiation lens

Results from Livestock Producer Surveys



_							
	MAEAP effectiveness: Cost of implementation						
			MAEAP is more costly	MAEAP costs the same	MAEAP is less costly than	Row	
			than the DEQ permit as the DEQ permit		the DEQ permit	Total	
			Percent of Total	Percent of Total	Percent of Total		
MAEAP effectiveness: Pollution prevention	vention	MAEAP is less effective than the DEQ permit	3.2%	42%	14.7%	22%	
	Pollutic	MAEAP is the same as the DEQ permit	3.2%	9.5%	20.0%	33%	
		MAEAP is more effective than the DEQ permit	8.4%	7.4%	29.5%	45%	
		Column Total	15%	21%	64%	100%	

					Mean	
State one of	Strengty	Dissper	Newtret	Agree	Strongly	Score (1-5)
DEQ is less likely to audit operations that are MAEAP-verified.	3.8	23.3	37.7	30.5	4.7	3.1
Due to my participation in MAEAP, I can better manage my form for environmental and regulatory matters.	2.0	6.0	31.7	48.6	11.6	3.6
Due to my participation in MAEAP, I have made changes to my livestock operation that protect the environment.	2.5	10.2	27.5	43.9	16.0	3.6
Farmers of MAEAP-verified farms are more likely to practice environmental stewardship.	1.8	9.6	13.9	52.0	22.8	3.8
larn comfortable with Michigan Dept. of Ag sisiting my farm.	2.8	6.3	21.8	52.1	16.9	3.7
I am not concerned that MAEAP verification will draw additional unwanted attention/scrutiny to my farm operation.	4.1	18.7	34.1	36.3	6.7	3.2
insurance premiums are lower for MAEAP scrifted farms.		25.7	43.2	21.8	4.9	3.0
MAEAP participants are betterable to differentiate or brand their products in the marketplace.	2.8	26.7	40.6	26.3	3.6	3.0
MAEAP participants are more prepared for any future regulatory changes.	1.5	7.0	24.6	57.0	9.9	3.7
MAEAP provides farmers with the resources to be responsive to changes in the market for livestock products dictated by payironmental concerns.	2.0	7.2	34.7	46.6	9.6	3.6
MAEAP verification helps in obtaining farm loans.	3.6	21.4	43.6	29.1	2.3	3.1
MAEAP verification reduces farm liability in the event of an environmental accident.	4.3	16.4	21.9	45.7	11.7	3.4
Participating is MAEAP will add benefits to farms.	1.1	6.1	18.2	55.7	18.9	3.9
Participation is MAEAP will likely increase the value of my property if it should ever be sold.	8.9	29.4	38.3	21.0	2.4	2.8
The existence of MAEAP may help preempt future regulation of livestock producers.	2.3	16.4	25.6	46.6	9.2	3.4
the MAEAP logo is well recognized in my community.	5.7	26.1	36.8	28.4	3.1	3.0
The MAEAP program is not likely to cease within the next 5 years.	2.8	13.8	35.9	41.5	6.0	3.3
The MAEAP verification sign lends credibility to farms.	1.8	9.5	24.8	53.6	10.2	3.6
The regulatory (DEQ) personnel view MAEAP-verified farms (averably).	4.1	10.6	32.5	44.3	8.5	3.4
There exist sufficient financial incentives for my farm beyond cost share to become (or centinue to be) MAEAP-serified.	5.6	24.7	42.0	23.4	4.3	3.0
There exists sufficient cost-share opportunities for farms to secome (or continue to be) MAEAP-verified.	3.5	23.2	36.4	32.9	3.9	3.1
The benefits of MAEAP participation will likely exceed the costs for farms.	3.1	15.0	35.8	33.8	12.3	3.4

Conclusions and Recommendations

- History Matters! VEPs can be viewed using different lenses by different stakeholders, depending on historical evolution
- Inconsistency in perceived motive across stakeholders can lead to design and implementation difficulties because of contradictions among requirements and beliefs.
- Changing primary motivations later can be problematic because changing established beliefs is challenging.
- Active involvement of broad set of stakeholders(regulators and environmental groups) to make VEP participation a credible signal of higher environmental stewardship.
- The potential of Agricultural VEPs such as MAEAP is high if aimed at small and medium sized farms.