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### A Free Trade Agreement between Ukraine and the European Union: Challenges and Opportunities for Agricultural Markets

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## A Free Trade Agreement between Ukraine and the European Union: Challenges and Opportunities for Agricultural Markets

#### **Abstract**

The negotiations on a deep and comprehensive free trade agreement (FTA) between Ukraine and the EU are currently in process. Such a FTA can be expected to imply opportunities as well as challenges for agricultural markets. This paper provides a model-based quantitative assessment of the potential impacts of a FTA on agricultural commodity markets in the EU and Ukraine.

For the quantitative analysis the dynamic, partial equilibrium model AGLINK-COSIMO has been adapted and applied. The modules for the EU and Ukraine have been extracted from the global model and prepared to run together. Thus, the focus is on the bilateral trade positions and not on the effect on other countries. The simulation of a FTA between the EU and Ukraine was done through the elimination of import tariffs for main agricultural commodities. Results of the simulation indicate a positive change in producer revenue of 393 million € in Ukraine and of 860 million € in the EU. Thus, this FTA entails opportunities for the agricultural sectors of both trading partners. However, gains from a FTA are not distributed homogeneously and vary significantly among commodities.

#### Key words:

Ukraine, EU, Free Trade Agreement (FTA), Agricultural Markets, AGLINK-COSIMO

#### 1. Introduction

Since Ukraine became independent in 1991 its agricultural sector experienced profound transformation. During the transition period production of almost all main agricultural commodities declined, and especially the livestock sector collapsed. In the past 10 years agricultural production recovered, particularly in the crop sector. However, there is still large scope for productivity growth, and especially Ukraine's key geographical position and its fertile soils give Ukraine huge agricultural export potential (DG AGRI, 2010). On the other hand, Ukrainian government policies seem to mainly focus on the internal markets. In order to limit inflation of food prices, Ukrainian export regulation is characterized by restrictions (export quotas, export duties), which has adverse effects on the growth of agricultural exports in the Ukraine.

The accession of Ukraine to the World Trade Organization (WTO) in 2008 already pushes Ukraine in the direction of a more open trade policy. Furthermore, negotiations on a deep and comprehensive free trade agreement (FTA) between Ukraine and the EU are currently in process. Such a FTA would bring a further liberalization of trade policies between the two trading partners, with corresponding opportunities as well as challenges for agricultural markets. This paper provides a model-based quantitative assessment of the potential impacts of a FTA on agricultural commodity markets in the Ukraine and the EU.

To simulate a potential FTA between Ukraine and the EU we assume the abolishment of import tariffs for 14 main agricultural products (wheat, coarse grains<sup>1</sup>, rice, oil seeds, vegetable oils, protein meals, butter, cheese, skimmed milk powder (SMP), whole milk

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<sup>&</sup>lt;sup>1</sup> Coarse grains comprise mainly maize and barley, but also oats, sorghum, rye, millet, triticale and other cereals.

powder (WMP), beef and veal, pork, poultry, sheep meat)<sup>2</sup> and compare the results of this FTA scenario with the results of a baseline scenario (where import tariffs actually applied are kept in place). The projection period for both scenarios is 2010-2020.

#### 2. Background on the current EU-Ukraine trade relationship

The EU is the major trade partner of Ukraine with a 29.3% share of all trade, while Ukraine is ranked 24<sup>th</sup> among the major trading partners of the EU with a 0.9% share of all trade (DG Trade, 2010b). In all the exports of Ukraine to the EU agricultural products represented 24.3% in 2009. Although in the last three years Ukraine is a net importer in the overall EU-Ukraine trade relationship, Ukraine is maintaining its net exporter position in the agricultural sector. This reflects the importance of agricultural production in Ukraine.

Ukraine was granted the Generalized System of Preferences (GSP) for trade with the EU in 1993. In 2009 the GSP utilization rate reached 71% of the eligible products with € 1.61 billion of preferential imports to the EU (number 11 in the ranking of the most effective users of the system). Trade between the EU and Ukraine reached € 39.6 billion in 2008 and € 21.8 billion in 2009, with the 2009 downturn caused by the economic crisis and general shrinking of the Ukrainian economy. In contrast, Ukrainian agriculture was the only sector demonstrating growth during 2009. The agricultural output growth in 2009 was 0.1% on a year-to-year basis (Kobuta et al., 2010) and the share of Ukrainian agricultural exports in overall exports to the EU also grew from 20% in 2008 to 23% in 2009.

After the accession to the WTO the Ukrainian government simplified significantly its tariff system in order to comply with the WTO rules. Among these simplifications are the elimination of specific tariffs, significant export and import tariff reductions for all products, elimination of all customs duties different from ordinary customs duties and standard safeguard measures, the commitment not to use export subsidies, elimination of the obligatory minimum export price, and the acceptance to keep trade distorting measures in the limit of 0.6 billion USD.

In the case of export measures Ukrainian policy is pointed to constrain food price inflation via the use of export quotas and export duties. After the WTO accession Ukraine eliminated all export duties except for oilseeds, live animals, hides and skins. Export quotas are normally used by Ukraine when the domestic harvest is low or/and international prices are high. Export quotas were already used in the period between 2006 and 2008 and most recently from October 2010 to the end of December 2010. The export quota introduced in October 2010 regarded all grains and covered 2 million tones of maize, 500 000 tonnes of wheat and 500 000 tonnes of barley (AGRA-FACTS, 2010a). Recently Ukraine has decided to extent the export quotas on grains until end of March 2011 and increase them by 1.5 million tonnes (1mt of maize and 500 000t of wheat) (AGRA-FACTS, 2010b).

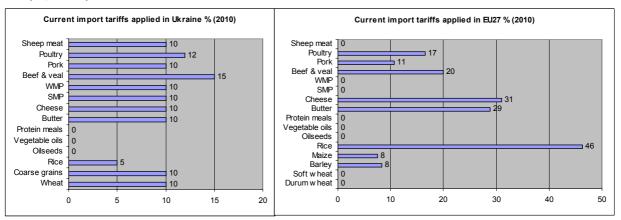
With regard to import measures before WTO accession, Ukraine had high tariff protection for some agricultural products like sunflower seeds (between 200-250%), poultry (250-300%), and sugar (about 150%). After accession to the WTO Ukraine decreased considerably the import tariffs for all products and now they are in the range of 0-15%. The exception is raw sugar which uses Tariff Rate Quotas (TRQ) with a 50% tariff for out of quota imports. Among the other restriction measures Ukraine conserves licensing on the right to import and

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<sup>&</sup>lt;sup>2</sup> It has to be noted that this study does not reflect any concrete political decision on modalities regarding the potential FTA between the EU and Ukraine, i.e. it does not represent a forecast or an expectation on how a potential FTA would be structured.

export different products. The import tariffs currently applied in Ukraine and the EU for agricultural products are presented in Figure 1.

Figure 1: Import tariffs currently applied to selected agricultural products in Ukraine and the EU (%, 2010)



Source: Ukraine custom duties code (Full document 2371a-14 from 01.01.2010); EU ad valorum tariffs are taken from the AGLINK-COSIMO database

Around 42% of all agricultural products can be sold duty-free by the Ukrainian exporters on the EU market as the Most Favored Nations (MFN) duty applied by the EU is already zero. In the EU the TRQ mechanism is applied for a number of agricultural products including poultry, pork, beef & veal, cheese, butter, rice, maize, barley and wheat. The simplified presentation of EU import tariffs in Figure 1 represents 2010 import duties resulting after the application of TRQs. As can be seen in Figure 1 there are for example currently no or low import tariffs applied in the EU for wheat and coarse grains, which can be explained by high prices for these products as the applied tariff depend partly on the difference between the EU reference price  $(101,31 \ \text{e/t})$  and the import price.

#### 3. Specification of the modelling approach

The model used to simulate a FTA between the EU and Ukraine is AGLINK-COSIMO. AGLINK-COSIMO is a recursive-dynamic, partial equilibrium, supply-demand model covering the main agricultural products. AGLINK has been developed by the OECD Secretariat<sup>3</sup> in close co-operation with OECD member countries and covers most OECD countries plus several non-OECD member countries (Brazil, Argentina, China, and Russia). The COSIMO model maintained by the FAO covers important agricultural producers of non-OECD member countries and aggregates for the remaining countries by region (OECD, 2007).

The main purpose for developing the AGLINK-COSIMO model was to lead medium-term agricultural outlook activities by providing a consistent analysis framework. The projection period used in AGLINK-COSIMO is 10 years on an annual basis. An outlook exercise for the development of agricultural markets is provided annually in order to update the key variables of the model and check the output. The final product of the outlook exercise reflects the evolution of the markets assuming current policy, normal weather conditions, given yield growth, assumption on world oil prices, etc (OECD-FAO, 2010).

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<sup>&</sup>lt;sup>3</sup> The results of any analysis based on the use of the AGLINK-COSIMO model by parties outside the OECD are outside the responsibility of the OECD Secretariat. Conclusions derived by third-party users of AGLINK-COSIMO should not be attributed to the OECD or its member governments.

AGLINK-COSIMO covers annual supply, demand and prices for the principal agricultural commodities produced, consumed and traded in each of the countries represented in the model. The overall design of the model focuses in particular on the potential influence of agricultural and trade policies on agricultural markets in the medium-term (OECD, 2007).

The model is based on several important assumptions:

- The world markets are competitive and neither buyers nor sellers have monopoly power on the market. The market price is determined via global or regional equilibrium in supply and demand.
- AGLINK-COSIMO is not a spatial model and due to this importers do not distinguish the origin of commodities (transportation costs are not included).
- AGLINK-COSIMO is a partial equilibrium model focused on agricultural commodities. Non-agricultural markets are not modeled.

All the variables used in the model can be divided in four different groups: endogenous exogenous, parameters and coefficients. Endogenous variables are those calculated in the model; exogenous variables are provided by external sources (for example oil prices and other macro-economic information). Parameters represent variables fixed at the specific value (for example supply and demand elasticities) to determine the reaction of equations; coefficients are used to adjust the level of the equation. The parameters and coefficients are reviewed regularly and come from published studies, econometric analysis undertaken by OECD or FAO or experts judgment.

#### Adaptation of the AGLINK-COSIMO model for the purpose of the study

AGLINK-COSIMO is a net trade model, which means destination and origin of the traded commodities are not included. Therefore we introduced some changes to the original model in order to be able to tackle the purpose of the study:

- The latest data of the European outlook for agricultural markets was used (European Commission, 2010b).
- The EU and Ukrainian modules were extracted from the AGLINK-COSIMO model. The EU module was derived from the European outlook for agricultural markets while the Ukrainian module was derived form the OECD-FAO agricultural outlook
- The Ukrainian module was calibrated on the world market prices as given in the European outlook for agricultural markets and we introduced updated information on tariffs for the years 2008 onwards (after the Ukrainian accession to WTO).
- A third module was created to bridge between the EU and Ukrainian modules. In this new module three types of equations were introduced (for all 14 commodities under consideration):
  - 1. Combined net trade of Ukraine and the EU equals the rest of world net trade, which is kept as exogenous.
  - 2. Border prices in Ukraine and the EU are equal to the world market prices.
  - 3. World market prices are exogenous and react to changes in trade between the EU and the Ukraine.
- For the FTA scenario we eliminated import tariffs for 14 commodities in the corresponding databases for Ukraine and the EU and run the adapted model. In the case of Ukraine we consider oilseeds export duty that is currently 12%, but it is foreseen to decrease to 10% in 2012.we kept the export tariff on oil seeds in both scenarios.

#### 4. Summary of the simulation results

The results of the baseline scenario are model based projections of the future, assuming that the current (agreed and scheduled) policy remains unchanged over the projection period (i.e. no FTA). For the FTA scenario we assume that the FTA between the EU and Ukraine would be implemented as of 2010<sup>4</sup> and all import tariffs for the 14 commodities under consideration are assumed to be abolished.

The simulation of a FTA produces changes in all important market variables under consideration such as export, import, net trade, quantity produced and producer revenue. The main results of the baseline and FTA scenarios are briefly presented below<sup>5</sup>. The results presented are 3-year averages in order to avoid yearly oscillations that could bias the real picture. Thus, the current situation represents the 3-year average of 2007-2009 and for the baseline and FTA scenarios we present the 3-year average of the projections for 2018-2020.

#### Net trade

Net trade is one of the indicators used to calculate trade balances of a country. A positive trade balance is supposed to be a sign of high competitiveness in the sector. The net trade is calculated as a difference between export and import for corresponding commodities, i.e. a positive balance in the net trade position indicates that the country is a net exporter and a negative sign implies that a country is a net importer of the respective commodity. The net trade balances between Ukraine and EU for selected agricultural commodities are presented in Table 1. Net trade as presented in Table 1 is calculated as exports minus imports and negative (positive) values imply net imports (exports).

In order to better understand the changes in the net trade position of the EU and Ukraine induced by a FTA, it is worthwhile to first have a look on the results of the baseline scenario (i.e. no FTA in place). In the baseline scenario both the EU and Ukraine are projected to keep their net trade positions for most of the 14 modeled commodities in the projection year compared to the current situation. The only exception of this development is projected for butter in Ukraine, where Ukraine changes from a net export to a (albeit only slight) net import position. For wheat, baseline projections indicate a further increase of Ukrainian net exports by more than 31% (from about 7.6 million t to almost 10 million t), while in the EU wheat net exports decrease by -9.5%. Ukraine also strengthens its net export trading position in coarse grains by +60% (from about 8.1 million t to 13.1 million t), while the EU net trade position is projected to further deteriorate, i.e. imports of coarse grains increase in the EU by 53%. Strong increases are also projected for the Ukrainian exports of oilseeds (+95%, from about 2.3 million t to 4.4 million t), vegetable oils (+69%, from about 1.5 million t to 2.5 million t) and protein meals (+55%, from about 1.5 million t to 2.4 million t).

When looking at the baseline results in the dairy and livestock sector it has to be kept in mind that the respective absolute amounts in net trade between Ukraine and the EU are rather small, thus relative changes tend to appear rather big, while in absolute terms they might not be that significant. However, particularly for beef & veal both trading partners are projected to increase imports considerably, with Ukraine increasing its imports from 4.4 thousand t to 57.3 thousand t (+1100%) and the EU from 266 thousand t to 452 thousand t (+70%). While Ukraine is projected to decrease its net import position in poultry (-87%), net imports in pork do further increase (+90%).

<sup>&</sup>lt;sup>4</sup> The year 2010 was rather chosen for technical reasons in order to allow the analytical model used in this study enough time to adjust to the change in trade policy within its ten-year projection horizon.

<sup>&</sup>lt;sup>5</sup> Tables with complete information could be presented upon request.

Table 1: Change in net trade of Ukraine and the EU for selected agricultural commodities

Commodity	Country	Current situation (1000 tons)	Baseline vs. current situation (% change)	FTA scenario vs. current situation (% change)	Policy effect: FTA scenario vs. baseline (% change)
Wheat	Ukraine	7586.0	31.2	13.7	-13.4
	EU	12753.3	-9.5	0.9	11.5
Coarse grains	Ukraine	8179.1	60.2	38.3	-13.6
	EU	-2225.9	-52.8	27.5	52.5
Rice	Ukraine	-93.3	-33.0	-14.7	13.8
	EU	-1390.9	-44.9	-46.1	-0.9
Oilseeds	Ukraine	2274.9	95.3	95.7	0.2
	EU	-16402.2	1.5	1.5	-0.1
Vegetable oils	Ukraine	1459.3	68.6	72.5	2.4
	EU	-8710.8	-25.7	-26.4	-0.5
Protein meals	Ukraine	1526.7	54.6	59.9	3.5
	EU	-27863.5	-2.3	-2.6	-0.3
Butter	Ukraine	5.4	-121.4	-123.9	-11.7
	EU	98.8	-60.5	-60.3	0.4
Chaaga	Ukraine	57.8	123.0	139.4	7.4
Cheese	EU	488.2	10.0	8.0	-1.8
Skim milk	Ukraine	42.0	169.0	129.1	-14.9
powder	EU	195.9	-3.8	4.8	8.9
Whole milk	Ukraine	17.9	-17.7	-20.6	-3.5
powder	EU	433.2	3.0	3.1	0.1
Beef & Veal	Ukraine	-4.4	-1196.8	-187.5	77.9
	EU	-266.5	-69.7	-86.4	-9.9
Pork	Ukraine	-143.6	-89.9	-120.7	-15.9
	EU	1614.7	-11.1	2.0	14.7
Poultry	Ukraine	-177.2	86.5	72.7	-101.6
	EU	36.6	-124.5	-57.8	272.0
Sheep meat	Ukraine	0.1	68.9	73.5	2.7
	EU	-261.0	8.0	8.0	0.0

Note: current situation: 3-year average 2007-2009; baseline and FTA scenario: 3-year average 2018-2020 Net trade is calculated as exports – imports; negative (positive) values imply net imports (exports).

In the FTA scenario it is projected that the implementation of a FTA between the EU and Ukraine induces generally no structural changes in the net trade positions of the EU and Ukraine, i.e. if they are projected to be a net exporter or respectively a net importer in the baseline scenario, they also keep this position in the FTA scenario. The only exception is poultry, where the EU is a net importer in the baseline and achieves a net export position in the FTA scenario.

However, while there are no changes in the direction of the net trade positions, the FTA induces several significant changes in the absolute amounts traded between the EU and Ukraine. Compared to the baseline scenario Ukrainian net exports of wheat, coarse grains and SMP are projected to decrease by 13%, 13% and 15% respectively. On the contrary, the EU is projected to increase its net exports of wheat by almost 12% and to decrease net imports of coarse grains by more than 52%.

Further significant changes compared to the baseline are projected for beef & veal where Ukraine decreases its net imports by 78%, while on the other hand Ukrainian net imports further increase for pork (16%) and poultry (102%). The EU is projected to increase its net

exports in pork (15%) and in poultry the EU reverses its net trade position from net imports to net exports (a change of +272%).

#### Producer revenues

In order to quantify the effects of a FTA in monetary terms we calculated the changes in producer revenue per sector in the FTA scenario relative to the baseline scenario by multiplying quantity produced by producer prices. The changes in producer revenues in Ukraine and the EU for selected agricultural commodities are given in Table 2.

Table 2: Change in producer revenue in Ukraine and the EU for selected agricultural commodities

Commodity	Country	Current situation (1000 €)	Baseline vs. current	Policy effect: FTA scenario vs. baseline (% change)		
Commodity			situation (% change)	Total effect	Price effect	Quantity effect
Wheat	Ukraine	1026.1	75.3	-4.7	-5.7	1.0
	EU	23715.2	1.0	-1.9	-3.0	1.1
Coarse grains	Ukraine	1224.1	75.9	11.2	6.5	4.5
	EU	24689.9	-3.1	-0.7	-1.8	1.0
Rice	Ukraine	8.8	88.6	36.4	33.2	2.3
	EU	618.1	29.6	0.6	1.8	-1.1
Oilseeds	Ukraine	1072.0	180.3	1.7	-0.1	1.8
	EU	9004.4	24.5	0.8	-0.2	1.0
Vegetable oils	Ukraine	741.9	202.9	0.6	-1.4	2.0
	EU	9755.4	56.7	-0.9	-1.7	0.8
D 4 : 1	Ukraine	290.5	134.6	6.9	4.8	2.0
Protein meals	EU	5275.4	-8.1	9.5	9.0	0.4
D44 - ::	Ukraine	104.7	79.6	8.1	11.2	-2.8
Butter	EU	6013.1	-11.1	-1.3	-1.9	0.6
Chassa	Ukraine	399.1	197.1	4.9	5.0	-0.2
Cheese	EU	28615.1	-2.3	-1.7	-2.0	0.3
C1 : :11 1	Ukraine	141.9	120.9	-21.3	-17.4	-4.8
Skim milk powder	EU	2202.5	-26.2	0.7	-1.6	2.4
Whole milk	Ukraine	46.2	77.0	-6.2	-2.1	-4.2
powder	EU	2196.7	-13.6	-1.5	-1.8	0.3
Beef & Veal	Ukraine	474.8	105.2	13.6	5.4	7.7
	EU	25463.3	3.0	2.0	3.4	-1.3
Pork	Ukraine	614.8	50.8	-5.1	-0.4	-4.7
	EU	32410.0	9.6	3.2	4.2	-0.9
Poultry	Ukraine	584.4	190.3	1.8	5.2	-3.1
	EU	20324.7	10.7	-1.2	-1.8	0.6
Chan	Ukraine	18.9	199.1	1.7	1.7	0.0
Sheep meat	EU	4267.2	-15.2	6.8	7.1	-0.3
3.7	2	2007 2000 1	1' 1 17			2010 2020

Note: current situation: 3-year average 2007-2009; baseline and FTA scenario: 3-year average 2018-2020

In comparison to the baseline scenario, producer revenue decreases for wheat producers in Ukraine (-4.7%) as well as EU (-1.9%), a decrease that is attributable to a drop in producer prices that outweighs the positive quantity effect induced by the FTA. Remarkable increases in producer revenue in Ukraine are projected for beef & veal (+13.6%), coarse grains (+11.2%) and also for rice (+36.4%, mainly due to higher prices), however the latter does not play a significant role in economic terms.

The most considerable decrease in Ukrainian producer revenue in relative terms occurs for SMP with (-21.3%), mainly attributable to a deterioration of producer prices. In the EU producer revenue is projected to increase under a FTA especially in protein meals (+9.5%), sheep meat (+6.8%), beef & veal (+2.0) and pork (+3.2%), all due to a positive development in producer prices.

In the case of coarse grains it is interesting to point out that even though Ukrainian net exports are projected to decrease compared to the baseline scenario (Table 2), producer revenue of Ukrainian coarse grain producers would increase under a FTA. This is due to projected increases in producer prices as well as in quantity produced (while at the same time domestic consumption is expected to also increase). The respective situation is somehow reversed for coarse grain producers in the EU; while they are projected to improve their net import position in the FTA scenario, producer revenue is expected to be decreased, because the positive quantity effect is outweighed by the decrease in producer prices.

The results of changes in producer revenue presented in Table 2 show that the gains from a FTA are not distributed homogeneously between Ukraine and the EU and vary significantly among commodities. Consequently, it could be possible that one or both countries are loosing from the FTA scenario. However, adding-up the changes in producer revenue reveals that in total the agricultural producers in both the EU and Ukraine would gain from a FTA (Table 3).

Table 3: Overall change in producer revenue

Producer	Current	Baseline vs.	Policy effect: FTA scenario vs. baseline		
revenue	situation (million €)	current situation (% change)	Change in %	Change in million €	
Ukraine	6748.3	127.1	2.6	392.7	
EU27	194551.1	5.2	0.4	859.9	
Total	201299.4	9.3	0.6	1252.5	

Note: current situation: 3-year average 2007-2009; baseline and FTA scenario: 3-year average 2018-2020

As can be seen in Table 3 increases in total producer revenue under a FTA are projected to be bigger in absolute terms for the agricultural producers in the EU (860 million  $\in$ ) than in Ukraine (393 million  $\in$ ); this is due to the relatively bigger size of the EU's economy compared to Ukraine. However, in relative terms the total increase in producer surplus is bigger in Ukraine (+2.6%) than in the EU (+0.4%).

#### **Discussion and conclusions**

A close trade relationships and neighboring position between Ukraine and the EU create a fruitful background for negotiation on a deep and comprehensive FTA. In general a FTA is considered as important for both sides, not least with respect to agricultural markets, taking into account Ukraine's great potential for agricultural production and export and that the EU represents a market with 500 million potential consumers. The agricultural sector is an important part of the Ukrainian economy, and managed to grow even during the recent economic and financial crisis. However the EU is also an important producer of agricultural commodities, thus it is unavoidable that with an abolishment of import tariffs the competition among the producers would become tougher. The adaptation of agricultural producers to increased competition is an important issue as for example also experienced by Slovenia and Estonia in the light of EU accession (Majkovič et al., 2007 and Toming, 2007).

When interpreting the results of the FTA scenario it is worthwhile to recall some constraints of the methodology and some assumptions taken. The AGLINK-COSIMO model allows a simulation on several important agricultural commodities but not the product lines which are traded in reality. The presence of some aspects of a deep and comprehensive FTA such as technical barriers and information facilitation is not simulated in AGLINK-COSIMO due to difficulties of its quantitative representation. Furthermore it is important to bear in mind that all the results correspond to several explicit and implicit assumptions e.g. regarding given oil prices, world prices for main agricultural commodities, population growth, exchange rates, etc. Any change with regard to these assumptions would also alter the results of the scenario simulations.

To simulate a potential FTA between Ukraine and the EU we assume the abolishment of import tariffs for 14 main agricultural products and compare the results of this FTA scenario with the results of a baseline scenario (where import tariffs actually applied are kept in place). The projection period for both scenarios is 2010-2020 and the results presented are 3-year averages in order to avoid yearly oscillations that could bias the real picture. Thus, the current situation represents the 3-year average of 2007-2009 and for the baseline and FTA scenarios we present the 3-year average of the projections for 2018-2020.

Results of the FTA scenario indicate that compared to the baseline scenario a FTA would in total induce an increase in agricultural producer revenue of 393 million € in Ukraine and of 860 million € in the EU. Thus this FTA entails opportunities for the agricultural sector of both trading partners. However, gains from a FTA are not distributed homogeneously and vary significantly among commodities. It is projected that some commodities (for example wheat in the EU and Ukraine, SMP, WMP, butter in Ukraine, etc.) would be penalized by a FTA scenario with regard to producer revenue. Depending on the commodity the penalization can be explained by decreases in producer prices (e.g. for wheat and coarse grains) or decreases in the quantity produced (e.g. SMP, WMP and pork). The changes in net trade of Ukraine to the EU are negative for wheat, coarse grains, butter, SMP, pork and poultry; and positive for rice, cheese and beef & veal.

When looking at the results of the FTA scenario it may be most surprising that, compared to the baseline scenario, Ukraine decreases its net export position to the EU for wheat and coarse grains. For wheat a decrease in the net export position from 9.5 million t to 8.6 million t (i.e. -13.4%) is projected; and for coarse grains Ukraine decreases its net export position to the EU from 13.1 million tonnes to 11.3 million tonnes (i.e. -13.6%). However, these changes may be explained by the anyway relatively low import tariffs applied for these products in the EU (in fact the applied import tariffs of the EU in the current situation are 0% as all imports are kept in-quota), while on the other hand import tariffs applied by Ukraine are 10%. Thus it turns out that a removal of Ukrainian import tariffs would trigger more exports of wheat and coarse grains from the EU to Ukraine. However, even though Ukrainian net exports are projected to decrease compared to the baseline scenario, producer revenue of Ukrainian coarse grain producers would increase under a FTA. This is due to increases in producer prices as well as in the quantity produced (while at the same time domestic consumption is projected to also increase). The respective situation is somehow reversed for coarse grain producers in the EU, as they are projected to improve their net import position in the FTA scenario, but producer revenue is expected to be decreased, as the positive quantity effect is outweighed by the decrease in producer prices.

It may also be unexpected that a FTA is projected to induce a production increase of beef & veal in Ukraine and that the Ukrainian net trade position in this sector would improve. However, as the Ukrainian beef & veal sector suffers from a relatively low productivity level

the projected price increases in the sector in the FTA scenario seems to be high enough to trigger a production increase of beef & veal in Ukraine.

It has to be emphasized that the assumptions made in this study about the characteristics of a FTA between Ukraine and the EU are kept simple and transparent, i.e. the FTA scenario assumes a full liberalization of trade between Ukraine and the EU in agriculture. Thus, future research could aim to conduct a more detailed FTA scenario analysis once the details of a FTA emerge in the future. Furthermore it has to be pointed out that our simulation of a FTA between the EU and Ukraine assumes that markets are perfectly competitive and both participants solve compatibility issues with regard to sanitary and phytosanitary (SPS) and quality standards. For the Ukraine it could constitute a major challenge to comply with the EU standards as they are regarded as an actual impediment for Ukrainian producers and exporters (Langbein, 2009; von Cramon-Taubadel et al., 2010). However, in the light of the results in the FTA scenario it seems that Ukraine could significantly improve its agricultural export potential by adopting EU SPS and quality requirements.

The results of the FTA simulation show that a FTA between the EU and Ukraine would bear opportunities as well as challenges for the agricultural producers of both trading partners. In contrast to common belief, the results of the FTA scenario indicate that the EU would actually increase their net exports in wheat and decrease their net imports in coarse grains. While this is an opportunity for producers in the EU, it actually represents a challenge for producers in the Ukraine, as they could try to enhance productivity and further exploit their natural comparative advantages in the production of these commodities. Further opportunities for agricultural producers in the EU are particularly projected for pork and poultry and also for some dairy products, where the EU is further increasing its net export position. For Ukraine the results of the FTA scenario indicate that opportunities could be found for the beef & veal sector, where Ukraine is projected to improving production and improve its net trade position. However, a precondition for Ukraine to fully realize the potential benefits of a FTA would be to comply with the SPS and quality standards of the EU.

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